When telephoning, please ask for:

Direct dial Email

Constitutional Services

0115 914 8481

constitutionalservices@rushcliffe.gov.uk

Our reference: Your reference:

Date: 22 February 2017

Rushcliffe Borough Council

Rushcliffe Community Contact Centre

Rectory Road West Bridgford Nottingham NG2 6BU

To all Members of the Council

**Dear Councillor** 

A meeting of the RUSHCLIFFE BOROUGH COUNCIL will be held on Thursday 2 March 2017 at 7.00 pm in the Council Chamber, Rushcliffe Arena, Rugby Road, West Bridgford to consider the following items of business.

Yours sincerely

**Deputy Monitoring Officer** 

#### **AGENDA**

**Opening Prayer** 

- 1. Apologies for absence.
- Declarations of Interest.
- 3. Minutes

To receive as a correct record the minutes of the Meeting of the Council held on Thursday 8 December 2016 (pages 3 - 11).

- 4. Mayor's Announcements.
- 5. Leader's Announcements.
- 6. Chief Executive's Announcements.
- 7. 2017/18 Budget and Financial Strategy

The report of the Executive Manager - Finance and Corporate Services is attached (pages 16 – 137).

8. Council Tax 2017/18

The report of the Executive Manager - Finance and Corporate Services will follow.

In person

Monday to Friday 8.30am - 5pm First Saturday of each month 9am - 1pm

By telephone Monday to Friday 8.30am - 5pm

Telephone: 0115 981 9911

Email:

customerservices @rushcliffe.gov.uk

www.rushcliffe.gov.uk

Postal address

Rushcliffe Borough Council Rushcliffe Arena Rugby Road West Bridgford Nottingham NG2 7YG



- Review of Street Trading Around Nottingham Forest Football Ground
   The report of the Executive Manager Neighbourhoods is attached (pages 12 15).
- 10. To answer questions under Standing Order 11(2).

# **Meeting Room Guidance**

**Fire Alarm Evacuation:** in the event of an alarm sounding please evacuate the building using the nearest fire exit, normally through the Council Chamber. You should assemble at the far side of the plaza outside the main entrance to the building.

**Toilets:** are located to the rear of the building near the lift and stairs to the first floor.

**Mobile Phones:** For the benefit of others please ensure that your mobile phone is switched off whilst you are in the meeting.

**Microphones:** When you are invited to speak please press the button on your microphone, a red light will appear on the stem. Please ensure that you switch this off after you have spoken.



# MINUTES OF THE MEETING OF THE COUNCIL THURSDAY 8 DECEMBER 2016

Held at 7.00 pm in the Council Chamber, Civic Centre, Pavilion Road, West Bridgford

#### PRESENT:

Councillor G Davidson - Mayor Councillor L B Cooper - Deputy Mayor

Councillors R A Adair, K P Beardsall, M Buckle, B Buschman, R L Butler, H A Chewings. J N Clarke. T Combellack. J E Cottee. J Donoahue. M J Edwards. A J Edyvean, J E Greenwood, R Hetherington, S J Hull. R A Inglis, Mrs C E M Jeffreys, R M Jones, N C Lawrence, E J Lungley, A MacInnes, Mrs M M Males, G R Mallender, S E Mallender, D J Mason, F A Purdue-Horan. G S Moore. ALRAPell. A Phillips. E A Plant, J A Stockwood. S J Robinson. Mrs M Stockwood. Mrs J A Smith. J E Thurman, R G Upton, D G Wheeler, J G A Wheeler

#### **ALSO IN ATTENDANCE:**

J Bramley Mayor's Cadet 6 Members of the public

#### **OFFICERS PRESENT:**

D Banks Executive Manager - Neighbourhoods

N Carter Deputy Monitoring Officer

A Graham Chief Executive

P Linfield Executive Manager - Finance and Corporate Services

D Mitchell Executive Manager - Communities V Nightingale Constitutional Services Officer

A Poole Constitutional Services Team Leader

#### APOLOGIES FOR ABSENCE:

Councillors N A Brown, A M Dickinson, K A Khan, S C Matthews

#### **OPENING PRAYER**

The Meeting was led in prayer by the Mayor's Chaplain.

#### **CHRISTMAS CAROLS**

The Mayor welcomed to the Chamber, children from Carnarvon Primary School who sang carols for the Members of the Council. The Mayor thanked the children and their teachers and wished them a very happy Christmas and New Year.

#### 32. **Declarations of Interest**

There were none declared.

#### 33. Minutes

The minutes of the meeting held on Thursday 22 September 2016 were received as a correct record and signed by the Mayor.

# 34. Mayor's Announcements

The Mayor stated that this was a special occasion as he had hosted a small reception prior to the meeting for past Mayors and previous Chief Executives as this was the last meeting of the Full Council in the present building. He said that he was looking forward to visiting the new offices the next day.

He informed the Council that he had attended twenty nine events since the last meeting and he highlighted three occasions; the opening of the Goose Fair, the 21<sup>st</sup> Anniversary of the Holocaust Memorial at Laxton which had been attended by Anne Frank's step sister and Remembrance Day when he had attended four services. He invited Councillors that he was holding his Carol Service at West Leake on 18 December 2016.

The Mayor thanked Councillors for their support for his charity, especially in relation to the Christmas Party and informed them that he would be holding an auction on the night.

Finally, he wished everyone a merry Christmas and a peaceful New Year.

#### 35. Leader's Announcements

Councillor Clarke reminded Councillors of the tours of the new premises on Friday 9 December and highlighted some memories of being a Councillor in the present building.

He stated that contained in the top 250 state primary school list there were three schools in Rushcliffe, Pierrepont Gamston, Kinoulton and St Edmund Campion and was further evidence why Rushcliffe was such a great place to live.

#### 36. Chief Executive's Announcements

The Chief Executive stated that a short introductory leaflet regarding the new premises had been produced to assist Councillors settle into the new building.

On behalf of all staff, he wished all Councillors a peaceful and prosperous new year.

#### 37. Hackney Carriage and Private Hire Policy 2017 - 2022

Councillor Mason presented the report regarding the adoption of a new Hackney Carriage and Private Hire Policy. She stated that the Policy combined all the relevant protocols and procedures and included the revised Convictions and Fitness Policy that had been adopted by Council in June 2016. She stated that all Nottinghamshire authorities were working together to ensure that there was a consistent approach taken.

It was recognised that this was an extensive document and Councillor Mason highlighted a few requirements that drivers and operators would have to abide by, including undertaking drug and alcohol testing when required, proving that they had the right to work in the United Kingdom in line with the Immigration Act 2016 and could speak English. Councillors were informed that there were clear guidelines on the hours drivers could work and the operators' responsibilities. She stated that safeguarding training was mandatory and that Rushcliffe had been at the forefront of introducing this training which was now countywide.

Councillor Mason stated that the Policy was being introduced to ensure the taxi service maintained professional standards and was safer for the public. Following several high profile national cases and the recent report of the Mansfield coroner, it was recognised that high standards were required especially as vulnerable adults and young people could be passengers.

Councillor Mason said that consultation had been undertaken with drivers, operators and the Licensing Committee, which had endorsed the document on 14 November 2016. Finally, she thanked all the staff involved for their hard work in producing this extensive document.

Councillor Chewings, in support of the recommendation, stated that this Policy was fit for purpose and she welcomed the fact that all drivers had to undertake an advanced DBS check and safeguarding training. She noted that older vehicles would not be licensed and this would ensure that vehicles were safer and have less harmful emissions.

Councillor R Mallender stated that the Green Party welcomed the Policy especially in relation to safeguarding. He said that the removal of the front passenger seat in Hackney Carriages would assist in removing people from harm. With regard to newer vehicles it was envisaged that this would improve the air quality and thereby address some health issues. It was hoped that more hybrid and alternative fuel vehicles would be introduced in the next few years.

Following a question by Councillor Jones he was informed that Nottingham City Council had worked with the other authorities to ensure that the whole of Nottinghamshire had a more consistent approach.

In conclusion Councillor Mason was pleased to say that this policy was being used as a template by other local authorities across the region. She also said that Councillors had attended the safeguarding training as well as it was important that issues relating to vulnerable adults and young people were understood.

#### RESOLVED that

- a) the Hackney Carriage and Private Hire Policy 2017 2022 is approved, and
- b) the Executive Manager Neighbourhoods be authorised to make minor revisions to the policy.

# 38. Adoption of Byelaws for Semi-Permanent Tattooing

Councillor Mason presented the report that outlined the Council's proposal to adopt new byelaws in relation to semi-permanent tattooing. She stated that semi-permanent tattooing was an invasive procedure that it was becoming more common. It was felt that it was necessary to introduce these byelaws to ensure that such treatments were regulated thereby protecting the public. She reminded Councillors that the Secretary of State's approval would be required.

Councillor Plant welcomed the proposals especially as there was the possibility of blood borne diseases being transferred. It was important that there were regular inspections undertaken to ensure that premises and methods were both safe and hygienic. Following a question it was confirmed that 18 was the legal age for people to have a semi-permanent tattoo.

Councillor Jones said that he supported the proposal as it was important for safety reasons. He queried the scale of activity and was told that there were currently nine people who would be required to register.

Councillor S Mallender also supported the proposal especially as it was recognised that blood borne diseases were rising in the United Kingdom.

#### RESOLVED that

- a) Byelaws in the form shown at Appendix 1 be sealed by the Council, and
- b) The Executive Manager Neighbourhoods be authorised to advertise the making of the Byelaws and to apply to the Secretary of State for their confirmation.

#### 39. Review of Constitution 2016

Councillor Clarke presented the report that outlined the light touch review of the Constitution that had been undertaken. This review had made changes to incorporate recent legislative changes, to reflect the current structure of the Council and to clarify responsibilities for functions. It was proposed that a more in-depth review would be undertaken by the Corporate Governance Group in 2017. He stated that it was important that the Constitution was up to date and fit for purpose.

Councillor MacInnes was pleased to support the proposal. He stated that the Corporate Governance Group had scrutinised the Constitution and during the debate it was recognised that additional work would be required to consider items such as public speaking and the role of the leader of the opposition. He said that the Group would further consider this at its February meeting.

In support of the proposal Councillor R Mallender stated that a large amount of work had been undertaken by Councillors and staff.

Councillor Moore supported the previous comments and said that a small task and finish group would be considering a full review of the Constitution and that he looked forward to this being presented to Council in the next 12-18 months.

#### **RESOLVED** that

the Constitution, as amended, be approved.

# 40. Arrangements for the Monitoring Officer Role

Councillor Clarke presented the report of the Chief Executive that informed Council of the reasons regarding the temporary suspension of the arrangement of the joint sharing of the Monitoring Officer role with Broxtowe Borough Council. He said that the Chief Executive had considered the issue and it was proposed to appoint Mr O'Connell as the Council's designated Monitoring Officer for a period of six months. The Chief Executive would then present a further report to Council in June 2017.

Councillor Clarke said that Mr O'Connell was an experienced Monitoring Officer and he would be valuable when reviewing the Constitution.

Councillor MacInnes supported the proposal stating that Mr O'Connell was an experienced and well respected officer at Nottingham City Council.

#### RESOLVED that

- a) Mr Glen O'Connell is appointed and designated as the Council's Monitoring Officer for a period of six months;
- b) That a further report be brought to the Council by the Chief Executive detailing the outcomes of a review with Broxtowe Borough Council and recommending actions to secure the long term appointment of a Monitoring Officer.

#### 41. **Notice of Motions**

The following Notice of Motion was proposed by Councillor M J Edwards and seconded by Councillor A MacInnes.

"We urge the Council to do everything to increase the supply of affordable housing in the Borough, especially social rental properties, to continue to engage vigorously with private sector landlords regarding affordability of rents and to urgently address the number of houses that have been empty for 6 months or more."

In support of his motion Councillor Edwards said that Rushcliffe's Local Plan proposed 13,150 houses will be built from 2011 to 2028, assuming a best scenario of 30% affordable homes that would equate to 3,900. Between 2013 and 2017 210 affordable homes would be built. He said that there was a national housing crisis and for Rushcliffe there were four issues; a shortage of supply of affordable homes, high private sector rents, restrictions on social housing and low housing allowance rates. Also affordability was an elastic term as in Rushcliffe a family would need an income that was greater than the average family income.

Councillor Edwards recognised the hard work of the Council's Housing Options Team in preventing homelessness but he also noted that the gap between private sector rent and eligible housing allowance prevented placing people in private rented housing. He acknowledged the two annual private landlord forums and urged that these continue to be used to increase the supply of good accommodation.

He felt that it was vital to increase the housing supply through the use of the capital programme and by working with Metropolitan Housing Trust and Waterloo Housing.

Councillor Edwards stated that in the Chancellor's recent Autumn Statement there had been an announcement of £1.4 billion to build 40,000 affordable homes, however he queried how much Rushcliffe would receive.

He believed that one way of increasing the housing supply would be to address the number of properties that had been empty for six months or more. Councillor Butler had stated, in the Nottingham Post, that there were 339 such properties.

Councillor Edwards recognised that the Council's focus and energies had been directed to the Arena development, the Cotgrave redevelopment and the stalled work on devolution. He acknowledged that good work was being undertaken in respect of economic growth by the Growth Boards, however it was now time to prioritise the housing crisis being faced by residents.

In conclusion, Councillor Edwards informed Councillors that the Local Government Association had recognised the problem and announced that "Councils need powers and funding to address the widening gap between income and rents, and to resume their historic role as a major builder of new affordable homes." He urged all to support the motion.

Councillor Clarke said that the motion implied that the Council was not doing anything to address the issue. Therefore he proposed an amendment to the motion which recognised the work that was already being carried out. In respect of empty properties the number was constantly changing due to renovations and probate issues, however the figure was considerably lower than neighbouring local authorities.

With regard to 30% affordable housing on developments officers strived to meet this target but also had to be flexible and pragmatic about viability issues whilst striving for the greatest proportion possible. In respect of private sector rental values the Council could not enforce levels but would work with them on sensible options. He proposed the following amendment:

"It is recognized this Council continually strives to facilitate the supply of affordable housing in the Borough, including social rental properties.

This Council will continue to encourage Private Sector Landlords to offer appropriate housing to meet the aspirations of its residents, whilst also endeavouring to reduce the number of houses that have been empty for 6 months or more."

Councillor Edwards felt that with the addition of especially after the word Borough that he would accept the amendment.

Councillor MacInnes highlighted other important changes in the Autumn Statement including the relaxation of funding for suppliers to deliver low cost ownership and affordable rent homes not just starter houses. He said that the Chancellor had accepted that house building was a key to economic development. He said to increase housing supply that the development of the Abbey Road site could produce 50-60 units and that the Council could work with small to medium builders to develop small sites. In January the Housing Act would consult on issues such as land banking, completion of planning applications and viability challenges.

Councillor Jones supported Councillor Edwards comments especially in respect of the pressure on staff and moving the Council's priorities to housing. He felt that social housing with an affordable tenure was required and warned that starter homes were able to be sold after five years. The number of affordable homes as part of S106 agreements could be increased if there were more rural exception sites and garage redevelopments. He felt that the Council should look at how it could financial support Registered Social Landlords.

Councillor S Mallender said that this was not a political issue and referred to Harold MacMillan's proposal to build 300,000 homes per year. She felt that the Council should encourage small scale developments and self-build options. Although she would support the amended motion she believed that the original wording was stronger. She said that her ward had a number of long term empty properties and that these attracted vandalism, fly-tipping and arson. As this was empty homes week she felt that it was opportune for the Council to be discussing this issue.

In conclusion Councillor Edwards felt that there had been a good debate and that everyone recognised the gravity of the issue and accepted the amended amendment of:

"It is recognized this Council continually strives to facilitate the supply of affordable housing in the Borough, especially including social rental properties.

This Council will continue to encourage Private Sector Landlords to offer appropriate housing to meet the aspirations of its residents, whilst also endeavouring to reduce the number of houses that have been empty for 6 months or more."

On being put to the vote the amended motion was carried.

# 42. To answer questions under Standing Order 11 (2)

#### a) Question from Councillor S Mallender to Councillor Mason

"Given that Rushcliffe Borough Council are fully in agreement with the need to take action regarding the concern raised at the full council meeting on 30 June 2016 about the general rise in hate crime and racist attacks following the European referendum, and that the council has signed up to the 'No to Hate' Pledge on 18th December 2015, what

positive actions or programmes has the council put in place to prevent such crimes?"

Councillor Mason answered that the Council took an active role on this agenda through the South Notts Community Safety Partnership (SNCSP). The Police and County Council were the strategic lead on hate crimes and at last month's SNCSP Operational Delivery Group, the Nottinghamshire County Hate Crime Action Plan and Priorities were presented which would be coordinated and implemented by the Partnership.

She stated that Hate Crimes were a standing item on the anti-social behaviour working group which was chaired by the Borough Council and other attendees includes the Police, Metropolitan Housing Trust, Nottinghamshire County Council, Fire & Youth Justice. Hate crime cases were discussed and action plans agreed to tackle individual incidents and if necessary any victims were supported by referring them on to the Vulnerable Persons Panel. The Council worked with other partners to give an holistic approach.

# **Supplementary Question**

Councillor S Mallender asked if the council had been collecting evidence as to the number of hate crimes, racist attacks and other related incidents and if so what were the figures before and after signing the 'No to Hate' Pledge on 18 December 2015?"

Councillor Mason stated that a full report and review of Hate Crimes in the South Notts Area had been produced in October 2015. This considered trends since 2005 in terms of the number of reports, victim age and gender, by type and also by area. At that time the trends were reductions in the showing number of reports and Nottinghamshire showed lower than average numbers when compared to its peers. As a result of 'Brexit' and a concern around perceived levels of hate crimes in the County the Police were preparing a further report and breakdown of Hate Crimes which would cover the South Notts area for 2016. She said that this would be released in the New Year and that she would ensure that Councillors could see the report and what was happening.

#### b) Question from Councillor S Mallender to Councillor Butler

"In the year 2016 so far, how many homeless people has the borough council helped to find appropriate accommodation?"

Councillor Butler replied that the Council had assisted 18 statutory homeless families since January 2016.

# **Supplementary Question**

Councillor S Mallender then asked if Councillor Butler could assure Councillors that Following the seriously bad publicity the Borough Council had received at the time of the announcement of the Public Space Protection Order, that the situation would be monitored to ensure that no genuinely homeless people were fined."

Councillor Butler stated that this was unfortunate, and in his view unfair publicity and that monitoring of this issue had already been agreed as part of the scrutiny of this item by the Community Development Group.

#### c) Question from Councillor Jones to Councillor Butler

"How many households is the Council aware of in the last 12 months who are benefit capped and of those how many have presented for housing advice?"

Councillor Butler stated that 31 claimants had been capped and that they had all been contacted prior to the cap and given information advising them of their options. Only six had sought advice.

# d) Question from Councillor Jones to Councillor Butler

"How many residents in the last 12 months, affected by the removal of spare room subsidy also known as the bedroom tax or the benefits cap, have become homeless?"

Councillor Butler replied that there had been none.

# e) Question from Councillor Jones to Councillor Butler

"How many residents are currently on the social housing register and could any afford to enter the part rent part buy housing schemes?"

Councillor Butler responded that this was a more complex issue. There were approximately 500 on the register, however the Council did not undertake a complex financial assessment as part of the process and therefore he could not give an answer.

# f) Question from Councillor MacInnes to Councillor Butler

"What arrangements have been put in place to deal with rough sleepers over the Christmas and New Year period?"

Councillor Butler replied that the Council already had an out of hour's duty officer arrangement to respond to homelessness service requests and this would be in place over the festive period.

Councillor MacInnes stated that previously Councillors were provided with this information as part of Members' Monthly and asked if this could be provided again.

Councillor Butler agreed that this should be instigated and provided in the most efficient and effective way.

The meeting closed at 8.25 pm.

**MAYOR** 



#### Council

#### 2 March 2017



# Review of Street Trading around Nottingham Forest Football Ground

#### **Report of the Executive Manager - Neighbourhoods**

# 1. Summary

1.1 This report seeks endorsement of the review of Street Trading areas and approval of the revised prohibited and consent streets around Nottingham Forest Football Ground. The review and the proposed revisions to Street Trading areas have been considered by the Licensing Committee.

#### 2. Recommendation

It is RECOMMENDED that the review is endorsed and the revised Street Trading areas approved.

#### 3. Reasons for Recommendation

3.1 The revisions will allow the Council to bring un-licensed traders into the licensing regime and to re-organise the available street trading pitches. This will ensure a free flow of pedestrians using Trentside North on football match days thus not causing obstructions or restricting the emergency evacuation route.

#### 4. Supporting Evidence

4.1 In 1994 and 1996, the Council created certain Street Trading Consent streets in the Borough which have remained in force since that time. The areas concerned only relate to streets around the Nottingham Forest Football Ground and the Trent Bridge Cricket Ground.

#### The Review

- 4.2 The review undertaken was to consider, in particular, the area around the Nottingham Forest Football Ground with the aim of rationalising the streets that are regulated for Street Trading, and in particular to consider the status of Trentside North.
- 4.3 Trentside North is a Prohibited Street under the current Street Trading Consents. However, for many years traders have used pitches on private property such as the boat clubs in this area. At the time, although the street was prohibited, trading was allowed from private property. However, the position has now changed as a result of a High Court decision in 2009 which held that it was legitimate for a Council to charge a fee for Street Trading from private areas where they are accessed via the highway.
- 4.4 The outcome of the review has concluded that Trentside North should no longer be a Prohibited Street but instead should be amended to a Consent

Street. Rosebery Avenue is currently a Consent Street, however, it is very narrow and considered unsuitable for trading and therefore, it is proposed to change it to a Prohibited Street. Currently the area around Lady Bay Bridge is a Consent Street, however, this area is extremely busy and any trading in this area is considered hazardous. It is proposed to make this area a Prohibited Street. Pavilion Road is currently a Consent Street, but the proposed changes will bring two current traders into the licensing regime who currently trade on private property.

- 4.5 A full consultation took place between 23 May and 27 June 2016. Those consulted included the Police, the Highways Authority, all members of the Safety Advisory Group for Nottingham Forest Football Club, Nottingham City Council (land owners) all Boat Clubs on Trentside North and all current licensed and known unlicensed traders.
- 4.6 The consultation received no adverse comments and the Safety Advisory Group for Nottingham Forest, which includes the Police, fully supported the proposed changes.
- 4.7 The draft proposals have also been subjected to further shaping and scrutiny by the Council's Licensing Committee including final endorsement at its meeting on 14 November 2016.
- 4.8 A Statutory Notice has been placed in the local newspaper prior to this meeting, and should Council approve the changes a further notice will be placed before the new consents will come into force. If approved, the proposed changes will come into effect for the new 2017/18 football season.
- 4.9 It is anticipated that at least a further six traders will be bought into the licensing regime and therefore, additional fees will be payable to the Council.

#### 5. Risk and Uncertainties

5.1 Should the recommendations not be approved unlicensed traders will continue to trade and cause obstructions on Trentside North.

# 6. Implications

# 6.1 **Finance**

If the recommendations are approved, there is a potential to generate additional licensing fees estimated to be approximately six additional traders generating an additional income of between £2-3,000 per annum.

# 6.2 **Legal**

Legal advice has been sought and incorporated into the review process and helped inform the proposals. The appropriate legal notices will be placed in the local newspaper if Council approve the recommendation.

# 6.3 **Corporate Priorities**

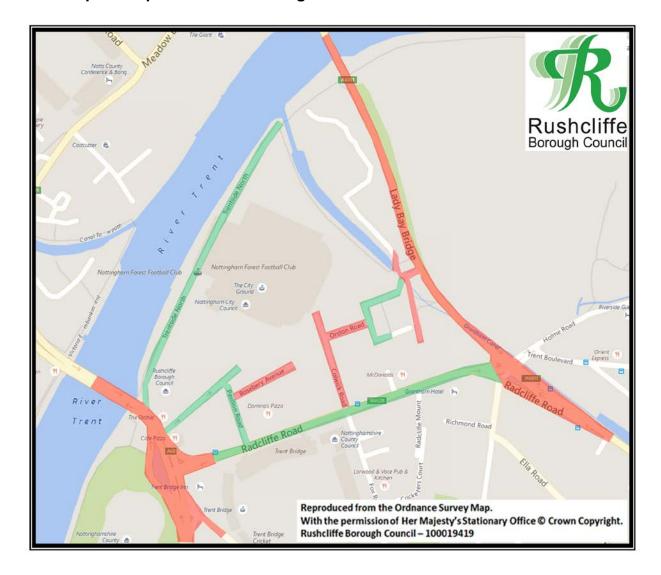
An effective Street Trading Licensing regime is part of the Council's wider duties for ensuring public protection. In turn, public protection is an important foundation for the Council's priority of 'maintaining and enhancing our resident's quality of life'.

# 6.4 Other Implications

There are no perceived adverse or disproportionate impacts for any particular protected equality group as a result of adopting these recommendations.

For more information contact:	David Banks					
	Executive Manager - Neighbourhoods					
	0115 914 8438					
	dbanks@rushcliffe.gov.uk					
Background papers Available for	None					
Inspection:						
List of appendices (if any):	Appendix A - Map of Proposed Street Trading					
	Areas					

# **Map of Proposed Street Trading Areas**



# The roads shown red are 'Prohibited Streets'

- 1. Colwick Road
- 2. Orston Road West
- 3. Scarrington Road including the footpath to Lady Bay Bridge
- 4. Rosebery Avenue
- 5. Lady Bay Bridge from its junction with Radcliffe Road to the Borough/City boundary
- 6. Radcliffe Road from its junction with Lady Bay Bridge to the junction of Hardwick Grove
- 7. London Road/Trent Bridge/Loughborough Road/Radcliffe Road and Bridgford Road as marked on the Plan.

# The roads shown green are 'Consented Streets'

- 1. Pavilion Road
- 2. Trentside North
- 3. Hawksworth Road as shown on the above Plan
- 4. Orston Road East
- 5. Radcliffe Road as shown on the above Plan.



#### Council

#### 2 March 2017

# 2017/18 Budget and Financial Strategy



# Report of the Executive Manager – Finance and Corporate Services

# 1. Background

- This report presents the detail of the 2017/18 budget, the 5-year Medium Term Financial Strategy (MTFS) from 2017/18 to 2021/22; including the revenue budget, the proposed capital programme, the Transformation Strategy (and Efficiency Statement), and Transformation Programme; and Treasury Management Strategy (with associated prudential borrowing indicators). Cabinet have considered the attached budget and strategies, and recommended their acceptance by Council along with the resultant decisions regarding Rushcliffe's Band D Council Tax and Special Expenses for 2017/18. The Corporate Governance Group has also recommended the Treasury Management Strategy for adoption by Full Council.
- 1.2 The final financial settlement has been received from Central Government and, as expected, there have been no changes from the draft settlement.

#### 2. Recommendations

It is RECOMMENDED that Council:

- a) Accepts the report of the Council's Responsible Financial Officer on the robustness of the Council's budget and the adequacy of reserves (as detailed at **Annex A**)
- b) Adopts the budget setting report and associated financial strategies 2017/18 to 2021/22 (**Annex B**) including the Transformation Strategy and Programme to deliver efficiencies over the five year period (**Annex B**, **Appendix 3**)
- c) Adopts the Capital Programme as set out in **Annex B**, **Appendix 4**
- d) Sets Rushcliffe's 2016/17 Council Tax for a Band D property at £127.89
- e) Sets the Special Expenses for West Bridgford, Ruddington and Keyworth (**Annex B, Appendix 1**), resulting in the following Band D Council tax levels for the Special Expense Areas:
  - i) West Bridgford £52.35 (£52.92 in 2016/17)
  - ii) Keyworth £1.46 (£1.48 in 2016/17)

- iii) Ruddington £3.46 (£3.53 in 2016/17)
- f) Adopts the Treasury Management Strategy 2017/18-2021/22 and associated prudential borrowing indicators (**Annex B, Appendix 5**).
- g) Adopts the 2017/18 Pay Policy as detailed at **Annex B**, **Appendix 8**.

#### 3. Reasons for Recommendation

3.1 To comply with the Local Government Act (1972) and ensuring the budget enables corporate objectives to be achieved. The Council is required to set a balanced budget and that it has adequate funds and reserves to address its risks.

# 4. Budget and Associated Strategies

- 4.1 The attached report (**Annex B**) and relevant appendices detail the following:
  - a) The anticipated changes in funding over the five year period
  - b) The financial settlement for 2017/18 and the significant budget pressures the Council must address over the Medium Term
  - c) The budget assumptions that have been used in developing the 2017/18 budget and MTFS
  - d) The detailed budget proposals for 2017/18 including the Transformation Programme to deliver the anticipated efficiency and savings requirement. This constitutes the Council's Efficiency Statement a requirement of the 4-year settlement, of which 2017/18 is year 2
  - e) The recommended levels of Council Tax for Band D properties for the Council and its special expense areas of West Bridgford, Ruddington and Keyworth
  - f) The projected position with the Council's reserves over the medium term
  - g) Risks associated with the budget and the MTFS
  - h) The proposed capital programme; and
  - i) The proposed Treasury Management Strategy.
- 4.2 The salient points within the MTFS are as follows (MTFS report (**Annex B**) references are in parenthesis):
  - a) It is proposed that Council Tax for 2017/18 will increase by £4.95 to £127.89 (4.03%). This still means that Rushcliffe's Council Tax remains the lowest in Nottinghamshire and amongst the lowest in the country (Section 3.4)

- b) Special expenses amount to £731k and whilst this is more than last year (£717k), the Band D charge for each of the special expense areas have reduced as their tax bases have increased (Section 3.5)
- c) The Council's Revenue Support Grant will reduce by 100% by 2019/20 and since 2013/14 will have reduced by £3.25m. As reported last year, because Rushcliffe collects more Council Tax proportionately to other councils, it is anticipated Rushcliffe will pay a tariff to central Government of £0.25m from 2019/20 (Section 3.6)
- d) Section 3.8 focuses on fees and charges. Last year we introduced increases to car park charges in West Bridgford. Having reflected on the change in charges, the Council is looking to introduce a more flexible tariff, as recommended by Cabinet on 14 February 2017. The charges will rise by £0.50 for every 30 minutes, up to a maximum of £3.00 for 3 hours across the West Bridgford car parks
- e) Taking into account resource predictions, spending plans and savings already identified there is a savings requirement of around £1m until 2020/21 (section 7)
- f) The Transformation Strategy continues to roll forward with an updated Programme to ensure the savings required can be achieved (Appendix 3). This also forms the Council's 4-year Efficiency Statement
- g) The Council has a number of earmarked reserves, their balance falling over 5 years from £7.5m to £6.2m (Section 6). The reserves are reducing as a result of diminishing Council resources because both Revenue Support Grant and New Homes Bonus are decreasing
- h) The key risks to the MTFS are highlighted (Section 8), including the potential impact of central government policy changes on Revenue Support Grant and New Homes Bonus and the uncertainty caused by the proposal for the localisation of 100% of business rates. The latter creates particular uncertainty in terms of the last 2 years of the MTFS. The Council will look to seize opportunities to innovate, looking to reduce costs and becoming more self-sufficient through, for example, via property income streams; and
- i) The capital programme demonstrates the Council's commitment to deliver more efficient services, improve its leisure facilities and facilitate economic development. Spend over the 5 years is estimated at £26.6m, a corollary of this is that the Council's capital resources are estimated to diminish to £8.6m by 2021/22 (Section 9).

#### Conclusion

4.3 The MTFS has been developed at a time of significant financial challenge both nationally and locally. The process has been rigorous and thorough, with a Transformation Programme that takes into account both officers' and Members' views. Whilst the Council faces financial constraints both the revenue and capital budgets delicately balance the need for efficiency and economy with the desire for growth; and the aim of encouraging economic development in the borough.

#### 5. Other Options Considered

5.1 There are other options in terms of increasing Council Tax by a lesser amount but this would put severe pressure on already stretched Council resources (see Section 11 of the Annex).

#### 6. Risk and uncertainties

6.1 Section 8 of Annex B covers key risks that may impact upon the MTFS. Given there are two major reviews of the financial system and how local government is funded (ie the Fairer Funding and 100% Business Rates Retention reviews) and the impact of these will not be known until at least the 2019/20 budget round, longer term forecasting is subject to even more uncertainty.

# 7. Implications

#### 7.1 Finance

These are detailed in the attached budget report. The Council is required to set a balanced budget for the 2017/18 financial year and the proposals presented represent a balanced budget.

In the opinion of the S151 Officer, a positive assurance is given that the budget is balanced, robust and affordable. The Capital Programme is achievable, realistic and resourced, with funds and reserves, including the General Fund, adequate to address the risks within the budget.

# 7.2 Legal

None

# 7.3 Corporate Priorities

The budget resources the Corporate Strategy to enable the corporate priorities to be met.

# 7.4 Other Implications

None

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Background papers Available for	Department for Communities and Local				
Inspection:	Government website, 2017/18 Financial				
	settlement papers				
List of Annexes and Appendices	Annex A Commentary of the Responsible				
(if any):	Financial Officer				
	Annex B Budget Setting Report 2017/18				
	Appendix 1 Special Expenses				

	<b>Appendix 2</b> Revenue Budget Service Summary					
	Appendix 3 Transformation Strategy (Efficiency					
	Statement) and Programme 2017/18 – 2021/22					
	Appendix 4 Capital Programme					
	Appendix 5 Treasury Management Strategy					
	2017/2018 to 2021/22					
	Appendix 6 Use of Earmarked Reserves					
	2017/18 to 2021/22					
	Appendix 7 Letters to DCLG and MPs Regarding					
	the New Homes Bonus					
	Appendix 8 Pay Policy Statement 2017/18					
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#### **Commentary of the Responsible Financial Officer**

#### REPORT UNDER SECTION 25 OF LOCAL GOVERNMENT ACT 2003

(To be read in conjunction with the Council Budget Report and Annex B)

#### **Purpose**

The purpose of this report is to provide information on the robustness of the Council's budget and the adequacy of reserves so that Members have authoritative advice available when they take their budget and Council Tax decisions.

#### **Background**

Councils decide each year how much council tax they need to raise. The decision is based upon a budget that sets out estimates of what they plan to spend on each of their services.

The decision on the level of Council Tax is taken before the year begins and cannot be changed once set. It follows that an allowance for risks and uncertainties must be made by:-

- making prudent allowance in the budget for each of the services, and in addition;
- ensuring that there are adequate reserves to draw on if the service estimates turn out to be insufficient.

Section 25 of the Local Government Act 2003 requires that when it's considering its financial plans for the year ahead the Council's Responsible Finance Officer reports to the Authority on the robustness of the budget and the adequacy of the reserves so that Members have authoritative advice available to them when making their decisions.

#### **Robustness of Estimates**

I am content that the Council has followed a comprehensive and detailed budget process when preparing the budget for 2017/18 which complies with both statutory requirements and best practice principles.

The Council has taken effective steps to deal with the financial pressures caused by poor economic conditions and reductions in Council funding, particularly from central government. The Council's Transformation Strategy and Efficiency Statement are designed to meet the emerging financial challenges, The original four year plan and Transformation programme combined with effective financial management (resulting in previous budget savings) have ensured the Council has the capacity to use reserves, only if absolutely necessary. The use of reserves in support of on-going expenditure requirements remains a key policy decision which is addressed later in this Annex.

The Authority has responded positively to the challenges that it faces in the medium term through the development, in conjunction with a series of Member budget workshops in the past few years, of a Transformation Programme (detailed at Annex

B, Appendix 3) that identifies the Council's approach to meeting its saving requirement, which peaks at £1.04m by 2019/20.

In developing such plans, the Council has recognised that future funding and service provision is uncertain and that risks, particularly financial risks (given the current reviews of both 100% business rates localisation and 'fairer funding'), remain high. The Medium Term Financial Strategy (MTFS) aims to mitigate and manage such risks going forward. Both the MTFS and the Transformation Strategy are iterative in their nature and will evolve over time to respond to, for example, changes in funding levels, the impact of the economic climate and developing corporate and service objectives.

# **Adequacy of Reserves**

Reserves are held for two main purposes:

- a working balance to help cushion the impact of uneven cash flows and unexpected events or emergencies (General Fund balance); and
- to build up funds to meet known or predicted requirements (earmarked reserves).

Whilst there is no statutory guidance on reserves, the Chartered Institute of Public Finance and Accountancy recommends that each local authority should base its decisions on professional advice from its Responsible Finance Officer and its understanding of local circumstances.

Taking into account such considerations in October 2011 the Cabinet approved as part of its MTFS, the following guiding principle:

"General Fund Balance should not fall below £1.25m and overall revenue reserves should not fall below 20% of net revenue expenditure."

This remains a prudent position which I do not recommend changing at this time.

Last year, I said the settlement was unprecedented in terms of the changes (both actual and proposed) to the local government 'funding envelope', and involved the 'four year offer' which, as a Council, we have accepted. We know of the reductions in Central Government Revenue Support Grant, and have further clarity on the proposals for New Homes Bonus (NHB). Our dissatisfaction with the proposals for NHB are included in our consultation response on the draft financial settlement (Annex B, Appendix 7). Going forward there still remains uncertainty in terms of Business Rates (and the 100% localisation of business rates) and linked to this the 'Fairer Funding' review across the local government sector as a whole. The amount of Council Tax raised will, to a large extent, be dependent on the realisation of our Local Plan housing targets. The ultimate intention is to realise opportunities for growth in the Borough, in both the business and housing sectors, as we aim to deliver excellent value for money for the community. Business Rates risk is further complicated by the volatile tax base (due to the current reliance on a small number of large businesses, not least Radcliffe on Soar Power Station). Annex B, Section 8 highlights key risks and with higher risk there is still a necessity to retain reserves.

As detailed at **Annex B, Section 6,** the MTFS which supports this budget is predicated upon a significant use of reserves to support service expenditure and to deliver investment across the Borough. The Council remains committed to 'grow the Borough'. A key element of this includes the use of the NHB Reserve, £1m per year over a period of 10 years is projected to support the Arena. This still remains the case but clearly will be subject to annual review dependent on the longevity of the NHB scheme and how much housing growth there is relative to other councils across the country, which will dictate the level of future NHB we receive.

Despite recent funding pressures Rushcliffe has maintained a stable financial base and, as a result, even once such demands have been met overall revenue reserves (excluding retained New Homes Bonus) are projected to stand at £4.05m by the end of 2021/22, well above the threshold established by Cabinet in October 2011. Opportunities that arise due to future Growth Deals may put pressure on such balances in the future. These will be considered as the MTFS perennially evolves. As such the budget and MTFS represent a proportionate and balanced approach to meeting the financial challenges that face the Authority.

The Council has been moving towards greater self-sufficiency an inevitable consequence of reduced government funding. Last year, we removed the annual £300k commitment from the Organisation Stabilisation Reserve to support the budget. The budget is increasingly financed from Council Tax, Business Rates; and rents, fees and charges, with central government grant reducing to zero by 2019/20. A particular challenge that has arisen this year is the worsening position on the Council's pensions' fund, arising from the triennial review, something we were advised of late in the budgetary process. This has resulted in a further £0.6m per annum financial pressure. Previous careful financial management has enabled the Council to mitigate this impact in the short term by the use of reserves. There remains a need to identify c£1m of further savings over the next 3 years. By doing this the net impact on reserves over the strategy time frame being an estimated £0.19m (Annex B, Section 7.2). As I have stated in the past the use of reserves is not a sustainable solution. The delivery of the Transformation Strategy is critical as it reduces the level of reliance on reserves in the later years of the MTFS.

Previous achievements with regards to the four year plan and the Transformation Strategy provide reassurance that the budget requirement will be met in a sustainable manner.

In conclusion, therefore, it is my opinion that the budget proposed in this report, and the sundry strategies which support it, has been properly developed and provides an appropriate approach for meeting the financial challenges and funding risks facing the Authority at this time.

Peter Linfield Executive Manager – Finance and Corporate Services and Section 151 Officer February 2017

# **ANNEX B**

# **RUSHCLIFFE BOROUGH COUNCIL**

# **BUDGET SETTING REPORT** AND ASSOCIATED FINANCIAL STRATEGIES 2017/18-2021/22

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- 8. PAY POLICY STATEMENT 2017/18

#### 1. EXECUTIVE SUMMARY AND INTRODUCTION

#### 1.1 Introduction

Times continue to be tough for Councils across the country, as they play their part in assisting the national spending situation as the Government continues to reduce the overall budget deficit. The impact of the punitive reductions in Revenue Support Grant of around £3m (from 2013/14 to 2019/20) has meant the Council has to find significant efficiencies, maximise its income streams and be increasingly innovative. The Transformation Programme which strongly links medium term financial planning to the Authority's Corporate and Transformation Policies and Strategies, has identified £1m in efficiencies are required by 2020/21 with a net draw on reserves over this period of £0.190m (the benefits of prudent financial management in previous years has given the Council this flexibility). This budget and the associated financial strategies continue the progress made in recent years to ensure that the Council's financial plans are robust and deliverable.

Along with the majority of other authorities, the Council has taken advantage of the Government's four-year Settlement announcement in order to provide some certainty on the scale and pace of continuing reductions in funding over the next few years, within the wider plans to reduce the national budget deficit. However, there remain a number of significant areas of uncertainty for the Council in the coming years, including the impact of the result of the European Referendum and Brexit, the 2017 Business Rate revaluation outcomes locally, and the details of the announcement for the full localisation of 100% business rates from 2020. The Council's risk management processes are robust, and alongside the annual budget, the quarterly performance reporting process will update on the likely future impact as things become clearer. The localisation of Business Rates makes financial planning beyond 2020 difficult and the Council still has business rates appeals risks concerning Radcliffe-on-Soar Power Station and the likelihood of it being de-commissioned. We will continue to campaign to ensure that Rushcliffe does benefit from the proposed repatriation of 100% of business rates from central to local government, which will be subject to future consultation.

In developing the Council's budget proposals for 2017/18, it has managed inflationary pressures on its operational costs and pressures on some areas of income collection. Pensions' liabilities and the results of the triennial review continue to remain a risk in order to deliver a balanced budget beyond 2017/18. To secure a medium term financial position the Council will maintain progress and focus on the budget reductions and efficiency savings necessary to deliver balanced budgets annually. The Council has reviewed the charges for its West Bridgford car parks and to increase both flexibility and the intention of greater usage step charges are being introduced from £0.50 for half an hour rising to £3.00 for 3 hours, and £20 thereafter.

Whilst funding is reducing it is important the Borough continues to grow. Business rates, Council Tax and New Homes Bonus income streams will increase as we grow, although in the case of New Homes Bonus given the change in the allocation mechanisms, not as much as we would like. At the same time we have to meet the cost pressures that arise from growth. For example with more houses more refuse collections are required. The Council is well placed to take advantage of such opportunities and remains committed to attracting businesses to the borough and enabling housing growth, encouraging both inward and outward investment. The Council has recently been successful in leveraging external funding for Bridgford Hall and Growth Deal funding for employment and housing sites alongside the A46 allied to significant Council investment for Cotgrave. This is indicative of the Council's commitment to support housing and business growth. It continues to improve its Leisure facilities the embodiment of this being the new Arena leisure and office facility. This also reduces service costs as well as providing contractual savings with £0.332m anticipated from the Transformation Programme in 2017/18. The Council's reserves have been drawn upon and this places increasing pressure on both addressing revenue risks and future capital funding. It is therefore imperative that the Council continues to look at alternative methods in delivering services and attaining alternative income streams, via its Transformation Strategy.

In line with the Government's referendum principles, the budget for 2017/18 proposes an increase in Council Tax of 4.03% to £127.89 (the Council has the option of increasing Council Tax by up to £5, or 2%, whichever is the higher, with the recommended increase being £4.95). This will give an average band D Council Tax increase of 9 pence per week, ensuring Rushcliffe's Council Tax remains amongst the lowest in the country (and the lowest in Nottinghamshire). This budget is designed to meet the Council's challenges 'head-on' and ensure that the best possible services continue to be provided to the residents of Rushcliffe.

#### **Executive Summary** 1.2

This report outlines the Council's Medium Term Financial Strategy (MTFS) through to 2021/22 including the revenue and capital budgets, supported by a number of key associated financial policies alongside details of significant changes to fees and charges.

	2016/17	2017/18
RBC Precept	£5,036k	£5,343k
Council Tax Band D	£122.94	£127.89
Council Tax Increase	4.2%	4.0%
Revenue Support Grant	£1,064k	£504k
Retained Business Rates	£2,072k	£2,561k
New Homes Bonus	£2,067k	£1,830k
Reserves (at 31 March)	£7,502k	£4,478k
Capital Programme	£18,742k	£15,128k

Special Expenses		
Total Special Expense Precept	£717k	£731k
West Bridgford	£52.92	£52.35
Keyworth	£1.48	£1.46
Ruddington	£3.53	£3.46

The Local Government Act 2003 introduced a requirement that the Chief Financial Officer reports on the robustness of the budget. The estimates have been prepared in a prudent manner, although it should be recognised that there are a number of elements outside of the Council's control. A number of risks have been identified in Section 8 of this report and these will be mitigated through the budget monitoring and risk management processes of the Council.

#### 2. BUDGET ASSUMPTIONS

# 2.1 <u>Table 1 - Statistical assumptions which influence the five year financial strategy</u>

Assumption	Note	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22
Budgeted inflation	1	0%	0%	0%	0%	0%	0%
Pay costs increase		1%	1%	1%	1%	1%	1%
Employer's pension contribution rate	2	13.0%	14.6%	14.6%	14.6%	14.6%	14.6%
Return on cash investments	3	0.89%	0.35%	0.50%	0.75%	1.0%	1.25%
Tax base increase	4	2.6%	2.0%	2.0%	2.0%	2.0%	2.0%

# Notes to Assumptions

- a) Whilst inflation does impact on services, the Council's managers are expected to deliver services within cash limited budgets which require them to absorb the cost of inflation. As such, the net effect of inflation is reduced to zero within the estimates.
- b) The latest Pension Triennial Valuation has indicated that the pension contribution rate relating to the future service of employees will increase by 1.6% in 2017/18. In addition the Council is required to allocate funding to address the estimated deficit position on the Pension Fund arising from the difference between historic contributions and projected future liabilities. The 'upfront payment' option has been chosen with £3.492m paid in a lump sum. Such costs are expected to amount to £1.164m in each year from 2017/18 (2016/17 £638k) to 2019/20 and as they relate to existing liabilities, are unavoidable. Other options were considered such as a 'stepped-up' payment mechanism and paying less in 2017/18 but more in the next 3 years. Adopting this option would cost the Council a further £286k i.e. £3.778m rather than £3.492m over the period and has therefore not been pursued (the upfront payment option gives a 7.6% saving).
- c) Cash investment returns are based on projections consistent with the Council's Treasury Management Strategy.
- d) Tax base increases reflect the anticipated growth in housing within the Borough in future years.

#### 3. FINANCIAL RESOURCES

- 3.1 When setting its annual budget the Council has, traditionally, had certainty about the majority of resources it would receive each year. However the introduction of retained business rates from 1 April 2013 has exposed the Council to a greater level of variation in its income and, along with an anticipated continued decline in resources, has made the forecasting of spending plans more challenging. The Government has included this year a 'four year offer' which helps with certainty, that said the funding streams are variable and linked to levels of relative business and housing growth.
- This section of the report outlines the resources available to the Council under six headings, Business Rates, Council Tax (RBC and Special Expenses), Revenue Support Grant, New Homes Bonus, Fees Charges and Rents, and Other Income.

#### 3.3 Business Rates

The forecast position on business rates is shown below.

Table 2 Business Rates

£'000	2017/18	2018/19	2019/20	2020/21	2021/22
Retained Business Rates	2,561	2,631	2,701	2,755	2,810
Increase / (reduction)	489	70	70	54	55
Increase / (reduction) (%)	23.6	2.7%	2.7%	2%	2%

Business Rate assumptions reflect: experience to date with regard to the award of additional reliefs; successful ratings appeals and government expectation regarding the Council's 'safety net' position; a minimum amount protected under guidance (after 2019/20 an increase of 2% has been assumed); and decisions limiting future increases to the capped limit of 2%. Due to the levels of Business Rate volatility, the MTFS does not at this stage include any projected growth from 2017/18 onwards. In March 2016, the Government announced it would make the exempting of small businesses from business rates permanent. With 100% relief maintained, £500k is assumed each year for this relief.

Whilst the Council anticipates business growth, the volatility caused by the power station and other larger businesses such as supermarkets (via rating appeals) has resulted in a prudent approach with future years' figures remaining constant and budgeting at the anticipated 'Safety Net' level. No increase is currently assumed as a result of the 100% repatriation of business rates from central government to local government (announced with the Comprehensive Spending Review 2015). Further consultation by the

Government is anticipated on what this may entail, for example how much will district councils receive as opposed to unitary or county councils?

The impact in 2017/18 from the pooling of business rates within Nottinghamshire will be calculated once forecasts from the relevant authorities have been produced and assimilated into the pooling model.

# 3.4 Council Tax

As identified at Table 1 Rushcliffe's Council Tax base is estimated to increase by 2% each year as housing growth is anticipated in the borough.

As a result of reductions in funding in other income streams such as Revenue Support Grant, the Government has assumed in future funding that for a Council Tax Band D that Councils will take up the offer of increasing their Council Tax by the higher of 2% or £5. Given both funding and cost pressures the Council faces it is prudent to increase Council Tax by the higher amount of £4.95, the impact of not taking this offer is covered in Section 11. Based on the principle the Council is looking to stay in the lower quartile Council tax charges we have assumed a £4.95 increase for each of the next 2 years and thereafter a 2% increase.

The movement in Council Tax, the tax base, precept and use in Council Tax Collection Fund surplus are shown in Table 3.

Table 3. Council Tax

	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22
Council Tax Base (a)	40,960	41,776.7	42,610.1	43,460.1	44,327.1	45,211.4
Council Tax £:p (b)	£122.94	£127.89	£132.84	£135.50	£138.21	£140.97
£ Annual Increase	£4.95	£4.95	£4.95	£2.66	£2.71	£2.76
% increase	4.20%	4.03%	3.87%	2%	2%	2%
Gross Council Tax collected (a x b)	£5,035,572	£5,342,822	£5,660,326	£5,888,844	£6,126,448	£6,373,451
Increase in Precept	£325,045	£307,250	£317,504	£228,518	£237,604	£247,003
Collection Fund Surplus	£79,000	£18,000	0	0	0	0

# 3.5 Special Expenses

The Council sets a special expense to cover any expenditure it incurs in a part of the borough which elsewhere is undertaken by a town or parish council. These costs are then levied on the taxpayers of that area. As with 2016/17, special expenses will be levied in West Bridgford, Ruddington and Keyworth.

**Appendix 1**, summarised at Table 4, details the Band D element of the precepts for the special expense areas. Special expense Band D tax amounts have slightly fallen mainly because of larger tax bases.

Table 4 Special Expenses

	2016/1	7	2		
	Cost	Band D	Cost	Band D	Band D
	£	£	£	£	% change
West Bridgford	704,540	52.92	718,400	52.35	-1.08
Ruddington	9,070	3.53	9,070	3.46	-1.97
Keyworth	3,800	1.48	3,800	1.46	-0.89
Total	717,410		731,270		

#### 3.6 Revenue Support Grant (RSG)

As part of the 'four year offer' the Council has now been provided with the profile of RSG reductions until 2019/20. This is more punitive than we anticipated and currently no 'offset' is assumed in terms of increased business rates (see Section 3.3). The table below shows that RSG will not only cease (since 2013/14 reducing by £3.25m), but because Rushcliffe collects more Council Tax income relative to many authorities the Government have proposed the introduction of a tariff (or negative RSG) of £0.25m. We have assumed this remains up until 2021/22. The Council last year lobbied the Government regarding these and other changes; and as part of the final settlement transitional grant amounting to £34k per annum, to help address the size of the reductions in RSG in 2016/17 and 2017/18, has been provided (included in the RSG amounts below).

Table 5 Revenue Support Grant

	2015/16 £'000	2016/17 £'000	2017/18 £'000	2018/19 £'000	2019/20 £'000	2020/21 £'000	2021/22 £'000
Revenue Support Grant (figures in brackets = a tariff payment to							
Government)	1,679	1,064	504	130	(250)*	(250)	(250)
Reduction from previous year £'000	698	615	560	374	380	0	0
Reduction from previous year (%)	29%	37%	53%	74%	292%	0	0
Reduction from 2013/14 (%)	46%	66%	84%	96%	100%	100	100

<sup>\* 2019/20 £250</sup>k levy is rounded – proposed amount from 2016/17 final settlement is £253k. It may well change in future years.

# 3.7 New Homes Bonus

The New Homes Bonus (NHB) was introduced in order to provide a clear incentive to local authorities to encourage housing growth in their areas. The Government then published a consultation paper in December 2015 "New Homes Bonus: Sharpening the Incentive" in order to make changes to the scheme from a system with no controls to one that is cash-limited each year. Key changes introduced from 2017/18 are as follows:

- A move to 5-year payments for both existing and future NHB allocations in 2017/18 and then to 4 years from 2018/19.
- Introduction of a national baseline of 0.4% of housing growth, for 2017/18, below which allocations will not be made.
- Government will also retain the option of making adjustments to the baseline in future years to reflect significant and unexpected housing growth.
- Allocations will continue to be an un-ring-fenced grant.

This is more punitive than expected. For example in the original consultation on NHB, the national baseline that was expected was 0.25% for housing growth, below which no funding would be given. The Council has written to DCLG with a view to at least introduce transitional measures to offset the loss of NHB to the Council in the short term. A copy of the DCLG letter and accompanying letters to Rushcliffe MPs are attached (Appendix 7). Commitments regarding the use of NHB include £1m per annum over 10 years to fund the Leisure Strategy. The Council was successful with securing £6.25m of Growth Deal funding (which includes £2.5m for infrastructure work in relation to Land North of Bingham, £3m for Cotgrave and £0.75m for RAF Newton). This has given rise to a

£2.5m call on the NHB Reserve. The projections below are subject to change dependent on what housing growth materialises within the Borough in future years and how this compares to housing growth nationally.

Table 6 – New Homes Bonus

	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22
	£'000	£'000	£'000	£'000	£'000	£'000
New Homes Bonus Received in Year	2,067	1,830	1,400	1,300	1,300	1,300

# 3.8 Fees, Charges and Rents

The Council is dependent on direct payment for many of its services. This income, from various fees, charges and rents, is a key element in recovering the costs of providing services which, in turn, assists in keeping the Council Tax at its current low level. This income is shown in Table 7.1.

Table 7.1 - Fees, Charges and Rental Income

	2017/18 £'000	2018/19 £'000	2019/20 £'000	2020/21 £'000	2021/22 £'000
Car Parks	770	770	770	770	770
Licences	241	241	241	241	241
Non Sporting Facility Hire	195	195	195	195	195
Other Fees & Charges	767	767	767	767	767
Planning Fees	938	938	938	938	938
Rents	1,065	1,151	1,186	1,186	1,186
Green waste income	1,148	1,148	1,148	1,254	1,254
Service Charges	360	360	360	360	360
Total	5,484	5,570	5,605	5,711	5,711

Income assumptions are determined by a number of factors including current performance, decisions taken already and known risks. Examples of such adjustments include increases in charges for green waste, changes in investment property rents based on our knowledge of asset use, and additional planning income as new businesses and housing sites come to fruition.

Except where current or previous decisions will affect future income yields, the MTFS does not make any provision for future inflationary increases in fees and charges. This will be an option for addressing future budget gaps and forms part of the Transformation Strategy.

Last year we introduced increases to car park charges in West Bridgford. Having reflected on the change in charge we have looked to introduce a more flexible tariff, as recommended by Cabinet on 14 February 2017. The revised charges are as follows:

Table 7.2 Revised Car Parking Charges (in brackets is the current charge)

	Bridgford Road	Bridgford Road Gordon Road	
Length of stay			
Up to 30 minutes	£0.50	£0.50	£0.50
Up to 1 hour	£1.00	£1.00 (£1.00)	£1.00 (£1.00)
Up to 90 minutes	£1.50	£1.50	£1.50
Up to two hours	£2.00 (£1.50)	£2.00 (£1.50)	£2.00 (£1.50)
Up to 2 and a half hours	£2.50	£2.50	£2.50
Up to 3 hours	£3.00 (£3.50)	£3.00	£3.00
Over 3 hours	£20	£20	£20

The same charges will apply on both Sundays and bank holidays.

#### 3.9 Other income

In addition to fees and charges the Council also receives a range of other forms of income, the majority of which relates to Housing Benefit Subsidy (£17.3m) which is used to meet the costs of the national housing benefit scheme. These are shown in Table 8.

Table 8 – Other income

	2017/18 £'000	2018/19 £'000	2019/20 £'000	2020/21 £'000	2021/22 £'000
Costs Recovered	121	121	121	121	121
Housing Benefit Admin Grants	268	268	268	268	268
Interest on Investments	272	252	261	273	290
OLA's Contribution	183	184	185	185	186
Other Income	277	257	257	257	257
Recycling credits	130	130	130	130	130
Other Government Grants	129	129	129	129	129
Sub Total	1,380	1,341	1,351	1,363	1,381
Housing Benefit Subsidy	17,373	17,373	17,373	17,373	17,373
TOTAL	18,753	18,714	18,724	18,736	18,754

# 3.10. Summary

Table 9 – All sources of income

	2017/18 £'000	2018/19 £'000	2019/20 £'000	2020/21 £'000	2021/22 £'000
Retained Business Rates and SBRR	2,561	2,631	2,701	2,755	2,810
Revenue Support Grant	504	130	(250)	(250)	(250)
Total Funding Excluding NHB	3,065	2,761	2,451	2,505	2,560
New Homes Bonus <sup>1</sup>	1,830	1,400	1,300	1,300	1,300
Total Funding Including NHB	4,895	4,161	3,751	3,805	3,860
Council Tax (RBC)	5,343	5,660	5,889	6,127	6,374
Council Tax (Special Expenses)	731	746	761	776	792
Collection Fund Surplus	18	-	-	-	_
Fees, charges and rental income	5,484	5,570	5,605	5,711	5,711
Other income	18,753	18,714	18,724	18,736	18,754
Net Transfer from Reserves <sup>2</sup>	27	-	-	_	_
Total Budget Funding	35,251	34,851	34,730	35,155	35,491

 $^1$  NHB is transferred to reserves and is contained in the spending plan analysis of expenditure (section 4)  $^2$  Transfer 'to' reserves is within the expenditure analysis

### 4. 2017/18 SPENDING PLANS

4.1 The Council's spending plans for the next five years are shown in Table 10 and take into account the assumptions in Section 2. Going forward, as Transformation Programme savings are delivered (such as in relation to the Leisure Strategy and West Bridgford Hall) the spending profile will change.

Table 10 – Spending Plans

	2016/17 £'000	2017/18 £'000	2018/19 £'000	2019/20 £'000	2020/21 £'000	2021/22 £'000
Employees	9,520	9,908	10,025	10,187	10,472	10,597
Premises	1,370	1,150	1,152	1,154	1,154	1,154
Transport	1,285	1,256	1,241	1,245	1,245	1,245
Supplies & Services	5,626	5,752	5,659	5,708	5,608	5,492
Transfer Payments <sup>3</sup> Capital Charges	17,365 1,726	17,369 1,587	17,369 1,587	17,369 1,587	17,369 1,587	17,369 1,587
Third Party	2,407	2,267	2,202	2,172	2,172	2,172
Net recharges	(5,105)	(5,196)	(5,195)	(5,198)	(5,198)	(5,198)
Gross Service Expenditure	34,194	34,093	34,040	34,224	34,409	34,418
Change from Previous Year	74	-101	-53	184	185	9
Net Contribution to Reserves <sup>4</sup>	1,200	0	184	350	647	310
Minimum Revenue Provision	0	1,000	1,000	1,000	1,000	1,000
Revenue Contribution to Capital	159	158	129	139	139	139
Overall Expenditure	35,553	35,251	35,353	35,713	36,195	35,867

<sup>3</sup> Includes Housing Benefit Payments

<sup>&</sup>lt;sup>4</sup> The net contribution to reserves is significantly influenced by the receipt and retention of New Homes Bonus. Without the New Homes Bonus the Council would see a net transfer from reserves, i.e. reserves being utilised to support expenditure, for each of the years in the MTFS. The reduction in NHB in later years is reflected in the downward trend.

- 4.2 Explanations for some of the main variances above are:
  - Employee costs increase 2017/18 due to the increase in the pension deficit as a result of the triennial review (covered in Section 2.1, note 2);
  - Premises costs have decreased as a result of efficiency savings achieved from the new office accommodation at the Arena, with £0.332m estimated in the Transformation Programme for both contract and premises related savings; and
  - MRP (Minimum Revenue Provision) this is to cover the internal borrowing costs for the Arena and is to be funded by New Homes Bonus (hence the planned transfers to reserves reduce after 2016/17). MRP is also referenced in the Treasury Management Strategy (Appendix 5, paragraph 31).

### 5 BUDGET REQUIREMENT

5.1 The budget requirement is formed by combining the resource prediction and spending plans. **Appendix 2** gives further detail on the Council's five year Medium Term Financial Strategy.

<u>Table 11 – Budget Requirement</u>

	2016/17 Estimate £'000	2017/18 Estimate £'000	2018/19 Estimate £'000	2019/20 Estimate £'000	2020/21 Estimate £'000	2021/22 Estimate £'000
Retained Business Rates	2,072	2,561	2,631	2,701	2,755	2,810
Revenue Support Grant	1,064	504	130	(250)	(250)	(250)
New Homes Bonus	2,067	1,830	1,400	1,300	1,300	1,300
Council Tax (RBC)	5,036	5,343	5,660	5,889	6,127	6,374
Council Tax (Special Expenses)	717	731	746	761	776	792
Collection Fund Surplus	79	18	=	=	=	=
Fees, charges and rental income	5,369	5,484	5,570	5,605	5,711	5,711
Other income	19,012	18,753	18,714	18,724	18,736	18,754
Net Transfer from Reserves	-	27	-	-	-	-
Total Income	35,416	35,251	34,851	34,730	35,155	35,491
Gross Expenditure	35,553	35,251	35,353	35,713	36,195	35,867
New Savings Required (assumed on-	137	0	502	983	1,040	376
going)						
In Year Savings over the MTFS period	12	0	502	481	57	(664)

5.2 Section 8 covers the Transformation Programme - including the use of reserves, balancing the budget for 2017/18 and future financial pressures.

### 6. RESERVES

- In order to comply with the requirements of the Local Government Act 2003, a review has been undertaken of the Council's reserves, including a review of current and future risks. This has included an assessment of risk registers, pressures upon services, inflation and interest rates. In previous budgets, the Council has supported the controlled release of reserves to support service delivery. It is proposed that in 2017/18 £0.61m and in 2018/19 £0.15m is transferred from the Organisation Stabilisation reserve to manage the impact of the increase of the pension deficit payments following the pension triennial review. There will then be a transfer back to reserves in 2019/20 of £0.15m and in 2020/21 of £0.42m so the resulting balance on the Organisation Stabilisation Reserve in 2021/22 will be £0.647m. The Council's strong financial management enables reserves to be used flexibly in this way.
- Table 12 details the estimated balances on each of the council's specific reserves over the 5 year MTFS. **Appendix 6** details the movement in reserves for 2017/18 which also includes capital commitments. It should be noted that Corporate Reserves have reduced as a result of the Leisure Strategy. Investment Reserves increase as they act as a 'sinking fund' to protect assets such as The Point. All of the above reserves have specifically identified uses including some of which are held primarily for capital purposes namely the Council Assets and Service Delivery; Invest to Save; and Regeneration and Community Projects reserves.
- 6.3 Whilst we have mentioned that New Homes Bonus (NHB) will reduce the NHB Reserve will still be called upon in future years as major infrastructure projects come to bear as part of the Council's Asset Investment Strategy and the potential for investment in economic development through arrangements such as the 'Growth Deal'. The projections also reflect the allocation of £1m per annum from the New Homes Bonus Reserve towards the cost of the Arena redevelopment. Further details on current commitments from the New Homes Bonus Reserve are discussed at section 3.7.
- 6.4 It should be noted, in the professional opinion of the Council's Section 151 Officer, the General Fund Reserve position of £2.6m is adequate given the financial and operational challenges (and opportunities) the Council faces.

Table 12 – Specific Reserves

£000	Balance 31.03.17	Balance 31.03.18	Balance 31.03.19	Balance 31.03.20	Balance 31.03.21	Balance 31.03.22
Investment Reserves:						
Regeneration and Community Projects	1,341	1,449	1,526	1,603	1,680	1,757
Cotgrave Regeneration	429	0	0	0	0	0
The Point Enhancements	60	65	95	125	155	185
Council Assets and Service Delivery	274	274	274	274	274	274
Local Area Agreement	122	122	122	122	122	122
Invest to Save	150	150	150	150	150	150
Corporate Reserves:						
Organisation Stabilisation	1,333	545	269	309	647	647
Risk and Insurance	100	100	100	100	100	100
Planning Appeals	350	350	350	350	350	350
Elections	153	153	203	203	203	203
Operating Reserves:						
Planning	187	107	107	107	107	107
Former Council lottery scheme	55	55	55	55	55	55
Planned Maintenance	100	100	100	100	100	100
Total Excluding NHB Reserve	4,654	3,470	3,351	3,498	3,943	4,050
New Homes Bonus	2,848	1,008	1,388	1,668	1,948	2,228
Total Earmarked Reserves	7,502	4,478	4,739	5,166	5,891	6,278
General Fund Balance	2,604	2,604	2,604	2,604	2,604	2,604
TOTAL	10,106	7,082	7,343	7,770	8,495	8,882

#### 7. THE TRANSFORMATION STRATEGY AND EFFICIENCY PLAN

- 7.1 For the past 2 years the Council has successfully introduced a Transformation Strategy and supporting Transformation Programme This successfully drives change and efficiency activity and is a vehicle to deal with the scale of the financial challenges the Council faces. An updated Transformation Strategy and Programme are provided in **Appendix 3**. Alongside this work the Executive Management Team has undertaken a review of all Council budgets resulting in savings which have been fed into the MTFS. The Transformation Strategy focuses on the following themes:
  - (a) Service efficiencies and management challenge as an on-going quality assurance process;
  - (b) Areas of review arising from Member challenge; and
  - (c) Longer term reviews with further work being required and particularly impacting upon the Council's asset base.
- 7.2 This Programme will form the basis of how the Council meets the financial challenge summarised at Table 13.

Table 13 – Savings targets

	2017/18 £'000	2018/19 £'000	2019/20 £'000	2020/21 £'000	2021/22 £'000	Total £'000
Gross Budget Deficit excluding Transformation Plan	1,338	1,559	1,814	1,705	1,461	
Cumulative Savings in Transformation Plan	728	907	981	1,085	1,085	
Gross Budget Deficit/(Surplus)	610	652	833	620	376	
Transfer to/(from) reserve	(610)	(150)	150	420	0	(190)
Cumulative Transformation Target (Appendix 2)	0	502	983	1,040	376	2,901

7.3 In order to deliver a balanced budget for 2017/18 the Council has looked to constrain Council spend and increase income (particularly as it encourages growth). The Council continues to review how it delivers its services, (for example, further collaboration

- with partners such as the Building Control partnership with South Kesteven and creating social enterprises such as Streetwise), to identify innovative ways of delivering its services more economically, efficiently and effectively.
- Moving forward, this momentum must continue and the Council's key transformation projects need to be reviewed on an on-going annual basis. While the Council has identified a range of projects that can be used to deliver the anticipated savings required, this will still be a challenging exercise. As can be seen at Table 13 a further £1m is to be identified by 2020/21. The current transformation projects which will be worked upon for delivery from 2017/18 are given at **Appendix 3**. Some of the more significant projects include:
  - Bridgford Hall development;
  - Leisure and accommodation strategy;
  - Edwalton Golf Course;
  - Creating a property development company with a view to both providing more housing in the Borough and an income stream;
  - Cyclical reviews of all service areas; and
  - Reviewing fees and charges.
- 7.5 It should be noted there is guidance on the capitalisation of transformation costs where an income stream is generated. It relates to set-up and implementation costs not on-going savings. These should be reported through the Efficiency Strategy (for Rushcliffe this is the Transformation Strategy). The Efficiency Strategy can be revised at any time by Full Council and as part of our Treasury Strategy reporting we must show the impact on our prudential indicators.

#### **RISK AND SENSITIVITY** 8.

8.1 The following table shows the key risks and how we intend to treat them through our risk management practices. Further commentary on the higher level risks is given below the table.

Table 14 - Key Risks

Risk	Likelihood	Impact	Action
Fluctuation in business rates linked to appeals and in particular the power station	High	High	Growth plans and accurate monitoring; lobbying central government
Central Government policy changes e.g. changes to NHB and 100% Business Rates to local government	High	High	Engagement in consultation in policy creation and communicating to senior management and members the financial impact of changes via the MTFS.
Implications of devolution and a Combined Authority still need to be understood	Low	High	Engagement in consultation in policy creation
The Council does not achieve Council Tax income levels as projected in the MTFS and linked to Government referendum limits	Low	High	Continue to monitor Government Policy and lobbying. Budget workshops for members so they are clearly informed regarding the impact of alternative decisions.
Reductions in Government Funding	High	High	Lobbying and service transformation and budget planning
Inadequate capital resources	Medium	High	Proportionate spending and sale of surplus assets, maximising pooled funding opportunities e.g. DFGs; external funding such as for the Hall and Growth Deal Funding; managing the impact of reducing NHB.
Fee income volatility, for example number and size of planning applications	Medium	High	Engagement in consultation in policy creation. Ensure future changes are built into the MTFS.
Inflationary pressures, particularly utility costs	Medium	low	Budget reporting processes

Pensions triennial revaluation and the potential increase to pension contributions.	High	High	To be aware of actuaries report and implications. Risks affected by local demographics and the impact on interest rates and share prices of international economic conditions. Also the ability to influence central government policy on the Local Government scheme.
Increased demand for services particularly as housing and business growth develops in the Borough	Medium	Medium	A robust performance management framework
Failure to deliver the required Transformation Strategy and in particular projected savings/costs from larger projects such as the Arena	Low	High	Effective programme and project management
The impact of wider economic conditions on interest rates, impacting on investments and any future borrowing	Medium	High	Advice from the Council's treasury advisors, and more investment diversification with a wider range of institutions and considering property investments. Monitoring borrowing rates.
The disposal of the Civic Centre creates risks surrounding investment property income	Medium	Medium	On-going landlord review of income and looking at alternative avenues for returns on investments (e.g. Property Development Company).

- 8.2 The changing environment of local authority finance means that the Council is facing increasing risks and uncertainty in respect of available resources. While predicting and controlling the level of external funding resources remains a challenge, wherever possible the Council uses its budget management processes, reserves and general balances to mitigate these risks. Such pressures will also be mitigated through changes in service delivery and the use of assets. For example, the purchase of The Point not only delivers a rental income in excess of that available to the Council through treasury management investments, is an appreciating asset and, also facilitates economic growth in the borough.
- Whilst the MTFS presents a balanced budget for the five years from 2017/18 to 2021/22 it must be noted that this is based upon achieving challenging transformation strategy targets. It is also set against a background of an unprecedented level of funding uncertainty. In this regard it should be noted that particular risks exist with regards to:

- Revenue Support Grant whilst we have stated we now know the profile for RSG reductions the planned benefits from Business Rates repatriation to local government (i.e. 100% to local government) to help provide a buffer for these reductions is still unknown.
- Business Rates has a number of significant risks and is a highly volatile tax base. The likely de-commissioning of the power station, given it accounts for around one quarter of Business Rate income, undermines any benefits the Council may gain in business rates from business growth. Similarly any other large rated properties add to the volatility. Whilst both enhanced forecasting models and the Nottinghamshire Pooling arrangements continue to mitigate such risks, the Council cannot eliminate the short to medium term impact of unexpected significant changes to one or more of these premises. Furthermore businesses have been revalued in 2017 which is likely to lead to a number of appeals and changes the business rates base. The upshot of this is that the business rate baseline need may be reviewed by central government; and
- New Homes Bonus. As identified at 3.7 and as stated last year the risk that the incoming government would replace or reform the current funding mechanism reducing allocations to the Council has materialised. This impacts on the Council's capacity to make discretionary investment in specific projects which will deliver social and economic benefits to the Borough. Contingency plans for the financing of the Arena redevelopment will be considered such as the Council extending the repayment period from the planned ten years and/or accessing Public Works Loan Board funding to finance the project.

#### **CAPITAL PROGRAMME** 9.

9.1 The Council's proposed five year capital programme is included at **Appendix 4** and summarised below.

<u>Table 15.1 – Five year capital programme, funding and resource implications</u>

	2017/18	2018/19	2019/20	2020/21	2021/22	
	Indicative	Indicative	Indicative	Indicative	Indicative	Total
	Estimate	Estimate	Estimate	Estimate	Estimate	
	£000	£000	£000	£000	£000	£000
Transformation	8,860	2,710	396	308	300	12,574
Neighbourhoods	755	1,065	1,300	1,235	645	5,000
Communities	243	268	98	98	98	805
Finance and Corporate Services	5,270	2,489	247	155	110	8,271
Total	15,128	6,532	2,041	1,796	1,153	26,650
FUNDED BY						
Usable Capital Receipts	(2,372)	(4,170)	(1,449)	(1,365)	(811)	(11,567)
Disabled Facilities Grants	(292)	(292)	(292)	(292)	(292)	(1,460)
Use of Reserves	(3,154)	(270)	(50)	(50)	(50)	(2,174)
Grants and Contributions	(3,950)	0	0	0	0	(3,950)
Section 106 Monies	(400)	0	(250)	(89)	0	(739)
Internal Borrowing	(4,960)	(1,800)	0	0	0	(6,760)
Total	(15,128)	(6,532)	(2,041)	(1,796)	(1,153)	(26,650)
Capital Resources at start of year*	8,686	12,869	11,602	10,247	9,093	
Additions	14,351	3,465	686	642	646	
Used (-)	(10,168)	(4,732)	(2,041)	(1,796)	(1,153)	
Capital Resources at end of year <sup>5</sup>	12,869	11,602	10,247	9,093	8,586	

<sup>&</sup>lt;sup>5</sup> Capital Resources include capital receipts, capital grants and the Councils Investment Reserves (NHB Reserve is the committed capital element only)

- 9.2 The Council's five year capital programme shows the Council's commitment to deliver more efficient services, improve its leisure facilities and enable economic development. The Programme is approved for the 5 year period and allows flexibility of investment between years as long as the value of the five year programme is not exceeded for each scheme. In any case the programme reviewed by Full Council as part of the budget setting process. The major projects in the 2017/18 Programme include:
  - Cotgrave Regeneration (£2.9m of a total investment of £8.5m, funded by Growth Deal Funding £3m, other grants and contributions £1.5m, capital receipts and reserves £1.5m and the balance £2.5m from Prudential Borrowing);
  - Land North of Bingham for necessary infrastructure (flood mitigation) to facilitate the development of over 1,000 new homes and 15.6 hectares (potentially 17.6) of employment land (Total costs estimated at £5.6m including £0.6m for land acquisition/access road. Financed from £2.5m Growth Deal Funding, £2.5m New Homes Bonus and £0.6m Capital Receipts);
  - Highways England Footbridge A46 £1.7m cost of works. This scheme is linked to the RAF Newton housing scheme and involves funding to be secured from Highways England to fully cover the cost of the works.
  - RAF Newton £0.75m new scheme wholly met by Growth Deal Funding.
  - Arena Car Park Improvements £0.5m to remodel and extend the parking provision to meet operational and customer expectations.
  - Information Systems Strategy (£0.165m plus a four year rolling programme);
  - On-going vehicle replacement programme (£1.8m over the next four years);
  - Support for Registered Housing Providers (£0.25m and a further £0.7m over the next four years);
  - Disabled Facilities Grants a provision of £0.375m has been provided each year but this is subject to change when the formal Better Care Funding allocations are approved.
  - Nottinghamshire County Cricket Club loan £1.4m of the total approved £2.7m.
  - Asset Investment Strategy £3m of total unallocated sum of £5.3m to support emergent investment opportunities following detailed appraisal of business case(s) that come forward.
  - A Contingency sum of £0.19m has been included in 2017/18 to give flexibility to delivery of the programme.
- 9.3 After 2017/18, there is a continued focus on rolling provisions for Capital investment: Information Systems Strategy, vehicle replacement, Disabled Facilities Grants, Investment in Social Housing plus annual support for Improvements to Play Areas (Special Expense) and Capital Grant Funding to third parties. The Council is committed to exploring the setting-up of a property development company and, to this end, the Social Housing allocation maybe revisited. The programme contains a provision of £2.5m in 2018/19 to support the relocation/provision of a new Depot. This scheme is still subject to detailed options appraisal and it is anticipated that this will be funded from a capital receipt from the disposal of the Abbey Road site. £1.8m of the Asset Investment Strategy provision

is factored in to 2018/19, application of which will be dependent upon on assessed business cases. Works to improve lighting and surfacing in West Bridgford car parks is also planned.

- 9.4 As Table 15.1 demonstrates the Council's capital resources are diminishing. The Council's currently identified capital resources will have reduced to £6m over the five year life of the Programme. This position must be viewed in the context of funding the recently completed Leisure Strategy project. This scheme was part funded by use of the Council's reserves and the remainder through internal borrowing. It is planned to repay this 'internal debt' from the future income stream provided by the New Homes Bonus, subject to the risks highlighted in Sections 3.7 and 8.3. Going forwards, if all expenditure in the proposed programme is achieved, including full commitment of the Asset Investment Strategy provisions, the Council may move into a position of taking out external borrowing. This would be done through loans from the Public Works Loan Board benefitting from a certainty rate of interest.
- 9.5 The Council has allocated £10.5m to the Asset Investment Strategy, to date £2.7m has been agreed for the new loan to Nottinghamshire County Cricket Club and £2.5m has been earmarked for Cotgrave Regeneration leaving a balance of £0.5m in 2016/17 and £4.8m in 2017/18 onwards which will be allocated when schemes are identified.
- 9.6 The Capital Programme including Asset Investment Strategy sums are set out below:-

Table 15.2 – Impact on the 2017/18 – 2021/22 Capital Programme of the Asset Investment Strategy

Commentary	£'000
Total identified expenditure	21,850
Unallocated investment Strategy	4,800
Total Programme	26,650
Funding:	
External Borrowing	6,760
Other Funding	19,890
Total Funding	26,650

#### 10. TREASURY MANAGEMENT

10.1 Attached at **Appendix 5** is the Treasury Management Strategy Statement which integrates capital investment decisions with cash flow information and revenue budgets. The key assumptions in the Treasury Strategy are summarised in the following table:

Table 16 – Treasury Assumptions

	2017/18	2018/19	2019/20	2020/21	2021/22
	Estimate	Estimate	Estimate	Estimate	Estimate
Average Interest rate %	0.35	0.50	0.75	1.0	1.25
Expected interest from	171,500	122,500	138,300	155,000	177,500
investments (£)					
Other interest (£)	100,400	129,200	123,100	118,000	112,600
Total Interest (£)	271,900	251,700	261,400	273,000	290,100

As the MTFS forecasts that the Council will still have £5.7m of useable capital resources available to it at 31 March 2022 the Treasury Strategy gives the potential option for future external borrowing if necessary in order to fund the Asset Investment Strategy outlined at 9.5 and 9.6. However investments are expected to reduce significantly in 2017/18 as the Authority makes provision to 'internally borrow' (using investment balances) to fund the Leisure project at the Arena.

### 11. OPTIONS

- 11.1 As part of its consideration of the budget, the Council is encouraged to consider the strategic aims contained within the Corporate Strategy and, in this context, to what extent they wish to maintain existing services, how services will be prioritised, and how future budget shortfalls will be addressed.
- 11.2 Instead of increasing its Council Tax by the higher of 2% or up to £5 the Council could freeze its Council Tax. Table 17 provides details of the impact on budgets of a tax freeze compared to a 1.99% increase and a £4.95 increase on a 2017/18 Band D Council Tax (the latter being the recommended option).

Table 17: Alternate Council Tax Levels

£'000	2017/18	2018/19	2019/20	2020/21	2021/22	
Band D £122.94 Freeze in 2017/18						
Total CT Income	5,136	5,238	5,343	5,450	5,558	
Total for 1.99% increase (Band D £125.40)	5,239	5,450	5,670	5,899	6,137	
						-
Total for £4.95 increase then 2%(Band D	5,343	5,660	5,889	6,127	6,374	
£127.89) – recommended option						
Difference (£'000)						
Freeze vs £4.95	-207	-422	-546	-677	-816	
1.99% vs £4.95	-104	-210	-219	-228	-237	

11.3 The above figures indicate that an increase of £4.95 would result in either an additional £104k of income or £207k of income respectively against either a 1.99% increase or a tax freeze. Assuming a Council Tax increase of 1.99% each year this gap increases to £237k by 2021/22 when compared to an increase of £4.95 (in both 2017/18 and 2018/19 and a 1.99% increase thereafter). Over the five years if the 1.99% option is chosen this would mean the Council would have to find another £0.998m.

11.4 Other than the above options for Council Tax increases there are no alternate proposals concerning the Budget, Medium Term Financial Strategy or Transformation Strategy.

Appendix 1 **Funding Analysis for Special Expense Areas** 

	2016/17 (£)	2017/18 (£)	% Change
West Bridgford			
Allotments	1,000	1,000	
Parks and Playing Fields	386,000	399,500	
West Bridgford Town Centre	38,400	46,800	
Community Halls	102,800	87,400	
Seats & Bins	300	300	
Contingency	17,594	25,000	
Previous Year Deficit	0	0	
Annuity Charges	108,446	108,400	
Revenue Contributions Capital	50,000	50,000	
Total	704,540	718,400	
Tax Base	13,314	13,724	
Special Expense Tax	£52.92	£52.35	-1.08%
Keyworth Cemetery & Annuity Charges	3,800	3,800	
Total	3,800	3,800	
Tax Base	2,571	2,594	
Special Expense Tax	£1.48	£1.46	-0.89%
Ruddington			
Cemetery & Annuity Charges	9,070	9,070	
Total	9,070	9,070	
Tax Base	2,570	2,622	
Special Expense Tax	£3.53	£3.46	-1.97%
TOTAL SPECIAL EXPENSES	717,410	731,270	

### **REVENUE BUDGET SERVICE** SUMMARY

**APPENDIX 2** 

	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22
	ESTIMATE	ESTIMATE	ESTIMATE	ESTIMATE	ESTIMATE	ESTIMATE
	£	£	£	£	£	£
Communities	2,737,900	2,763,800	2,691,300	2,751,600	2,746,600	2,647,600
Finance and Corporate Services	3,681,700	3,732,400	3,767,300	3,852,400	3,994,700	4,048,300
Neighbourhoods	4,709,300	4,705,000	4,750,000	4,790,100	4,720,700	4,757,200
Transformation and Operations	139,000	241,700	134,400	86,700	86,100	86,100
Net Service Expenditure	11,267,900	11,442,900	11,343,000	11,480,800	11,548,100	11,539,200
Capital Accounting Adjustments	(1,591,400)	(1,586,800)	(1,586,800)	(1,586,800)	(1,586,800)	(1,586,800)
Minimum Revenue Provision	0	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000
Revenue Contribution to Capital	158,500	158,400	129,100	139,400	139,400	139,400
Transfer to/(from) Reserves	1,200,000	(27,400)	184,000	350,000	647,100	310,000
Total Net Service Expenditure	11,035,000	10,987,100	11,069,300	11,383,400	11,747,800	11,401,800
Funding						
Central Government Grant	(1,064,000)	(504,000)	(130,000)	250,000	250,000	250,000
Localised Business Rates, includes SBRR	(2,072,000)	(2,561,000)	(2,631,000)	(2,701,000)	(2,755,000)	(2,810,100)
Collection Fund Surplus	(79,000)	(18,000)	0	0	0	0
Council Tax Income						
- Rushcliffe	(5,035,600)	(5,342,800)	(5,660,300)	(5,888,900)	(6,126,500)	(6,373,500)
- Special Expenses Areas	(717,400)	(731,300)	(746,300)	(761,200)	(776,400)	(791,900)
New Homes Bonus	(2,067,000)	(1,830,000)	(1,400,000)	(1,300,000)	(1,300,000)	(1,300,000)
Total Funding	(11,035,000)	(10,987,100)	(10,567,600)	(10,401,100)	(10,707,900)	(11,025,500)
Gross Budget Deficit / (surplus)	0	0	501,700)	982,300	1,039,900	376,300
Additional Transformation Plan Savings	0	0	(501,700)	(982,300)	(1,039,900)	(376,300)
Net Budget Deficit	0	0	0	0	0	0
Annual (Savings) / Deficit	0	0	501,700	480,600	57,600	(663,600)

### Rushcliffe Borough Council

### <u>Transformation Strategy and Efficiency Plan 2017/18 – 2021/22</u>

#### Introduction

In 2010, the Council adopted a 4 Year Plan, a planned and measured approach to meeting the emerging financial challenges. The plan was written to identify cost efficiencies, increase income opportunities and develop transformational alternatives for the future delivery of services. The adopted approach aimed to reduce overall expenditure by £2.8m over the life of the Plan. This approach was reinforced in 2012 with the publication of our latest Corporate Strategy subtitled 'Proactively Preparing for the Future'.

The 4 Year Plan and Transformation Programme have successfully supported the delivery of over £3m in efficiencies. In making our savings, services to residents in some cases have been changed from universally free services towards chargeable choice based services. Other services have been streamlined, to be even more efficient and leaner. Costs have been reduced through rationalisation of assets and staff, with the sharing of both posts and key services (for example the Council's Monitoring Officer). Concurrently we have made it easier for customers to transact their business with us at a time and in a way that suits them. We have done all of this without significantly impacting on service quality or resident satisfaction. Our latest resident polling data shows us that 76% of residents are satisfied with the way the Council operates and 65% believe the Council provides value for money (2015).

This revised Transformation Strategy sets out the Council's approach to making further savings between now and 2021/22. It also explains our approach to identifying and working with partners, recognising and maximising opportunities, and leading the way in delivering high quality services that match the needs of residents. It is clear that as the organisation becomes leaner, it will become increasingly challenging to find further savings. Achieving the increased targets requires a bolder and more strategically focussed way of thinking.

### Addressing the funding gap

While the Council has achieved significant savings via the 4 year plan and the first two years of the Transformation Programme, further savings are required to address the estimated funding gap. This revised Transformation Programme will form the basis of how the Council meets the financial challenge summarised in the table below.

### Savings targets

	2017/18	2018/19	2019/20	2020/21	2021/22	Total
	£'000	£'000	£'000	£'000	£'000	£'000
Gross Budget Deficit excluding Transformation Plan	1,338	1,559	1,814	1,705	1,461	
Cumulative Savings in Transformation Plan	728	907	981	1,085	1,085	
Gross Budget Deficit/(Surplus)	610	652	833	620	376	
Transfer to/(from) reserve	(610)	(150)	150	420	0	(190)
Cumulative Transformation Target	0	502	983	1,040	376	2,901

In order to deliver a balanced budget for 2017/18 the Council has looked to constrain Council spend and increase income (particularly as it encourages growth). The Council continues to review how it delivers its services, (for example, our collaboration agreement with both Newark and Sherwood and Gedling councils. Other arrangements exist with neighbouring authorities such as the Building Control partnership with South Kesteven and creating social enterprises such as Streetwise). The Council continues to identify innovative ways of delivering its services more economically, efficiently and effectively.

Moving forward, this momentum must continue and the Council's key transformation projects need to be reviewed on an on-going annual basis. While the Council has identified a range of projects that can be used to deliver the anticipated savings required, this will still be a challenging exercise. As can be seen in the table above a further £1m is to be identified by 2020/21. The current transformation projects which will be worked upon for delivery from 2017/18 are given at **Appendix B**. Some of the more significant projects include:

- Bridgford Hall development;
- Leisure and accommodation strategy;
- Edwalton Golf Course;
- Development of a Property Investment Strategy and potential companies with a view to both providing more housing in the Borough and an income stream for the Council. The Council has an Asset Investment Strategy and Investment Fund of £10.5m to develop schemes that will deliver a return;
- Cyclical reviews of all service areas; and
- Reviewing fees and charges.

It should be noted there is statutory guidance on the capitalisation of transformation costs where an income stream is generated. It relates to set-up and implementation costs not on-going savings. These should be reported through the Efficiency Strategy (for Rushcliffe this is the Transformation Strategy). The Efficiency Strategy can be revised at any time by Full Council and as part of our Treasury Strategy

reporting we must show the impact on our prudential indicators. No such capitalisation is currently planned.

### Rushcliffe's core operating principles

Rushcliffe has three core principles which underpin its approach to transformation – income generation and maximisation, business cost reduction and service redesign. Transformation has been achieved to date by focusing on a 'one' Council approach and great teamwork between Members and officers to limit the impact upon residents. However, we recognise to be successful in bridging the remaining funding gap it will be necessary to consider and implement large scale transformational change which can generate a large fiscal impact.

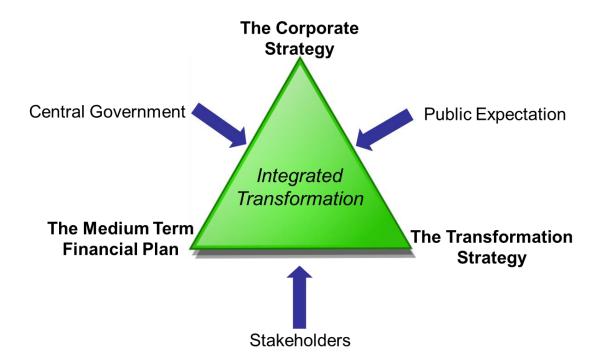


The Transformation Strategy is an evolving document and although it essentially covers the next five years it should not be bound by time or scope. To this end and within the emerging complex environment, three partnership models have been identified to provide a framework to generate further efficiencies. These are covered in more detail in **Appendix A**.

### An Integrated Approach to Transformation

This Strategy formalises the Council's integrated approach to transformation. It highlights the work that has been done in the last four years to deliver over £3m in efficiencies and formalises the Council's principles of partnership working (detailed at Appendix A). At a strategic level it highlights the important relationship between:

- The Council's Corporate Strategy which provides the overall direction of the Council, its core values and its three key priorities,
- The Medium Term Financial Plan a defined plan of how the authority will work towards a balanced budget and maintain viability,
- The Transformation Strategy a document providing direction in respect of the strategically focussed streams of work to meet the financial targets whilst fulfilling the Council's corporate priorities.

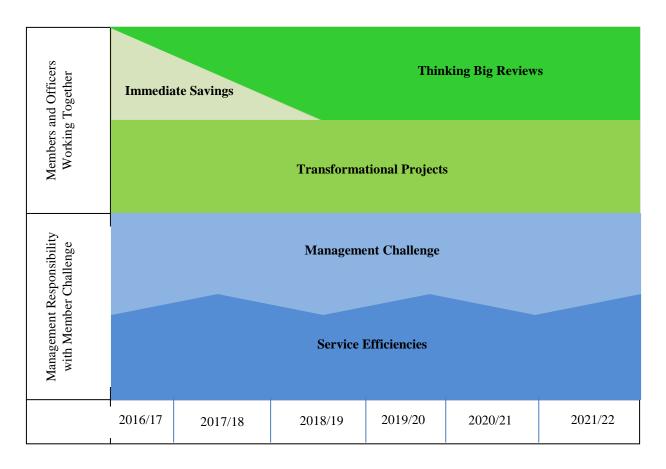


Rushcliffe's Integrated Approach to Transformation

The diagram above also shows how this trio of documents can be influenced by external factors such as central government, public expectation and other stakeholders.

### **The Transformation Strategy**

This document details the different areas of work officers and Members will focus upon to meet the stretching financial targets set whilst continuing to fulfil our corporate priorities. The diagram below highlights the different work streams and shows how they fit together over the next five years.



### Management Responsibility with Member Challenge

Each year, officers undertake an internal programme of investigations looking specifically at improving efficiency through different ways of working. We also challenge our budgets every year to drive out further savings whist minimising the impact of front line services. We have a strong leadership focused on corporate priorities using weekly performance clinics to manage performance and budgets. We also ensure that every large scale project (where there is deemed to be a significant impact on residents, staff or budgets) has its own project board and governance structure. Activities are challenged through Leader and Portfolio Holder briefings, and constituted and established processes such as Member Groups. Reports on policy changes are passed through the Cabinet, and our Performance Management Board and Corporate Governance Groups regularly scrutinise review findings. Additional Member Groups are created by Cabinet where required.

#### Service Efficiencies

The culture at Rushcliffe has been to ensure different services are reviewed regularly to make sure they are as focused upon the customer and as streamlined as possible, any identified waste is removed from the system and where appropriate services are moved online. The way the service is delivered is also investigated and consideration is given to potential partnership opportunities or alternative methods of delivery to protect the services that residents value without a pre-determined view.

Headline efficiency targets have been identified for each area of the Council and these are illustrated at **Appendix B**.

### **Management Challenge**

The Service Efficiencies are strengthened by on-going management of the services through regular performance clinics and a management challenge as part of the annual budget setting process — each Executive Manager is charged with scrutinising their budget to identify and remove any additional savings or unused budget. Again, top level targets have been identified for each area of the Council and these are illustrated in the table at **Appendix B**.

### Members and Officers Working Together

The upper area of the diagram above focuses on activities where Members and officers work together to identify further savings and different ways of working. These aspects of the Strategy have been arrived at through our budget proposals which have continued to be radical and challenging as we look at ways of bridging the financial gap by 2021/22. Budget workshops, incorporating Members from all political groups, have looked at what has been achieved so far, policy changes that can be made immediately to save money in the coming year, different ways of delivering services in the future, and more long-term at a set of 'Thinking Big' options that could significantly change the face of the Council and the services it delivers.

### **Immediate savings**

Each year, Members are presented with a number of policy changes which hit one or more of our core principles of income generation and maximisation, business cost reduction or service redesign. These operational changes form part of the budget setting process each year and generally result in savings or additional income for the following year.

### Thinking big reviews

As part of the budget setting process for 2017/18, Members discussed a number of potential 'Thinking Big' reviews. These will primarily focus on gathering information upon which Members can base decisions which could potentially change the face of the Borough in the future. These are the ideas that previously would not have been considered necessary and, therefore, would have been unlikely to have reached formal discussion. Members have indicated that they wish to fully establish the options with regard to a small number of selected key projects in an attempt to preserve the highly valued services our residents need. These 'Thinking Big' ideas have the potential to contribute significantly to bridging the funding gap we are experiencing without reducing frontline services but they are not decisions to be taken lightly which is why further investigations will be undertaken. Examples include the Edwalton Golf Course strategic review and projects to relocate the Depot.

### **Transformational Projects 2017-2022**

As has already been mentioned above, this Strategy is a continuation of the Council's original Transformation Programme and as a consequence a number of key projects which influence service delivery and finances over the next few years are already in progress. The Council remains committed to these projects and the outcomes they can deliver.

### Leisure Strategy Activation

Since 2006, the Council's Leisure Strategy has highlighted the authority's ambition to rationalise leisure facilities in West Bridgford to one site – Rushcliffe Arena. In October 2013 Cabinet supported the development of formal proposals for a new leisure centre at the Arena. In January 2017 this decision came to fruition with the opening of the new civic offices and Arena leisure centre and the closure of Rushcliffe leisure centre. The successful completion of this phase of the Leisure Strategy will generate significant revenue savings for the Council.

#### Collaboration

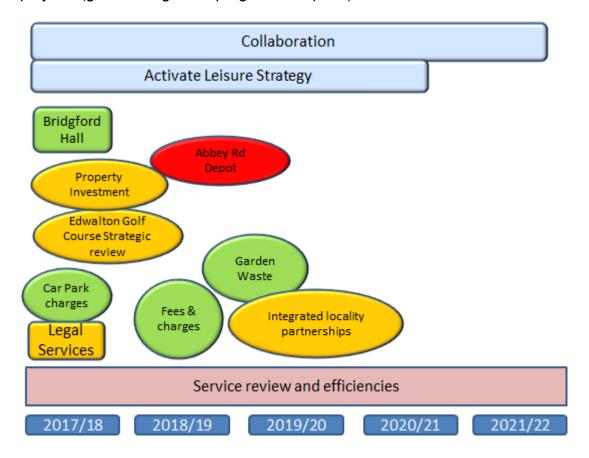
In December 2013, the Cabinet supported the Collaboration Agreement between Rushcliffe, Gedling Borough Council and Newark and Sherwood District Council. The Agreement sets out the benefits of a preferred partner approach and how the three councils plan to work together to save money, protect service standards and take advantage of future sharing opportunities. They determine the priorities in collaboration with each of the Chief Executives, who take responsibility for deciding the methods of delivery and for monitoring the work plan. This is not an exclusive arrangement and partnerships with other councils will continue where they provide synergy. For example, in December 2015, the Cabinet supported the recommendation into a collaboration partnership with Broxtowe Borough Council in relation to the sharing of the Monitoring Officer post and to investigate the feasibility of shared service arrangements for legal services, elections, constitutional services and human resources.

### Transforming the way we work

The activation of the leisure strategy has also provided another opportunity. The Council has for some years been looking to vacate the Civic Centre on Pavilion Road. Changing staff numbers and different ways of working mean the Council needs less physical space to run its services. In December 2014, Cabinet supported the business case to locate office space within the updated Rushcliffe Arena with the view of vacating the Civic Centre in December 2016. This frees up the Civic Centre to be disposed raising valuable income for the Council. It also provides an opportunity for the Council to fully review the way it works, including introducing more electronic solutions, more flexible working patterns, and a better work life balance for our staff. A new building will also mean lower energy costs.

### **Summary of the Transformation Strategy Work Programme**

The diagram below summarises the Transformation Strategy Work Programme for the next five years and provides a framework within which the required efficiencies will be delivered. The traffic light system below signifies progress against the various projects (green being more progress/complete).



#### Governance

The original version of this strategy (2013) established a framework and time frame for the individual projects within the programme. While in general these have been achieved, arrangements have been flexible to allow for unforeseen circumstances and to redirect resources to maximise opportunities has they have arisen. It is anticipated that these same principles of agile working will apply to the 2017-2022 rolling Transformation programme.

Each project within the programme has appropriate governance arrangements depending on the size, complexity and risk. Overall, monitoring of the Strategy will take place quarterly by the Chief Executive and his Executive Management Team. Where it is required by individual projects, consultation and engagement with members of the public will take place.

The following risks have been identified and will be monitored accordingly.

Risk	Probability	Impact	Mitigation
Reviews do not achieve anticipated savings	Probable	>£250k	Individual reviews where there is underachievement may be offset by others with higher savings.
Programme slippage	Possible	>£250k	Monitoring of programme and taking early corrective action
Insufficient capacity to undertake the programme	Possible	>£250k	Procure extra resources – i.e. consultancy
Insufficient interest from alternative providers	Possible	Negative	Find appropriate savings from direct service provision by quality reduction (probably)

### Conclusion

The above sets out Rushcliffe's plans over the next four years and the Council's commitment towards delivering these plans. This plan supports the Council's MTFS and is the vehicle upon which the Council will achieve a balanced budget.

### Rushcliffe's Accepted Models of Partnership Working

### 1. Localised Integrated Working Partnerships

These types of integrated delivery partnerships involve working with other agencies and organisations whose services are delivered to Rushcliffe borough residents. These partnerships are aimed at improving the connectivity of public services, public regulation, reducing the need to cross-refer people and issues.

The Government has recognised and begun to embrace the value of partnerships of scope and is increasingly looking to realise both financial and customer benefits from these. Central Government policies around community safety, health outcomes, welfare reform and community budget pilots, all demonstrate recognition of the

importance of different agencies working together in a single locality to benefit their residents.

Rushcliffe is a pioneer in this area. The successful development of the Rushcliffe Community Contact Centre bringing together joint customer services for the Police, Job Centre plus, voluntary sector, South Nottinghamshire College and



other services has been recognised nationally. This approach has been supported by our ability to work in other locations on a remote access basis. The service has recently been expanded into Bingham where an integrated delivery service model has been deployed and is being delivered from the new Health Centre.

There are also a range of projects underway involving our locality partners, which embed these principles and take services out into the community, including Positive Futures, Rush for Health, Lark in the Park and Business Partnership events.

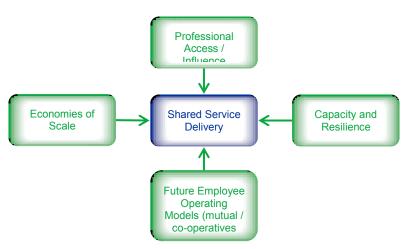
#### 2. Partnerships of Scale

This term describes two or more organisations joining together largely to benefit from economies of scale. These partnerships can, like localised integrated working partnerships, drive efficiencies but unlike scope partnerships they may not, in themselves, directly improve the way in which the service is delivered to Rushcliffe Borough residents. Opportunities exist in this area to share back office services, reducing costs and removing duplication whilst maintaining and improving capacity and resilience.

If scale partnerships are to be successful, previous experience has shown that there is a greater chance for success if they cover a broad range of services but are focussed and aligned on a small number of culturally similar and willing partners. It is possible to develop these partnerships organically – that is, as opportunities arise – and this has been our approach to date following the unsuccessful attempt to enter a partnership with Liberata and Charnwood Borough Council.

As mentioned above, to date partnerships of scale have developed organically – the Council has been successful in developing a number of such partnerships, of which the following, mostly back office services, have come to fruition: payroll services (Gedling), ICT (Broxtowe, Newark & Sherwood), building control (South Kesteven), procurement (Gedling), homelessness (Gedling) and emergency planning (Nottinghamshire County Council).

Following continued encouragement from Central Government, there has been an increased willingness determination from the Leaders within Nottinghamshire to forge partnerships of scale Collection (Waste and Management). In addition, the leadership of Gedling Newark and Sherwood Councils have indicated they would be willing develop а close to

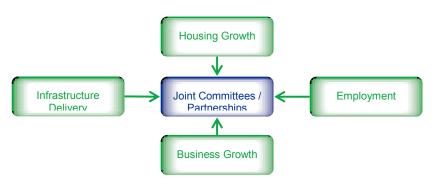


working relationship across a broad range of services with Rushcliffe building upon a history of working proactively and positively together. This was formalised following the Cabinet decision on 3 December 2013 and the publication of a Collaboration Agreement in which all three authorities have agreed to work together using a preferred partner approach to maximise capacity, reliance and efficiency where it makes business sense. Closer working between these authorities could both exploit the partnership of scale opportunities whilst also contributing to meeting all three Councils' future aspirations.

#### 3. Partnerships for Governance

There has been a growth of place-based and themed partnership arrangements. These have largely been designed to implement and administer arrangements within defined areas focussed upon common objectives including: The Joint Planning and Advisory Board (Nottingham City, Nottinghamshire County Council, Broxtowe BC, Gedling BC, Erewash DC and Rushcliffe BC).

However, the emergence and growth of other forums has restricted the representation and influencing role of individual districts. The Health and Wellbeing Boards and Local Enterprise Partnerships are prime examples where representation is restricted to one district or borough council.



Therefore, to combat this, it is likely there will be an increase in the number of joint committee arrangements. These will be focused upon agreeing joint objectives, allocating resources and monitoring outcomes which impact regionally and nationally. For example, in January 2014, the Cabinet supported the establishment of the City of Nottingham and Nottinghamshire Economic Prosperity Committee to drive future investment in growth and jobs in the City and County.

If these do grow, there will be an increasing reliance upon forging relationships which can influence outcomes for Rushcliffe residents; for example, agreeing key infrastructure requirements which benefit not only Rushcliffe but neighbouring boroughs and districts.

These models of partnership working provide a framework within which officers can be swift to take advantage of opportunities as they arise. They build upon our existing core principles model highlighted above and provide a clear map for the future.

# Appendix B

Transformation Programme 2016/17 - 2021/22	2016/17 £'000	2017/18 £'000	2018/19 £'000	2019/20 £'000	2020/21 £'000	2021/22 £'000
Service Efficiencies & Management Challenge	1,528	1,721	1,722	1,753	1,751	1,751
Thematic Reviews - With Potential Savings						
Bridgford Hall	0	53	108	108	108	108
Council Publications and Promotion	9	9	9	9	9	9
Grants and Support	50	50	50	50	50	50
Leisure Strategy	145	332	424	457	457	457
Travel costs	50	35	56	56	56	56
Burial Provision	23	23	23	23	23	23
Printing for Member Meetings		5	5	5	5	5
Total Thematic Reviews	277	507	675	708	708	708
Income Reviews						
Wheeled bin charges for new houses	10	10	10	10	10	10
Fees and charges Generally	94	160	170	180	180	180
Street Trading Licences	5	5	5	5	5	5
Car Park – Increase Charges	87	174	174	174	174	174
RCP – Compulsory Charging	20	20	20	20	20	20
Increase Charging on Green Bins	0	152	152	152	258	258
Planning Pre-Application Advice	30	30	30	30	30	30
Total Additional Income	246	551	561	571	677	677
Total Savings	2,051	2,779	2,958	3,032	3,136	3,136

## Appendix B

Transformation Programme 2016/17 - 2021/22	2016/17 £'000	2017/18 £'000	2018/19 £'000	2019/20 £'000	2020/21 £'000	2021/22 £'000
Difference to previous year		728	179	74	104	0
Cumulative Difference		728	907	981	1,085	1,085
Gross budget deficit excluding Transformation Plan		1,338	1,559	1,814	1,705	1,461
Cumulative Savings in Transformation Plan		728	907	981	1,085	1,085
Gross Budget Deficit/(Surplus) as per Appendix 2		610	652	833	620	376
Transfer (to)/from reserve		(610)	(150)	150	420	0
Cumulative Transformation Target		0	502	983	1,040	376

## Potential Schemes - Savings to be determined

Integrated Locality Working

Property Development and Investment

Review Rushcliffe Community Contact Centre

**Review Business Support Unit** 

**Review Depot Location** 

Review and Expansion of Garden Waste Service

**Edwalton Golf Course** 

**Review of Community Halls** 

**Review of Community Events** 

Collaboration - Legal, Constitutional Services, HR

### **CAPITAL PROGRAMME 2017/18**

		201	6/17	2017/18	2018/19	2019/20	2020/21	2021/22
Ref	Scheme	Original	Latest	Indicative	Indicative	Indicative	Indicative	Indicative
		Estimate	Estimate	Estimate	Estimate	Estimate	Estimate	Estimate
		£000	£000	£000	£000	£000	£000	£000
	Transformation							
	Civic Centre Enhancements	0	50	0	0	0	0	0
	Colliers Way Industrial Units	0	20	0	0	0	0	0
	Bridgford Hall Refurbishment	1,410	2,192	0	0	0	0	0
1	Cotgrave Regeneration & MSC	5,200	2,913	2,920	0	0	0	0
	Cotgrave Employment Land	0	2,642	0	0	0	0	0
2	Land North of Bingham	2,800	2,800	2,800	0	0	0	0
3	Highways England Footbridge A46	0	0	1,700	0	0	0	0
	Eaton Place Toilet Improvements	33	33	0	0	0	0	0
4	RAF Newton	0	0	750	0	0	0	0
5	The Point	0	0	25	0	0	0	0
	Nottinghamshire Broadband	83	83	0	0	0	0	0
6	Arena Car Park Enhancements	0	0	500	0	0	0	0
7	New Depot	0	0	0	2,500	0	0	0
8	Manvers Business Park	0	0	0	100	0	0	0
9	Information Systems Strategy	107	301	165	110	396	308	300
	Sub total	9,633	11,034	8,860	2,710	396	308	300
	Neighbourhoods							
10	Wheeled Bins	60	60	70	60	60	60	60
11	Vehicle Replacement	981	553	20	380	615	600	210
	Support for Registered Housing Providers	250	659	250	250	250	200	0
12	Hound Lodge Enhancements	0	0	40	0	0	0	0
	Assistive Technology	0	12	0	0	0	0	0
	Discretionary Top Up Grants	0	130	0	0	0	0	0
	Disabled Facilities Grants	521	475	375	375	375	375	375
	Sub total	1,812	1,889	755	1,065	1,300	1,235	645

### **CAPITAL PROGRAMME 2017/18**

		201	6/17	2017/18	2018/19	2019/20	2020/21	2021/22
Ref	Scheme	Original	Latest	Indicative	Indicative	Indicative	Indicative	Indicative
		Estimate	Estimate	Estimate	Estimate	Estimate	Estimate	Estimate
		£000	£000	£000	£000	£000	£000	£000
	Communities							
	Capital Grant Funding	48	128	48	48	48	48	48
	Nottinghamshire Cricket Club Grant	90	90	0	0	0	0	0
13	Play Areas - Special Expense	50	50	50	50	50	50	50
	West Park Fencing and Drainage	34	34	0	0	0	0	0
14	West Park Car Park, Access Road, MUGA	0	0	25	0	0	0	0
15	West Park Public Toilet Upgrade	0	0	0	20	0	0	0
16	West Park Sports Pavilion	0	0	0	40	0	0	0
17	West Park Julien Cahn Pavilion	0	0	0	40	0	0	0
18	Gresham Pavilion	0	0	0	35	0	0	0
19	Lutterell Hall	0	0	0	35	0	0	0
20	RCP – Car Park	0	0	90	0	0	0	0
21	Gamston Community Centre	0	0	30	0	0	0	0
	Community Partnership Reward Grants	0	25	0	0	0	0	0
	Sub total	222	327	243	268	98	98	98
	Finance and Corporate Services							
	Rushcliffe School Contribution	90	90	0	0	0	0	0
	NCCC Loan	0	1,300	1,400	0	0	0	0
22	BLC Improvements	165	215	130	159	147	55	10
23	CLC Pool Handling Ventilation System	0	0	0	100	0	0	0
	EGC Upgrade Facilities	0	75	0	0	0	0	0
	Asset Investment Strategy	0	500	3,000	1,800	0	0	0
	Arena Car Park Enhancements	55	55	0	0	0	0	0
	Arena Redevelopment	6,555	10,865	500	0	100	0	0
	Car Park Machines	60	60	0	0	0	0	0
24	West Bridgford Car Park Lighting	0	0	50	0	0	0	0

25	Car Park Lighting Upgrade 18/19	0	0	0	110	0	0	0
26	Bridgford Road/Car Park Resurfacing	0	0	0	220	0	0	0
	Contingency	150	240	190	100	100	100	100
	Sub total	7,075	13,400	5,270	2,489	247	155	110
	PROGRAMME TOTAL	18,742	26,650	15,128	6,532	2,041	1,796	1,153

Project Name: Cotgrave Regeneration	Cost Centre: 0303	Ref: 1
1 togotioi attori		

# **Detailed Description:**

Cabinet report: Cotgrave Regeneration Scheme 8 December 2015 refers. This sets out the continued development of an extensive social and economic regeneration programme. It has been agreed to demolish properties on Scotland Bank and build a new multi-service centre to house health, police, library, RBC Contact Point and Cotgrave Town Council (subject to Town Council approval). Associated works will see the comprehensive refurbishment of the back row of shops, the conversion of the upstairs flats into a business centre and creation of new and improved public realm and landscaping. In addition, up to 15 new industrial units will be provided on the Colliery Site adjacent to the Council's existing stock at Colliers Way.

Location: Cotgrave Executive Manager: Transformation

# Contribution to the Council's aims and objectives:

#### **Corporate Themes:**

- Support economic growth to ensure a sustainable, prosperous and thriving local community.
- Maintaining and enhancing our residents' quality of life.
- Transforming the Council to enable the delivery of efficient high quality services. Supporting economic growth.

# Strategic Task:

Support the regeneration of Cotgrave including new housing, employment opportunities and a vibrant town centre.

# **Community Outcomes:**

Quality of life for residents in Cotgrave is improved through increased local employment opportunities, an enhanced local environment and excellent local shopping and social facilities.

#### Other Options Rejected and Why:

Doing nothing would fail to meet the aspirations and commitments of the Borough Council as set out in the Corporate Strategy leading to a demise of the local area.

Full demolition of the shopping centre has been discounted due to the financial, commercial and timescale risks involved: significantly more investment would be required and there is a greater risk of income targets not being met should businesses leave the area leading to low take up of the new units.

take up of the new units.				
Start Date:	April 2016	Completion Date:	March 2018	
Capital Cos (Total) :	t Prior Year	Year 1: 17/18		
£5,833,000	£2,913,000	£2,920,000		
Capital Cos	t (Breakdown): to	be determined		
Works E	quipment	Other	Fees	
Revenue co	est per annum:	Year 1: 17/18	Year 2: 18/19	
Year 3: 19/2	20	Year 4: 20/21	Year 5: 21/22	
Proposed F	unding	-		
External:		Internal		
Growth Deal Funding £1,200,000		Capital Receipts £1,036,000		
S106 deposits £950,000			Precinct profit reserve £439,000	
NCC Economic Development £250,000				
Prudential Borrowing £1,658,000				
Town Council Contribution £120,000				

Useful Economic Life (years): to be determined	New/Replacement: New/Replacement	
<b>Depreciation per annum:</b> to be determined plus MRP on the borrowing	Capital Financing Costs: £5,160	
Residual Value: N/A	Category of Asset: to be determined: potentially Operational Land and Buildings/Investment Properties/Infrastructure	

Project Name: Land North	Cost Centre: 0306	Ref: 2
of Bingham	Cost Centre. 0306	Rei. Z

# **Detailed Description:**

Growth Deal Funding has been secured for the Carr Dyke Flood mitigation scheme and electricity servicing at the land north of Bingham to facilitate the delivery and development of 1,050 new homes and 15.6 (potentially 17.6) hectares of employment land. This will be subject to a detailed appraisal submitted to and approved by the Local Enterprise Partnership. A sum of £201,600 (plus fees) has also been included to support land acquisition for the land at Moorbridge Lane, plus a sum of £300,000 to build an access road to this site which links to the town council owned land.

**Location:** Bingham **Executive Manager:** Transformation

# Contribution to the Council's aims and objectives:

# Corporate Themes:

- Supporting economic growth to ensure a sustainable, prosperous and thriving local economy – enabling the development of employment units in the Borough which will provide new jobs
- Maintaining and enhancing our residents' quality of life supporting a sensitively planned and designed new housing development
- Transforming the Council to enable the delivery of efficient high quality services

# Strategic Tasks:

- Deliver the housing targets in the Local Plan
- Undertake an economic assessment of the Borough's potential for business growth
- Support the local economy

#### **Community Outcomes:**

- Appropriate housing and supporting infrastructure is built following the adoption of the Rushcliffe Local Plan
- The Borough is a more prosperous area with improved employment opportunities and thriving local businesses
- There is employment land available to sell to local businesses which want to expand. This will produce a capital receipt which will be allocated 60 percent to Bingham Leisure and Wellbeing, and 40 percent to the Council, reflecting the purchase price of the 2 hectares of land (1.2 hectares being a peppercorn and 0.8 hectares being at market value).

#### Other Options Rejected and Why:

- Do not provide the funding from the LEP/New Homes Bonus to support the necessary infrastructure to enable the site to be delivered.
- Planning permission has been previously granted but the scheme has been delayed due to infrastructure issues. The Growth Deal money and NHB has been allocated to support the infrastructure requirements to enable development to progress.

Start Date: S	September 2016	Completion Date: S	eptember 2018
Capital Cost (Total)	Prior Year	Year 1: 17/18	
£5,600,000	£220k (land acquisitions)	£5,280,000	

#### Capital Cost (Breakdown) £: to be determined

Works	Equipment	Other	Fees
Revenue	cost per annum:	Year 1: 17/18	Year 2: 18/19
Year 3: 1	9/20	Year 4: 20/21	Year 5: 21/22
Propose	d Funding		

External: £2.5m Growth Deal	Internal: £2.5m New Homes Bonus
funding	£0.6m Capital Receipts

Useful Economic Life (years): 40	New/Replacement: New
<b>Depreciation per annum:</b> £125,000	Capital Financing Costs: £2,100
Residual Value: N/A	Category of Asset: Infrastructure/land

Project Name: Highways England A46 Newton/Bingh	nam 17/18	Cost Centre: 0330	Ref: 3	
Detailed Description				
RAF Newton housir	ng scheme and in	volves funding to be sect	gham/Newton. This is linked to the ured from <b>Highways England</b> ,	
		d the Landowner/Develor	der (not included).	
Location: A46 dua at Bingham/Newto	n	Executive Manager: Ka	ath Marriott	
Contribution to the		and objectives:		
Corporate Themes	<b>):</b>			
_	improving our res h and developme:	sident's quality of life. nt		
Strategic Tasks:				
	•		cluding property and equipment.	
<ul> <li>Delivering strate</li> </ul>	egic land allocation	ns – the bridge is identific	ed in the Council's core strategy.	
The RAF Newton a dualed A46, a major between the centre and A52. Currently	Community Outcomes:  The RAF Newton and Bingham are situated in close proximity yet are dissected by the recently dualed A46, a major trunk road running from south west to north east. There is a 2.2 mile walk between the centre of the two sites, and this involves walking along busy link roads for the A46 and A52. Currently one of these roads (Chapel Lane) does not even have a public footpath so, in effect, there is no safe pedestrian access between the two sites as existing.			
The proposed link bridge between the two sites would provide direct pedestrian and cycle access from one development to the other and further to all the associated facilities and amenities of Bingham. This means the residents of the RAF Newton settlement would have sustainable access to a wide range of retail and commercial amenities on offer in Bingham  Other Options Rejected and Why:  Do not pursue Highways England funding for the bridge. Securing external funding for this				
infrastructure would the RAF Newton sit	-	e the delivery of a higher	quantum of affordable housing on	
Start Date: 2017/20 confirmed	)18 – to be	Completion Date: 201	7/2018	
Capital Cost (Total) :	Year 1:17/18	Year 2: 18/19		
£1.7m (Highways England) (and a further contribution to the commuted sum for maintenance of £0.6m - HE)	£1.7m (Highways England)			
Capital Cost (Breakdown) £:				
Works £1.7m   Equipment   Other £0.6m   Fees   commuted sum		Fees		
Revenue cost per annum:  Year 1: 17/18  No cost as this is 100 percent external grant funding				

Proposed Funding	
External: £1.7m & £0.6m	Internal:

Useful Economic Life (years): 50 years	New/Replacement: New	
Depreciation per annum: £N/A	Capital Financing Costs: N/A	
Residual Value: £0	Category of Asset: Bridge – will be owned and maintained by Highways England post construction	

Project Name: RAF Newton	Cost Centre: 0342	Ref: 4
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# **Detailed Description:**

Growth Deal Funding has been secured for an access road at RAF Newton to facilitate the delivery and development of 550 new homes and employment land. This will be subject to a detailed appraisal submitted to and approved by the Local Enterprise Partnership.

Location: RAF Newton **Executive Manager:** Transformation

# Contribution to the Council's aims and objectives: **Corporate Themes:**

- Supporting economic growth to ensure a sustainable, prosperous and thriving local economy – enabling the development of employment units in the Borough which will provide new jobs
- Maintaining and enhancing our residents' quality of life supporting a sensitively planned and designed new housing development
- Transforming the Council to enable the delivery of efficient high quality services Strategic Tasks:
- Deliver the housing targets in the Local Plan
- Undertake an economic assessment of the Borough's potential for business growth
- Support the local economy

#### **Community Outcomes:**

- Appropriate housing and supporting infrastructure is built following the adoption of the Rushcliffe Local Plan
- The Borough is a more prosperous area with improved employment opportunities and thriving local businesses

# Other Options Rejected and Why:

- Do not provide the funding from the LEP to support the necessary infrastructure to enable the site to be delivered.
- Planning permission has been previously granted but the scheme has been delayed due to viability issues. The Growth Deal money has been allocated to support the infrastructure requirements to enable development to progress.

Start Date: Jan 2018		Completion Date: September 2018		
Capital Cost (Total)	: Prior Year	Year 1: 17/18		
£750,000		£750,000		
Capital Cost (Breakdown) £: to be determined				
Works	Fees			

Year 1: 17/18

Year 2: 18/19

Revenue cost per annum: Year 3: 19/20 Year 4: 20/21 Year 5: 21/22 **Proposed Funding** 

External: £750k Growth Deal funding Internal:

Useful Economic Life (years): 40	New/Replacement: New	
Depreciation per annum: N/A	Capital Financing Costs: N/A	
Residual Value: N/A	Category of Asset: Infrastructure/land	

Project Name: The Point – Building	Cost Centre: 0360	Ref: 5
Services Upgrade		

# **Detailed Description:**

Upgrade to under-croft car park lighting; lightning protection system in respect of fixed electrical installation. Existing car park lighting is approx. 10yrs old and low quality/low efficiency and requires regular maintenance attention. Lightning protection system requires improvement to fully protect fixed electrical installations in the vent of a strike.

Location: The Point Executive Manager: Kath Marriott

# Contribution to the Council's aims and objectives:

# **Corporate Themes:**

• Transforming the Council to enable the delivery of high efficient high quality services.

# Strategic Tasks:

- Examine the future viability of all Council owned assets including property and equipment.
- Improve efficiency and reliability of service and reduce operating costs.

# **Community Outcomes:**

Upgrade works will enhance the efficiency of the facility, improving comfort for users and help to maximise use of resources.

# Other Options Rejected and Why:

Do not upgrade the building systems – this would put at risk operational certainty for the facility [increased likelihood of breakdowns], negatively impact customer comfort and safety and fail to minimise operational costs.

Start Date: June 2017		Completion Date: Sept 2017	
Capital Cost (Total) :	Year 1:17/18	Year 2: 18/19	
£25,000	£25,000		

# Capital Cost (Breakdown) £:

<b>Works</b> £23,000	Equipment	Other	Fees £2,000
Revenue	cost per annum:	Year 1: 17/18  Not quantifiable at this stage, but should see revenue spend on electricity and repairs reduce	<b>Year 2: 18/19</b> As for 17/18
<b>Year 3: 19/20</b> As for 17/18		Year 4: 20/21       Year 5: 21/22         As for 17/18       As for 17/18	
Proposed	l Funding		
External:	<del>-</del>	Internal: £25.000	

Useful Economic Life (years): 15 -20 years	New/Replacement: New	
<b>Depreciation per annum:</b> £1,667	Capital Financing Costs: £100	
Residual Value: Nil	Category of Asset: Investment Property	

Project Name: Arena Car park Enhancements	Cost Centre: 0336	Ref: 6
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#### **Detailed Description:**

The new civic centre and leisure centre was developed in 2014-2016 and opened to the public in January 2017.

The plans included the existing car parking with a grasscrete extension at the rear of the building. From opening, it has become apparent that at certain times of day (mid-morning, evenings and weekends) the current car parking capacity is not sufficient for the combination of office, leisure and council (civic) users. In the future, if events or conferences are held onsite, these would lead to additional pressures. The result is inconsiderate parking and hazards onsite, and the potential of inconsiderate parking offsite in the immediate locality.

This appraisal is to construct car parking behind the arena [1350sqm] and to replace existing permeable concrete paving system [in both areas] with macadam system [1000sqm]. A barrier will be erected at the rear of the building in order to retain the ability to reserve a section of the car park for Council use.

# Contribution to the Council's aims and objectives:

# **Corporate Themes:**

- Supporting economic growth to ensure a sustainable, prosperous and thriving local economy
   supporting the smooth running of the new leisure centre
- Maintaining and enhancing our residents' quality of life supporting the smooth running of the new leisure centre
- Transforming the Council to enable the delivery of efficient high quality services supporting the smooth running of the new leisure centre

# Strategic Tasks:

Deliver the Arena

# **Community Outcomes:**

Appropriate parking is provided for the new Rushcliffe Arena.

#### Other Options Rejected and Why:

• Do not increase the parking provision and quality – rejected on the grounds that as a good neighbour and service provider, the Council should ensure that its premises are accessible.

Start Date: April 2017		Completion Date: Jun 2017	
Capital Cost (Total) :	Prior Year	Year 1: 17/18	
£500,000			

#### Capital Cost (Breakdown) £: to be determined

Works	Equipment	Other	Fees
Revenue	cost per annum:	Year 1: 17/18	Year 2: 18/19
Year 3: 19/20		Year 4: 20/21	Year 5: 21/22

# External Internal: £500k capital receipt from the sale of the Civic Centre, Bridgford House Useful Economic Life (years): New/Replacement: New Depreciation per annum: £0 Capital Financing Costs: £1,750 Residual Value: N/A Category of Asset: Infrastructure/land

PROJECT APPRAISAL FORM				
Project Na	me: New Depot	Cost Centre: 0312	Ref: 7	
The Counc		levelop the property portfol	relocation of the Abbey Road Depot lio to enhance the Council's financial	
			eferred site to be identified and the o be relocated by March 2020'.	
be determine		Executive Manager: Tran	nsformation	
Corporate services Strategic	Theme: Transformin  Fask: Continue to de	velop the Council's Proper	delivery of efficient high quality ty Portfolio to enhance the Council's g: Relocate the Abbey Road Depot	
Communit The current in keeping relatively no	y Outcomes: t depot is located with with being a good nei arrow residential stree	nin a built up residential are ghbour and travel journeys ets.	a. The functions of the depot are not of large refuse vehicles through busy	
Other Opti a) Ren loca app	ons Rejected and Wanain at the existing sation within the loca	ite – This has been discou al environment. Furtherr e or financially sustainable	nted due to the incompatibility of the more it would not enable a more operating model to be developed.	
2019	·	Completion Date: Janua	ary 2020	
Capital Co (Total) :	Year 1:	Year 2:		
		£2.5m (note at time of writing a full cost estimate has not been undertaken)		
Capital Co	st (Breakdown) £2.5	m to be determined		
Works £	Equipment £	Other	Fees	
Revenue cost per annum: To be determined		Year 1: 17/18	Year 2: 18/19	
	Year 3: 19/20 Year 4: 20/21 Year 5: 21/22			
Proposed Funding  External: Internal: £2.5m capital receipts				
External:		internal: £2.5m capital n	eceipis	
Useful Economic Life (years):		New/Replacement: New		
<b>Depreciation per annum:</b> to be determined		Capital Financing Costs: £8,750		
Residual V	alue:	Category of Asset: Land & Buildings		

Project Name: Manvers Business Park –	Cost Centre: 0315	Ref: 8
roof refurb to PH 1&2		

# **Detailed Description:**

Existing roof coverings and rainwater goods are in excess of 20 yrs old and showing signs of aging. Proposal is to refurbish coverings and rainwater goods to extend life by application of accredited/warranted liquid roofing compounds.

Location: Manvers
Business Park

Executive Manager: Kath Marriott

# Contribution to the Council's aims and objectives:

#### **Corporate Themes:**

- Deliver economic growth to ensure a sustainable, prosperous and thriving local economy.
- Transforming the Council to enable the delivery of high efficient high quality services.

# Strategic Tasks:

- Maintain commercial viability of existing business units and protect income stream.
- Examine the future viability of all Council owned assets including property and equipment.
- Improve efficiency and reliability of service and reduce operating costs.

# **Community Outcomes:**

 Improvement works will enhance customer experience/perception and minimise short term maintenance costs. The Borough is a more prosperous if business units are well maintained helping to sustain on-going employment opportunities and protect thriving local businesses

# Other Options Rejected and Why:

Do not carry out refurb works – this would result in further deterioration of the fabric and shortening of the life span of the roof covering to a point where wholesale replacement would become necessary. Visual impact of poorly maintained assets would reflect poorly on tenant/customer perception and ultimately rental yields.

Start Date: June 2018		Completion Date: Sept 2018		
Capital Cos (Total) :	st Year 1:17/18	Year 2: 18/19		
£100,000		£100,000		
Capital Cos	st (Breakdown) £:			
<b>Works E</b> £90,000	quipment	Other	Fees £10,000	
Revenue cost per annum:		Year 1: 17/18	Year 2: 18/19	
Year 3: 19/20		Year 4: 20/21	Year 5: 21/22	
Proposed F	unding		•	
External:		Internal: £100,000		

Useful Economic Life (years): 15 years	New/Replacement: Replacement	
<b>Depreciation per annum:</b> £6,666	Capital Financing Costs: £350	
Residual Value: Nil	Category of Asset: Investment Properties	

Project Name: Information Systems Strategy Cost Centre: 0596 Ref: 9

#### **Detailed Description:**

Currently the organisation has an emerging ICT Strategy that embraces the wider ICT partnership established in July 2011 between Rushcliffe Borough Council, Broxtowe Borough Council and Newark and Sherwood District Council and includes the technical platforms and solutions designed and implemented to support the Fit for the Future programme at Rushcliffe Borough Council and the Moving Ahead programme at Newark and Sherwood District Council. The new ICT Strategy is being developed along with a Technical Delivery Plan.

**Location:** Civic Centre/Arena **Executive Manager:** Transformation

# Contribution to the Council's aims and objectives:

**Corporate Theme:** Transforming the Council to enable the delivery of efficient high quality services.

Strategic Task: Develop the use of technology to improve customer access and reduce costs

# **Community Outcomes:**

Residents are able to readily access Council services and information from any location and at a time by using a method that suits them.

The ICT Strategy is closely aligned to the Council's "Four Year Plan" reviews and ICT will be instrumental in delivering the outcomes identified during these reviews. The Strategy will deliver:

- the implementation of tools to improve integration between front and back office systems
- IT solutions offering a wider choice of access channels that support improved standards of service for customers
- an improved ICT infrastructure that will deliver cost savings and reductions in energy usage
- improved information and support for Members through electronic channels
- efficiency savings, alignment of policies and technologies and a more resilient service through working in partnership with other authorities
- an agile approach in order to be responsive to emerging technologies
- a secure environment for customers data

# Other Options Rejected and Why:

Every project is the subject of a business case to be presented to, and approved by, the Executive Management Team (EMT) in order to ensure that the most appropriate IT solution is chosen, having due regard to the alignment of technologies across the partnership, value for money and resilience. The option of not doing so would lead to out dated or incompatible technology which would result in lower performance, higher maintenance costs and hinder the drive for greater efficiencies.

Start Date: On-going		Completion Date: On-going
Capital Cost (Total) :	Year 1: 17/18	Year 2: 18/19
£275,000 (2 years)	£165,000	£110,000

# Capital Cost (Breakdown):

Works	Equipment £100,000	Other £150,000	Fees £22,000
Revenue cost per annum:		Year 1: 17/18	Year 2: 18/19
Year 3: 19/20		Year 4: 20/21	Year 5: 21/22

Proposed Funding	
External: N/A	Internal: Capital Receipts
Useful Economic Life (years):	New/Replacement: New and
3 years	Replacement
Depreciation per annum: To be determined	Capital Financing Costs: £963
Residual Value: Nil	Category of Asset: to be determined

Project Name: Wheeled Bins Cost Centre: 0310 Ref: 10

#### **Detailed Description:**

This funding is used to facilitate the provision and replacement programme for domestic wheeled bins for all residents across the Borough. It is acknowledged that with the predicted property growth expenditure on the provision of wheeled bins may increase. All wheeled bins are fixed assets which have a finite lifespan and it is important that the Council maintains a programme which also deals with bins that become defective through accidental damage or loss.

Location: Central Works
Depot/Borough

Executive Manager: Neighbourhoods

# Contribution to the Council's aims and objectives:

Corporate Theme: Transforming the Council to enable the delivery of efficient high quality

services.

Strategic Task: Examine the future viability of all Council owned property including

equipment.

# **Community Outcomes:**

Residents of the Borough continue to receive the council services they require.

Residents provided with wheeled bins that are in good repair and condition resulting in high standards of customer satisfaction.

Compliance with health and safety legislation as it is important that operatives do not empty bins that are damaged or defective.

# Other Options Rejected and Why:

Failure to invest in new wheeled bins could give rise to health and safety issues for residents and staff. Customer satisfaction may be affected giving rise to additional complaints to the Council.

Start Date: Ongoing		Completion Date: Ongoing	
Capital Cost (Total) :	Year 1: 17/18	Year 2: 18/19	
£130,000 (2 years)	£70,000	£60,000	

#### Capital Cost (Breakdown)

Works	Equipment	Other	Fees
£0	£120,000	£0	£0
Revenue	cost per annum:	Year 1: 17/18	Year 2: 18/19
		£0	£0
Year 3: 19	<b>9/20</b> £0	Year 4: 20/21 £0	Year 5: 21/22 £0
Droposod	LEunding		

Proposed Funding

**External:** N/A Internal: Capital Receipts

Useful Economic Life (years): 10	New/Replacement: New/Replacement	
<b>Depreciation per annum:</b> £6,000 p.a.	Capital Financing Costs: £450 p.a.	
Residual Value: N/A	Category of Asset: Equipment	

Project Name: Vehicle Replacement Cost Centre: 0680 Ref: 11

# **Detailed Description:**

The authority owns vehicles ranging from large refuse freighters to small vans and items of mechanical plant. As these vehicles and plant age and become uneconomic to maintain and run, they are replaced on a new for old basis. Although there is a programme for replacements for the next ten years, each vehicle or machine is assessed annually and the programme continually adjusted to take into account actual performance. This provision will be used to acquire new vehicles and plant, undertake refurbishments to extend vehicle life and value and to purchase second hand vehicles and plant as and when appropriate.

Location: Central Works
Depot

Executive Manager: Neighbourhoods

# Contribution to the Council's aims and objectives:

**Corporate Theme:** Transforming the Council to enable the delivery of efficient high quality services. **Strategic Task:** Examine the future viability of all Council owned property including vehicles and plant to maximise the potential of the Council's portfolio. To work in close alignment with the Council's Transformation Programme in order to deliver services more efficiently.

To reduce waste and increasingly reuse and recycle to protect the environment for the future.

The replacement of vehicles is critical to the performance of the front line services. Regular vehicle and plant replacement with new updated engines helps to meet climate change and national indicator targets for emissions and helps maintain a cleaner air quality within the Borough.

#### **Community Outcomes:**

Property owned by the Council is utilised to its full potential.

The introduction of new euro standard engines will lower emissions. The new vehicles will also reduce maintenance costs on the vehicles they replace however it should be noted that the remainder of the fleet ages and therefore the fleet profile and maintenance costs overall remain stable.

# Other Options Rejected and Why:

In 2004, the authority considered the leasing and hiring in of vehicles. Due to the level of capital resources it was concluded that it was uneconomical to do either of these two options but as resources reduce these options will be reconsidered. It is likely that this will be re-visited in 2017/108. However, there are also distinct advantages in direct purchase:-

- a) The authority has control over the maintenance of the vehicles.
- b) It is difficult to change the terms and conditions of a lease.
- c) High performing vehicles can have their lifespan lengthened.
- d) Poor performing vehicles can have their lifespan shortened.

Not being tied in to lengthy lease/hire contracts means the service can react and adapt to change quickly.

The Council now actively looks at the possible purchase of 2<sup>nd</sup> hand vehicles and will refurbish vehicles to extend their life and value.

Start Date: On	going	Completion Date:	
Capital Cost (Total) :	Year 1: 17/18	Year 2: 18/19	
£400,000 (2 years)	£20,000	£380,000	

#### Capital Cost (Breakdown)

Works	Equipment	Other	Fees	
£0	£400,000	£0	£0	
Revenue	cost per annum :	<b>Year 1: 17/18</b> £0	<b>Year 2: 18/19</b> £0	
Year 3: 19	<b>9/20</b> £0	Year 4: 20/21 £0	Year 5: 21/22 £0	

As each vehicle replaces an existing vehicle there is no increase in the overall, as whilst newer vehicles can lead to less expenditure on breakdown and repair, the overall fleet profile remains relatively constant and, therefore, service budgets remain the same.

Proposed Funding:		
External: N/A	Internal: Capital Receipts	
Useful Economic Life (years): Various	New/Replacements: New and Replacements	
Depreciation per annum: Various	Capital Financing Costs: £1,400	
Residual Value: Various	Category of Asset: Vehicle and Plant	

Project Name: Hound Lodge – Building Services Upgrade	Cost Centre: 0308	Ref: 12
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# **Detailed Description:**

Upgrade to heating and domestic hot and cold water systems to include replacement boiler, calorifiers and cold water storage tanks, inclusive of associated controls and equipment. Existing GF boiler and calorifiers are approx 20 yrs old, are inefficient and becoming problematic causing operation difficulties. Cold water storage arrangements need to be rationalised to maintain water safety.

Location: Hound Lodge	Executive Manager: Dave Banks
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# Contribution to the Council's aims and objectives:

# **Corporate Themes:**

- Maintain and enhance our resident's quality of life.
- Transforming the Council to enable the delivery of high efficient high quality services.

# **Strategic Tasks:**

- Examine the future viability of all Council owned assets including property and equipment.
- Improve efficiency and reliability of service and reduce operating costs.

# **Community Outcomes:**

Start Date: June 2017

Capital

Upgrade works will enhance the efficiency of the facility, improving comfort for users and help to maximise use of resources.

# Other Options Rejected and Why:

Do not upgrade the building systems – this would put at risk operational certainty for the facility [increased likelihood of breakdowns], negatively impact customer comfort and safety and fail to minimise operational costs.

**Completion Date: Sept 2017** 

Cost (Tot	tal)	Year 1:17/18	Year 2: 18/19	
£40,000		£40,000		
Capital C	ost (	(Breakdown) £:		
<b>Works</b> £36,000	Equ	uipment	Other	Fees £4,000
Revenue	cost	t per annum:	Year 1: 17/18  Not quantifiable at this stage, but should see revenue spend on gas and repairs reduce	<b>Year 2: 18/19</b> As for 17/18
Year 3: 1	9/20		Year 4: 20/21	Year 5: 21/22
As for 17/	18		As for 17/18	As for 17/18
Proposed	d Fu	nding	1	,
External:			Internal: £40,000	

Useful Economic Life (years): 15 -20 years	New/Replacement: New
Depreciation per annum: £2,667	Capital Financing Costs: £140
Residual Value: Nil	Category of Asset: Land & Buildings

Project Name: Play Areas (Special Expense Area)	Cost Centre: 0664	Ref: 13
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# **Detailed Description:**

In 2017/18 the focus will be on undertaking consultation with users of the Boundary Road wooden cycle track to establish whether to remove and replace with grass or replace with a small gravel cycle track.

Subject to the scope of these works some remedial works to Greythorne Drive children's play area may be possible within the £50k budget allocation.

Location: Boundary Road, West Bridgford  Executive Manager: Communities	es
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# Contribution to the Council's aims and objectives:

Corporate Theme: Maintaining and enhancing our residents' quality of life.

Strategic Task: a) Facilitate activities for Children and Young People to enable them to reach their potential.

b) Activate the Leisure Strategy to best provide leisure facilities and activities

# **Community Outcomes:**

Residents continue to be able to access a wide range of leisure facilities and activities supporting them to lead healthy and active lifestyles.

Young people living in the Borough are healthy, active, confident, and engaged in the communities they live in.

# Other Options Rejected and Why:

Doing nothing would result in the continued deterioration of the facilities, adversely affecting the reputation of the Council and leading to potential health and safety liability if accidents result from the condition of equipment.

Start Date: C April 2017	onsultation	Completion Date: M	arch 2018
Capital Cost (Total)	Year 1:17/18	Year 2: 18/19	
	£50,000	£50,000	
Capital Cost	(Breakdown) £:		

Works	Equipment	Other	Fees £5,000
£45,000			
Revenue	cost per annum:	Year 1: 17/18 £0	Year 2: 18/19 £0
Year 3: 1	<b>9/20</b> £0	Year 4: 20/21 £0	Year 5: 21/22 £0
Propose	d Funding	<u> </u>	
External:		Internal: Regeneration	on and Community Projects Reserve

Useful Economic Life (years): 15	New/Replacement: Replacement
Depreciation per annum: £3,330	Capital Financing Costs: £350 p.a.
Residual Value: Nil	Category of Asset: Infrastructure/equipment

(Special Expense)

	Cost Centre: 0677	Ref: 14
upgrade		

# **Detailed Description:**

Upgrade of existing car park lighting to LED. Existing car park lighting is approx. 12-15yrs old and of low performance/efficiency by current standards. Proposal is to upgrade by replacing existing discharge type lighting units with modern LED type, reducing maintenance frequencies, improving light distribution and reducing overall electricity consumption/cost.

# Contribution to the Council's aims and objectives:

# **Corporate Themes:**

- Transforming the Council to enable the delivery of high efficient high quality services.
- Maintaining and improving our resident's quality of life.

# **Strategic Tasks:**

- Examine the future viability of all Council owned assets including property and equipment.
- Improve efficiency and reliability of service and reduce operating costs.

# **Community Outcomes:**

Start Date: June 2017

Capital

Upgrade works will enhance the efficiency of the lighting to the car parks; enhance user's experience of the facility, also their perceived feeling of safety and help to maximise use of resources.

# Other Options Rejected and Why:

Do not upgrade the lighting equipment – this would fail to enhance users perceived feeling of safety, their experience of the facility and fail to capitalise on operational cost savings derived from reduced power consumption and maintenance visits.

**Completion Date: Sept 2017** 

Cost (Total)	Year 1:17/18	Year 2: 18/19	
£25,000	£25,000		
<b>Capital Cost</b>	(Breakdown) £:		
Works Equ £22,500	uipment	Other	Fees £2,500
Revenue cos	t per annum:	Year 1: 17/18  Not quantifiable at this stage, but should see revenue spend on electricity and repairs reduce	<b>Year 2: 18/19</b> As for 17/18
<b>Year 3: 19/20</b> As for 17/18		<b>Year 4: 20/21</b> As for 17/18	<b>Year 5: 21/22</b> As for 17/18
Proposed Fu	nding		1
External:		Internal: £25,000 Ca	pital Receipts

Residual Value: Nil	Category of Asset: VPE
Depreciation per annum: £3,333	Capital Financing Costs: £90
Useful Economic Life (years): 15 -20 years	New/Replacement: New

West Park Sports Pavilion – Public Toilet Refurbishment Cost Centre: 0322 Ref: 15
---

#### **Detailed Description:**

Upgrade to existing public toilet facility. Replacement of sanitary ware, fixtures, fittings and finishes. Existing facilities are approx. 15 yrs old and in need of upgrading to maintain good standard and minimise water and power consumption.

Location: West Park Sports Pavilion Executive Manager: Dave Mitchell

# Contribution to the Council's aims and objectives:

#### **Corporate Themes:**

- Maintain and enhance our resident's quality of life.
- Transforming the Council to enable the delivery of high efficient high quality services.

# **Strategic Tasks:**

- Examine the future viability of all Council owned assets including property and equipment.
- Improve efficiency and reliability of service and reduce operating costs.

# **Community Outcomes:**

Upgrade works will enhance customer experience and improve efficiency of the facility.

# Other Options Rejected and Why:

Do not upgrade the toilet facilities – this would result in lower customer experience/perceptions of the facility and miss an opportunity to minimise operational costs.

Start Date: June 2018		Completion Date: So	ept 2018
Capital Cost (Total)	Year 1:17/18	Year 2: 18/19	
£20,000		£20,000	

# Capital Cost (Breakdown) £:

Works	Equipment	Other Fees £2,500	
£17,500			
Revenue cost per annum:		Year 1: 17/18	Year 2: 18/19
			Not quantifiable at this stage, but
			should see revenue spend on gas and
			repairs reduce
Year 3: 19	/20	Year 4: 20/21	Year 5: 21/22
As for 18/1	9	As for 18/19 As for 18/19	
Proposed	Funding		
External		Internal: £20 000	Capital Pagainte

External: £20,000 Capital Receipts

Useful Economic Life (years): 15 years	New/Replacement: Replacement
<b>Depreciation per annum:</b> £1,333	Capital Financing Costs: £70
Residual Value: Nil	Category of Asset: Land & Buildings

Project Name:		
West Park Sports Pavilion -	Cost Centre: 0321	Ref: 16
<b>Building Services Upgrade</b>		

# **Detailed Description:**

Upgrade to heating and domestic hot and cold water systems to include replacement boiler, calorifiers and cold water storage tanks, inclusive of associated controls and equipment. Existing LPG boiler and calorifiers are approx 15 yrs old, are inefficient and becoming problematic causing operation difficulties. Cold water storage arrangements need to be rationalised to maintain water safety.

	T
Location: West Park Sports Pavilion	Executive Manager: Dave Mitchell

# Contribution to the Council's aims and objectives:

# **Corporate Themes:**

- Maintain and enhance our resident's quality of life.
- Transforming the Council to enable the delivery of high efficient high quality services.

# **Strategic Tasks:**

- Examine the future viability of all Council owned assets including property and equipment.
- Improve efficiency and reliability of service and reduce operating costs.

# **Community Outcomes:**

Upgrade works will enhance the efficiency of the facility and enhance reliability of the plant whilst helping to minimise on-going maintenance and utility costs.

# Other Options Rejected and Why:

Do not upgrade the building systems – this would put at risk operational certainty for the facility [increased likelihood of breakdowns], potentially negatively impact water safety and customer experience whilst missing an opportunity to minimise operational costs.

Start Date: June 2018		Completion Date: Sept 2018	
Capital Cost (Total) :	Year 1:17/18	Year 2: 18/19	
£40,000		£40,000	
Capital Cost (Breakdown) £:			

Capital Cool (2	Capital Cost (Disaltaciti), 2.				
Works Equip £36,000	oment	Other	Fees £4,000		
Revenue cost p	er annum:	Year 1: 17/18	Year 2: 18/19  Not quantifiable at this stage, but should see revenue spend on gas and repairs reduce		
Year 3: 19/20		Year 4: 20/21	Year 5: 21/22		
As for 18/19		As for 18/19	As for 18/19		
Proposed Fund	ling				
External:		Internal: £40,000	Capital Receipts		

Useful Economic Life	
(years):	New/Replacement: New
15 years	

Depreciation per annum: £2,666	Capital Financing Costs: £140
Residual Value: Nil	Category of Asset: Land & Buildings

Project Name:		
West Park - Julien Cahn Pavilion	Cost Centre: 0320	Ref: 17
refurbish toilets/bar and replace bay		Rei: 17
windows		

# **Detailed Description:**

Upgrade to existing toilets and bar area, including replacement of timber bay windows. Works to include replacement of sanitary ware, fixtures, fittings and finishes. Existing facilities and bay windows are approx. 15 yrs old and in need of upgrading to maintain good standard and minimise water and power consumption.

Location: West Park – Julien Cahn
Pavilion

Executive Manager: Dave Mitchell

# Contribution to the Council's aims and objectives:

# **Corporate Themes:**

- Maintain and enhance our resident's quality of life.
- Transforming the Council to enable the delivery of high efficient high quality services.

# **Strategic Tasks:**

- Examine the future viability of all Council owned assets including property and equipment.
- Improve efficiency and reliability of service and reduce operating costs.

# **Community Outcomes:**

Start Date: June 2018

Upgrade works will enhance customer experience and improve efficiency of the facility.

# Other Options Rejected and Why:

Do not upgrade the toilet facilities – this would result in lower customer experience/perceptions of the facility and miss an opportunity to minimise operational costs.

Completion Date: Sept 2018

Otall Date. Datic 2010		Completion Bate. Copt 2010		
Capital Cost (Tot	ral) Year 1:17/18	Year 2: 18/19		
£40,000		£40,000		
Capital C	ost (Breakdown) £:			
Works £36,000	Equipment	Other Fees £4,000		
Revenue cost per annum:		Year 1: 17/18	Year 2: 18/19  Not quantifiable at this stage, but should see revenue spend on electricity and repairs reduce	
Year 3: 19/20		Year 4: 20/21	Year 5: 21/22	
As for 18/19		As for 18/19	As for 18/19 As for 18/19	
Proposed	d Funding			
External:		Internal: £40,000 Capital Receipts		

Useful Economic Life (years): 15 years	New/Replacement: Replacement
<b>Depreciation per annum:</b> £2,666	Capital Financing Costs: £140

Residual Value: Nil	Category of Asset: Land & Buildings
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Project Name: Gresham Sports Pavilion –	Cost Centre: 0324	Ref: 18
Building Services Upgrade	Cost Centre. 0324	Net. 10

# **Detailed Description:**

Upgrade to domestic hot water heating system including associated circulation pumps and controls. Existing GF boilers are approx. 10 yrs old and are becoming inefficient and problematic resulting in operation difficulties. Repairs to the existing boilers will be expensive. Given the history of water safety problems with this site, it is essential that water temps are maintained.

Location: Gresham Sports Pavilion	Executive Manager: Dave Mitchell

# Contribution to the Council's aims and objectives:

# **Corporate Themes:**

- Maintain and enhance our resident's quality of life.
- Transforming the Council to enable the delivery of high efficient high quality services.

# **Strategic Tasks:**

- Examine the future viability of all Council owned assets including property and equipment.
- Improve efficiency and reliability of service and reduce operating costs.

# **Community Outcomes:**

Upgrade works will enhance the efficiency of the facility and enhance reliability of the plant whilst helping to reduce on-going maintenance costs.

# Other Options Rejected and Why:

Do not upgrade the building systems – this would put at risk operational certainty for the facility [increased likelihood of breakdowns], potentially negatively impact water safety and customer experience whilst missing an opportunity to minimise operational costs.

Start Date: June 2018		Completion Date: Sept 2018	
Capital Cost (Total)	Year 1:17/18	Year 2: 18/19	
£35,000		£35,000	

# Capital Cost (Breakdown) £:

<b>Works</b> £31,500	Equipment	Other	Fees £3,500
Revenue	cost per annum:	Year 1: 17/18	Year 2: 18/19  Not quantifiable at this stage, but should see revenue spend on gas and repairs reduce
Year 3: 1	9/20	Year 4: 20/21	Year 5: 21/22
As for 18	/19	As for 18/19	As for 18/19
Propose	d Funding		
External		Internal: £35,000 Capital Receipts	

Useful Economic Life	
(years):	New/Replacement: New
15 years	

<b>Depreciation per annum:</b> £2,333	Capital Financing Costs: £120k	
Residual Value: Nil	Category of Asset: Land & Buildings	

# **Detailed Description:**

Upgrade to heating boiler, flue and associated circulation pumps and controls. Existing Hoval GF boiler is approx. 15-20 yrs old and is inefficient and becoming problematic resulting in operation difficulties. Repairs to the existing boiler will be expensive.

**Location: Lutterell Hall Executive Manager: Dave Mitchell** 

# Contribution to the Council's aims and objectives:

# **Corporate Themes:**

- Maintain and enhance our resident's quality of life.
- Transforming the Council to enable the delivery of high efficient high quality services.

# **Strategic Tasks:**

- Examine the future viability of all Council owned assets including property and equipment.
- Improve efficiency and reliability of service and reduce operating costs.

# **Community Outcomes:**

Upgrade works will enhance the efficiency of the facility and enhance reliability of the plant whilst helping to minimise on-going maintenance and utility costs.

# Other Options Rejected and Why:

Do not upgrade the building systems – this would put at risk operational certainty for the facility [increased likelihood of breakdowns], potentially negatively impact water safety and customer experience whilst missing an opportunity to minimise operational costs.

experience willet incering an opportunity to minimize operational coctor			
Start Date: June 2018		Completion Date: Sept 2018	
Capital Co (Total) :	ost Year 1:17/18	Year 2: 18/19	
£35,000		£35,000	
Capital Cost (Breakdown) £:			
Works	Equipment	Other	Fees £3,500

Works Equipment	Other	Fees £3,500
£31,500		
Revenue cost per annum:	Year 1: 17/18	Year 2: 18/19
		Not quantifiable at this stage, but
		should see revenue spend on gas and
		repairs reduce
Year 3: 19/20	Year 4: 20/21	Year 5: 21/22
As for 18/19	As for 18/19	As for 18/19
Proposed Funding		
Extornal:	Internal: £35,000 Capital Pacaints	

External: Internal: £35,000 Capital Receipts

Useful Economic Life (years): 15 years	New/Replacement: New
Depreciation per annum: £2,333	Capital Financing Costs: £120
Residual Value: Nil	Category of Asset: Land & Buildings

<b>Project Name:</b> Rushcliffe Country Park – car park improvements	Cost Centre: 0316	Ref: 20

#### **Detailed Description:**

To increase the capacity of the car park at Rushcliffe Country Park in line with the December 2016 Cabinet report regarding the introduction of a car parking order at this location.

Capacity will be increased by converting existing areas of grass into car park spaces, removing selected walkway gaps between existing parking bays and introducing delineation within parking bays to ensure closer parking.

Location: Rushcliffe Country Park

– visitor centre car park

Executive Manager: Communities

# Contribution to the Council's aims and objectives:

**Corporate Theme:** Maintaining and enhancing our residents' quality of life.

Strategic Task: b) Activate the Leisure Strategy to best provide leisure facilities and activities

# **Community Outcomes:**

Residents continue to be able to access a wide range of leisure facilities and activities supporting them to lead healthy and active lifestyles.

Increased capacity to enable more visitors to park safely when visiting Rushcliffe country Park

# Other Options Rejected and Why:

- a) Reduce the scale of the works and phase over a period of years this has been rejected as greater efficiencies will be achieved undertaking the works in one project.
- b) Not to undertake any car park improvements this has been rejected as it is acknowledged that increased capacity is required at this site. Furthermore the works are referenced within the cabinet December 2016 Cabinet report on the introduction of a car parking order at this site. The physical improvements at the site will be visible demonstration of the council's re-investment of funding at this site. Not undertaking the works would be more likely to result in negative feedback from visitors.

The state of the second		, to recent in rieganice recusering mentions			
Start Date: April 2017		Completion Date: June 2017			
Capital Cost Year (Total): 1:17/18		Year 1:17/18	Year 2: 18/19		
£90,000 £90,0		£90,000			
Capital C	Capital Cost (Breakdown) £:				
Works Equipment		Other	Fees £8,000		

Otner	Fees £8,000
Year 1: 17/18 £0	Year 2: 18/19 £0
<b>Year 4: 20/21</b> £0	Year 5: 21/22 £0
	Year 1: 17/18 £0

External:	Internal: £90,000 Capital Receipts

Useful Economic Life (years): 20	New/Replacement: Replacement
Depreciation per annum: £	Capital Financing Costs: £315
Residual Value: Nil	Category of Asset: Infrastructure

Project Name:		
Gamston Community Centre – Building Services Upgrade	Cost Centre: 0317	Ref: 21

# **Detailed Description:**

Upgrade to heating and domestic hot and cold water systems to include replacement boiler, calorifier and cold water storage tank, inclusive of associated controls and equipment. Existing GF boiler and calorifier are approx 20 yrs old, are inefficient and becoming problematic causing operation difficulties. Cold water storage arrangements need to be rationalised to maintain water safety.

Location: Gamston Community Centre  Executive Manager: Dave Mitchell	

# Contribution to the Council's aims and objectives:

# **Corporate Themes:**

- Maintain and enhance our resident's quality of life.
- Transforming the Council to enable the delivery of high efficient high quality services.

# **Strategic Tasks:**

- Examine the future viability of all Council owned assets including property and equipment.
- Improve efficiency and reliability of service and reduce operating costs.

#### **Community Outcomes:**

Start Date: June 2017

Upgrade works will enhance the efficiency of the facility, improving comfort for users and help to maximise use of resources.

# Other Options Rejected and Why:

Do not upgrade the building systems – this would put at risk operational certainty for the facility [increased likelihood of breakdowns], negatively impact customer comfort and safety and fail to minimise operational costs.

Completion Date: Sept 2017

Otait Date. Julie 2017			Completion Bate. Cept 2017		
Capital Cost Year (Total): 1:17/18			Year 2: 18/19		
£30,000 £30,000		£30,000			
Capital C	ost (Brea	ıkdown) £:			
Works £27,000 Equipment		ent	Other	Fees £3,000	
Revenue cost per annum:		annum:	Year 1: 17/18  Not quantifiable at this stage, but should see revenue spend on gas and repairs reduce	<b>Year 2: 18/19</b> As for 17/18	
<b>Year 3: 19/20</b> As for 17/18			<b>Year 4: 20/21</b> As for 17/18	<b>Year 5: 21/22</b> As for 17/18	
Proposed Funding			1		
External:			Internal: £30,000 Capital Receipts	3	

£2,000  Residual Value: Nil	Category of Asset: Land & Buildings	
Depreciation per annum:	Capital Financing Costs: £105	
15 -20 years		
Useful Economic Life (years):	New/Replacement: New	

Project Name:		
Bingham Leisure Centre –	Cost Centre: 0393	Ref:22
Programme Maintenance Works	Cost Centre. 0333	IXe1.22
2017/18/19		

# **Detailed Description:**

In order to ensure that the Bingham Leisure Centre building fabric and engineering services are maintained in a safe, compliant and commercially viable condition, the following discrete/localised works are required around the site: roof area re-covering/replacement; replacement rainwater goods; cladding and window replacement; internal/external door replacement; replacement floor coverings; replacement fire protection to structural framing; replacement of pumps and heat exchangers to the domestic water, heating and chemical dosing systems; replacement of AC systems; replacement of fans etc to ventilation systems; refurbishment of main cold water storage tanks; replacement of electrical distribution boards; replacement of light fittings.

Location: Bingham LC Executive Manager: Peter Linfield

# Contribution to the Council's aims and objectives:

#### **Corporate Themes:**

- Maintain and enhance our resident's quality of life.
- Transforming the Council to enable the delivery of high efficient high quality services.

# **Strategic Tasks:**

- Examine the future viability of all Council owned assets including property and equipment.
- Improve efficiency and reliability of service and reduce operating costs.

# **Community Outcomes:**

Completed works will ensure the facility remains safe for public use and operates more efficiently.

# Other Options Rejected and Why:

Do not carry out programme works. This would potentially give rise to localised failure of building fabric/plant reducing customer experience and income generation and give rise to safety/security issues.

<b>,</b>				
Start Date: April 201	7	Completion Date: March 2019		
Capital Cost (Total) : Year 1:17/18		Year 2: 18/19		
£289,000 £130,000		£159,000		
Capital Cost (Break	down) £:			
Works £264,000 Equipment		Other	Fees £25,000	
Revenue cost per a	nnum:	Year 1: 17/18	Year 2: 18/19	
Year 3: 19/20		Year 4: 20/21	Year 5: 21/22	
Proposed Funding				
External:		Internal: £289,000	Internal: £289,000	
Useful Economic Li 15 years	fe (years):	New/Replacement: Replacement		
Depreciation per annum: £19,267		Capital Financing Costs: £1,000		
Residual Value: Nil		Category of Asset: Land & Buildings		

Project Name: CLC Pool Handling
Ventilation System

Cost Centre: 0343

Ref: 23

**Detailed Description:** The current ventilation system is coming to the end of its life and needs replacing. The new units will maintain a better environment for the users; will be more economical with lower running and maintenance costs.

**Location:** Cotgrave Leisure Centre **Executive Manager:** Finance & Corporate

# Contribution to the Council's aims and objectives:

# **Corporate Themes:**

- Maintaining and enhancing our residents' quality of life
- Transforming the Council to enable the delivery of efficient high quality services **Strategic Tasks:**
- Activate the Leisure Strategy to best provide leisure facilities and activities as the conditions in the Strategy arise
- Facilitate activities for Children and Young People to enable them to reach their potential

# **Community Outcomes:**

- Rushcliffe residents continue to be able to access a wide range of leisure facilities and activities helping them to maintain healthy and active lifestyles
- Young people living in the Borough are healthy, active, confident, and engaged in the communities they live in

#### Other Options Rejected and Why:

The internal wall of the filter is corroded due to the atmosphere created by the chemicals used to disinfect the pool. This reduces the thickness of the metal shell of the filters which have had to be repaired externally on a number of occasions already. Not replacing the filters heightens the chance that a filter will spring a leak or in the worst case a large hole will be blown in the filter leading to an unplanned period of closure and potential injury to staff.

Start Date:		Completion Date:		
Capital Cost (Total) : Year 1:17/18		Year 2: 18/19		
£100,000		£100,000		
Capital Cost (Break	•			
Works	Works Equipment £100.000		Fees	
Revenue cost per a	nnum:	Year 1: 16/17 £0	Year 2: 17/18 £0	
Year 3: 18/19 £0		Year 4: 19/20 £0	Year 5: 20/21 £0	
Proposed Funding				
External:		Internal: Capital Receipts		

Useful Economic Life (years): 20	New/Replacement:	
Depreciation per annum: £1,000	Capital Financing Costs: £350	
Residual Value: Nil	Category of Asset: Equipment/Plant	

Project Name: West Bridgford Car Park Lighting Upgrade 17/18	Cost Centre: 0318	Ref: 24
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#### **Detailed Description:**

Upgrade of existing car park lighting to LED. Existing car park lighting is approx. 10yrs old and of low performance/efficiency by current standards. Proposal is to upgrade by replacing existing discharge type lighting units with modern LED type, reducing maintenance frequencies, improving light distribution and reducing overall electricity consumption/cost.

Location: Bridgford Rd, Nursery and Gordon Rd car parks	Executive Manager: Peter Linfield
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# **Contribution to the Council's aims and objectives:**

# **Corporate Themes:**

- Transforming the Council to enable the delivery of high efficient high quality services.
- Maintaining and improving our resident's quality of life.

# **Strategic Tasks:**

- Examine the future viability of all Council owned assets including property and equipment.
- Improve efficiency and reliability of service and reduce operating costs.

# **Community Outcomes:**

Upgrade works will enhance the efficiency of the lighting to the car parks; enhance users feeling of safety and help to maximise use of resources.

# Other Options Rejected and Why:

Do not upgrade the lighting equipment – this would fail to enhance users perceived feeling of safety; fail to capitalise on operational cost savings derived from reduced power consumption and maintenance visits.

Start Date: June 2017		Completion Date: Sept 2017	
Capital Cost (Total)	Year 1:17/18	Year 2: 18/19	
£50,000	£50,000		

# Capital Cost (Breakdown) £:

Works Equipment £46,000	Other	Fees £4,000
Revenue cost per annum:	Year 1: 17/18  Not quantifiable at this stage, but	<b>Year 2: 18/19</b> As for 17/18
	should see revenue spend on electricity and repairs reduce	7.5 101 177 10
Year 3: 19/20	Year 4: 20/21	Year 5: 21/22
As for 17/18	As for 17/18	As for 17/18
Proposed Funding		I
External:	Internal: £50,000 Capital Receipts	

Useful Economic Life	
(years):	New/Replacement: Replacement
15 -20 years	

Depreciation per annum: £3,333	Capital Financing Costs: £175
Residual Value: Nil	Category of Asset: VPE

#### PROJECT APPRAISAL FORM

Project Name: Car Park Lighting Upgrade 18/19	Cost Centre: 0323	Ref: 25
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#### **Detailed Description:**

Upgrade of existing car park lighting to LED. Existing car park lighting is approx. 10 -15yrs old and of low performance/efficiency type by current standards. Proposal is to upgrade by replacing existing discharge type lighting units with modern LED type, reducing maintenance frequencies, improving light distribution and reducing overall electricity consumption/cost.

Location: Bingham, RoT, East Leake and Keyworth	Executive Manager: Peter Linfield
car parks	

## Contribution to the Council's aims and objectives:

#### **Corporate Themes:**

- Transforming the Council to enable the delivery of high efficient high quality services.
- Maintaining and improving our resident's quality of life.

## **Strategic Tasks:**

- Examine the future viability of all Council owned assets including property and equipment.
- Improve efficiency and reliability of service and reduce operating costs.

## **Community Outcomes:**

Upgrade works will enhance the efficiency of the lighting to the car parks; enhance users feeling of safety and help to maximise use of resources by minimising spent of maintenance and power consumption.

## Other Options Rejected and Why:

Do not upgrade the lighting equipment – this would fail to enhance users perceived feeling of safety; fail to capitalise on operational cost savings derived from reduced power consumption and maintenance visits.

Start Date: June 2018		Completion Date: Sept 2018	
Capital Cost (Total) :	Year 1:17/18	Year 2: 18/19	
£110,000		£110,000	
Capital Cost (	Breakdown) £:		

oupitui ot	cupital cost (Broakdown) 2.						
Works £100,000	Equipment	Other	Fees £10,000				
Revenue	cost per annum:	Year 1: 17/18	Year 2: 18/19  Not quantifiable at this stage, but should see revenue spend on electricity and repairs reduce				
Year 3: 19	)/20	Year 4: 20/21	Year 5: 21/22				
As for 18/1	19	As for 18/19	As for 18/19				
Proposed	Funding						

Proposed Funding	
External:	Internal: £110,000 Capital Receipts

Useful Economic Life (years):	New/Replacement: Replacement
15 -20 years	New/Replacement. Replacement

<b>Depre</b> £7,33	eciation per annum: 3	Capital Financing Costs: £385
Resid	dual Value: Nil	Category of Asset: VPE

#### PROJECT APPRAISAL FORM

Project Name: Bridgford Rd & Gordon Rd –	Cost Centre: 0325	Ref: 26
car park resurfacing		

## **Detailed Description:**

Existing tarmacadam surfaces are approx. 15 yrs old and wearing course is failing; various holding repairs have been carried out to extend current life. Proposal is to plane-off and replace macadam finishes including replacement line markings to rejuvenate facilities.

Location: Bridgford Rd & Gordon Rd car parks

Executive Manager: Peter Linfield

## Contribution to the Council's aims and objectives:

#### **Corporate Themes:**

- Maintain and enhance our resident's quality of life.
- Transforming the Council to enable the delivery of high efficient high quality services.

## **Strategic Tasks:**

**External:** 

- Examine the future viability of all Council owned assets including property and equipment.
- Improve efficiency and reliability of service and reduce operating costs.

## **Community Outcomes:**

Improvement works will enhance customer experience/perception and minimise short term maintenance costs.

## Other Options Rejected and Why:

Do not resurface the car parks – this would result in lower customer experience/perception of the facility and miss an opportunity to minimise operational costs.

Start Date: Sept 2018		Completion Date: Feb 2019		
Capital Co (Total) :	st Year 1:17/18	Year 2: 18/19		
£220,000		£220,000		
Capital Co	st (Breakdown) £:	1	- 1	
Works £200,000	Equipment	Other	Fees £20,000	
Revenue c	ost per annum:	Year 1: 17/18	Year 2: 18/19	
Year 3: 19/	20	Year 4: 20/21	Year 5: 21/22	
Proposed	Fundina		I	

Useful Economic Life (years): 15 years	New/Replacement: Replacement
<b>Depreciation per annum:</b> £14,667	Capital Financing Costs: £770
Residual Value: Nil	Category of Asset: Infrastructure

Internal: £220,000 Reserves

## TREASURY MANAGEMENT STRATEGY 2017/18 - 2021/22

## Introduction

- 1. The Local Government Act 2003 requires the Council to comply with the CIPFA Prudential Code for Capital Finance in Local Authorities when carrying out capital and treasury management activities.
- 2. The CIPFA Prudential Code establishes a framework designed to support local strategic planning, local asset management planning and option appraisal. The objectives of the CIPFA Prudential Code are to ensure that capital investment plans are affordable, prudent and sustainable.
- 3. The overall prudential framework also has an impact on the Council's treasury management activities as it directly impacts borrowing and investment activity. The Treasury Management Strategy for 2017/18 to 2021/22 is included from paragraph 19.

## **The Capital Prudential Indicators**

- 4. The Council's capital expenditure plans are summarised below and forms the first of the prudential indicators. Capital expenditure needs to have regard to:
  - Corporate objectives (e.g. strategic planning);
  - Stewardship of assets (e.g. asset management planning);
  - Value for money (e.g. option appraisal);
  - Prudence and sustainability (e.g. implications for external borrowing and whole life costing);
  - Affordability (e.g. implications for council tax); and
  - Practicability (e.g. the achievability of the Corporate Plan)

## **Capital Expenditure Estimates**

5. Capital expenditure can be financed immediately through the application of capital resources, for example, capital receipts, capital grants or revenue resources. However, if these resources are insufficient or a decision is taken not to apply resources, the capital expenditure will give rise to a borrowing need. Table 1 summarises the capital expenditure projections and anticipated financing.

**Table1: Projected Capital Expenditure** 

£'000	2016/17 Estimate	2016/17 Revised	2017/18 Estimate	2018/19 Estimate	2019/20 Estimate	2020/21 Estimate	2021/22 Estimate
Capital	18,742	26,650	15,128	6,532	2,041	1,796	1,153
Expenditure							
Financed by:							
Capital	3,228	4,892	2,372	4,170	1,449	1,365	811
Receipts							
Capital Grants/	6,985	7,050	4,642	292	542	381	292
Contributions							
Reserves	1,874	3,827	3,154	270	50	50	50
Net Financing	6,655	10,881	4,960	1,800	0	0	0
Need for the							
Year (Internal							
Borrowing)							
Total	18,742	26,650	15,128	6,532	2,041	1,796	1,153

6. The key risks to the capital expenditure plans are that the level of grants estimated is subject to change, anticipated capital receipts are not realised in the medium term and the impact of the changes to New Homes Bonus.

## The Council's Borrowing Need (the Capital Financing Requirement)

7. The Capital Financing Requirement (CFR) represents the Council's underlying need to borrow for capital expenditure which has not yet been paid for by either revenue or capital resources. The capital expenditure above which has not been financed will increase the CFR from a negative to a positive position (i.e. the use of internal borrowing, which reduces our investment balance). MRP is as a result of borrowing in relation to the Arena development.

**Table 2: CFR Projections** 

£'000	2016/17 Estimate	2017/18 Estimate	2018/19 Estimate	2019/20 Estimate	2020/21 Estimate	2021/22 Estimat
Capital Financing Requ	irement					е
Opening Balance	(505)	10,376	14,336	15,136	14,136	13,136
Movement in CFR	10,881	3,960	800	(1,000)	(1,000)	(1,000)
Closing Balance	10,376	14,336	15,136	14,136	13,136	12,136
Movement in CFR represented by						
Net financing need for the year	10,881	4,960	1,800	0	0	0
Less MRP/VRP and other financing movements	0	(1,000)	(1,000)	(1,000)	(1,000)	(1,000)
Movement in CFR	10,881	3,960	800	(1,000)	(1,000)	(1,000)

- 8. CLG Regulations have been issued which require the Corporate Governance Group to consider a Minimum Revenue Provision (MRP) Statement in advance of each year. Further commentary regarding financing of the debt is provided within the Treasury Management Strategy Statement (paragraphs 30-33). A variety of options are provided to Councils, so long as there is prudent provision. The following MRP Statement is recommended (taking advice from our Treasury Advisors).
- 9. Rushcliffe Borough Council has fully financed its capital expenditure incurred before 1 April 2017. In the event of an MRP charge being required the policy for approval is:
  - Option 3 Asset Life Method MRP will be based on the estimated life of the assets, in accordance with the proposed regulations (this option must be applied for any expenditure capitalised under a Capitalisation Direction).

Estimated life periods will be determined under delegated powers. To the extent that expenditure is not the creation of an asset and is of a type that is subject to estimated life periods that are referred to in the guidance, these periods will generally be adopted by the Council. However, the Council reserves the right to determine useful life periods and prudent MRP in exceptional circumstances where the recommendations of the guidance would not be appropriate.

As some types of capital expenditure incurred by the Council are not capable of being related to an individual asset, asset lives will be assessed on a basis which most reasonably reflects the anticipated period of benefit that arises from the expenditure. Also, whatever type of expenditure is involved, it will be grouped together in a manner which reflects the nature of the main component of expenditure and will only be divided up in cases where there are two or more major components with substantially different useful economic lives.

This option provides for a reduction in the borrowing need over approximately the asset's life.

#### The Use of the Council's Resources and the Investment Position

10. The application of resources (capital receipts, reserves etc.) to either finance capital expenditure or other budget decisions to support the revenue budget will have an ongoing impact on investments unless resources are supplemented each year from new sources (asset sales etc.). Table 3 details estimates of the year end investment balance and anticipated day to day cash flow balances. It should be noted that resources decline over time as capital expenditure is funded from internal resources.

**Table 3: Expected Investment Position** 

Year End Resources £'000	2016/17 Estimate	2017/18 Estimate	2018/19 Estimate	2019/20 Estimate	2020/21 Estimate	2021/22 Estimate
Expected year-end balances	17,500	12,000	10,700	11,750	12,200	13,000
Expected Average Investments over the year	26,200	14,000	11,500	11,000	12,000	12,600

## **Prudential Indicators for External Debt**

#### **Authorised Limit for External Debt**

11. The authorised limit is the "affordable borrowing limit" required by section 3 (1) of the Local Government Act 2003 and represents the limit beyond which borrowing is prohibited. It shows the maximum amount the Council could afford to borrow in the short term to maximise treasury management opportunities and either cover temporary cash flow shortfalls or use for longer term capital investment. The limit has been increased reflecting the requirement to borrow to finance both the Arena development the Asset Investment Strategy.

**Table 4: The Authorised Limit** 

£'000	2016/17 Estimate	2017/18 Estimate	2018/19 Estimate		2020/21 Estimate	2021/22 Estimate
Authorised Limit	31,000	25,000	25,000	24,000	23,000	22,000

## **Operational Boundary for External Debt**

12. The operational boundary is the expected borrowing position of the Council during the course of the year. The operational boundary is not a limit and actual borrowing can be either below or above the boundary subject to the authorised limit not being breached. The changes correlate with the Authorised Limit and the reasons stated at paragraph 11.

## **Table 5: The Operational Boundary**

£'000	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22
	Estimate	Estimate	Estimate	Estimate	Estimate	Estimate
Operational	26,000	20,000	20,000	19,000	18,000	17,000
Boundary						

## **Prudential Indicator for Prudence**

13. The framework established by the CIPFA Prudential Code is designed to ensure that the objective of keeping external debt within sustainable, prudent limits is addressed each year.

## **Gross Borrowing and the Capital Financing Requirement**

14. This is a key indicator of prudence. In order to ensure that over the medium term gross borrowing will only be for a capital purpose, the Council needs to ensure that debt does not, except in the short term, exceed the total capital financing requirement in the preceding year plus the estimates of any additional increases to the CFR for the current and following two financial years.

Table 6: CFR versus Gross External Debt

£'000	2016/17 Estimate	2017/18 Estimate	2018/19 Estimate	2019/20 Estimate	2020/21 Estimate	2021/22 Estimate
Gross Borrowing at 1 April	0	0	0	0	0	0
Other long term liabilities	0	0	0	0	0	0
Gross Borrowing at 31 March	0	0	0	0	0	0
Capital Financing Req	uirement					
Total CFR	10,376	14,336	15,136	14,136	13,136	12,136

15. The Executive Manager – Finance and Corporate Services reports that the Council complied with this prudential indicator in the current year and does not envisage difficulties for the future. This view takes into account current commitments, existing plans and the proposals in this budget report.

## **Prudential Indicators for Affordability**

16. Affordability indicators provide details of the impact of capital investment plans on the Council's overall finances.

## Actual and estimates of the ratio of net financing costs to net revenue stream

17. This indicator identifies the trend in net financing costs (borrowing costs less investment income) against net revenue income. The purpose of the indicator is to show how the proportion of net income used to pay for financing costs (a credit indicates interest earned rather than cost) is changing over time. The trend below is consistent with the fact that our investments will decline due to the investment in the Arena Redevelopment and Asset Investment Strategy, as will the Councils net budget, but in the later years projected interest earned increases.

Table 7: Ratio of Financing Costs to Net Revenue Stream

	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22
	Estimate	Estimate	Estimate	Estimate	Estimate	Estimate
General Fund	-2.58%	-2.15%	-2.27%	-2.39%	-2.45%	-2.57%

## **Incremental Impact of Capital Investment Decisions**

18. This is an indicator of affordability that shows the incremental impact of capital investment decisions on Council Tax. The indicator identifies the revenue costs associated with the capital programme for a particular year. A negative figure is indicative of the assumed benefits from the Arena redevelopment and the Asset Investment Strategy.

<u>Table 8: Capital Expenditure – Annual Impact on Council Tax</u>

	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22
	Estimate	Estimate	Estimate	Estimate	Estimate	Estimate
Impact on	(0.38)	(13.50)	(15.91)	(16.22)	(15.84)	(15.50)
Council Tax						
<ul><li>Band D</li></ul>						

## **Treasury Management Strategy Statement 2017/18 to 2021/22**

- 19. The CIPFA Code of Practice for Treasury Management in the Public Services (the "CIPFA Treasury Management Code") and the CIPFA Prudential Code require local authorities to produce a Treasury Management Strategy Statement on an annual basis. This Strategy Statement includes those indicators that relate to the treasury management functions.
- 20. The CIPFA Treasury Management Code defines treasury management activities as:

"The management of the local authority's investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks."

## **Statutory and Professional Requirements**

21. The above definition highlights that the treasury management service is an important part of the overall financial management of the Council's affairs. The prudential indicators (paragraphs 1-18) consider the affordability and impact of capital expenditure decisions, and set out the Council's overall capital framework. The treasury service considers the effective funding of these decisions. Together they form part of the process which ensures the Council meets its balanced budget requirement under the Local Government Finance Act 1992. Furthermore the Local Government Act 2003 (the Act) and supporting regulations requires the Council to 'have regard to' the Prudential Code and to set Prudential Indicators for the next three years to ensure that the Council's capital investment plans are affordable, prudent and sustainable. The Council has gone beyond this requirement, so that Members are fully informed of the implications on the 5 year Medium Term Financial Strategy of its Capital Programme.

- 22. The Act therefore requires the Council to set out its treasury strategy for borrowing and to prepare an Annual Investment Strategy (as required by Investment Guidance issued subsequent to the Act, included from section 44); this sets out the Council's policies for managing its investments and for giving priority to the security and liquidity of those investments, and accords with the CIPFA Treasury Management Code of Practice 2011 ('the Code').
- 23. The primary requirements of the Code are as follows:
  - a) Creation and maintenance of a Treasury Management Policy Statement which sets out the policies and objectives of the Council's treasury management activities.
  - b) Creation and maintenance of Treasury Management Practices which set out the manner in which the Council will seek to achieve those policies and objectives.
  - C) Receipt by the full council of an annual Treasury Management Strategy Statement including the Annual Investment Strategy and Minimum Revenue Provision Policy for the year ahead, a Mid- Year Review Report and an Annual Report (stewardship report) covering activities during the previous year.
  - d) Delegation by the Council of responsibilities for implementing and monitoring treasury management policies and practices and for the execution and administration of treasury management decisions.
  - e) Delegation by the Council of the role of scrutiny of the treasury strategy and policies to a specific named body. For this Council the delegated body is the Corporate Governance Group.
- 24. The suggested strategy for 2017/18 in respect of the following aspects of the treasury management function is based upon interest rate forecasts provided by the Council's treasury advisor, Arlingclose, combined with our expected cashflow position.

## The Current Economic Climate and Prospects for Interest Rates.

- 25. There is global economic uncertainty surrounding BREXIT and the prospect of leaving the single market as business confidence has reduced which will weaken economic growth in 2017/18 and the election of Donald Trump as US president.
- 26. The Bank of England base rate informs the rates than can be obtained on investments, this is expected to remain low which will result in interest rates also remaining low. Base rate is expected to remain at 0.25% throughout 2017/18 and long term interest rates are also expected to remain low. The table below shows the assumed average interest that will be made over the next five years for budget setting purposes.

Table 9: Budgetary Impact of Assumed Interest Rate Going Forward

%	2017/18 Estimate	2018/19 Estimate	2019/20 Estimate	2020/21 Estimate	2021/22 Estimate
Anticipated Interest	0.35	0.50	0.75	1.0	1.25
Rate					
Expected interest from	171,500	122,500	138,300	155,000	177,500
investments					
Other interest	100,400	129,200	123,100	118,000	112,600
Total Interest	271,900	251,700	261,400	273,000	290,100

- 27. As previously reported in the event that a bank suffers a loss the Council could be subject to bail-in to assist with the recovery process. The impact of a bail-in depends on the size of the loss incurred by the bank or building society, the amount of equity capital and junior bonds that can be absorbed first and the proportion of insured deposits, covered bonds and other liabilities that are exempt from bail-in.
- 28. The Council has managed bail-in risk by both reducing the amount that can be invested with each institution to £5 million and by investment diversification. There are also proposals for EU regulatory reform to Money Market Funds which could result in these funds moving to variable net asset value and losing their credit ratings. Diversification of investments between creditworthy counterparties to mitigate bail-in risk will become even more important with these developments.

## External Debt and Investment Projections 2017/18 to 2021/22

## **Debt Projections**

29. The borrowing requirement comprises the expected movement in the CFR and any maturing debt which will need to be refinanced. The following table shows the effect on the treasury position over the next five years. The expected maximum debt position each year represents the operational boundary indicator and so may be different from the year end position. Whilst we are not expected to externally borrow, this enables the Council to have the flexibility to borrow, if it is deemed appropriate.

## **Table 10: Debt Projections**

£'000	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22
	Estimate	Estimate	Estimate	Estimate	Estimate	Estimate
Debt at 1 April	0	0	0	0	0	0
Debt at 31 March	0	0	0	0	0	0
Operational	26,000	20,000	20,000	19,000	18,000	17,000
Boundary						

- 30. The capital programme assumes internal borrowing of (see section 33):
  - £10,881,000 in 2016/17;
  - £4,960,000 in 2017/18; and
  - £1,800,000 in 2018/19
- 31. For the Arena development, amounts of £1,000,000 are planned to be set aside from 2017/18 onwards which will be financed by the New Homes Bonus for the repayment of this debt in accordance with the statutory provisions as detailed in the MRP policy set out in section 9.

## **Investment projections**

32. The following table highlights the expected change in investment balances:

**Table 11: Investment Projections** 

£'000	2016/17 Estimate	2017/18 Estimate	2018/19 Estimate	2019/20 Estimate	2020/21 Estimate	2021/22 Estimate
Investments at 1 April	35,000	17,500	12,000	10,700	11,750	12,200
Expected change in investments	(17,500)	(5,000)	(1,300)	1,050	450	800
Investments at 31 March	17,500	12,000	10,700	11,750	12,200	13,000

## Borrowing Strategy 2017/18 to 2021/22

- 33. The Council will internally borrow a total of £17.5 from 2016/17 to 2018/19 to finance the Arena development and the Asset Investment Strategy. Short-term internal borrowing will also be used to finance the capital programme as short-term interest rates are currently much lower than long-term rates so it is likely to be more cost effective to use internal resources.
- 34. By doing this, the Council is able to reduce net borrowing costs and reduce overall treasury risk. The benefits of internal borrowing will be monitored regularly against the potential for incurring additional costs by deferring borrowing into future years when long-term borrowing rates are forecast to rise.
- 35. The approved sources of long-term and short-term borrowing are:
  - Internal borrowing
  - Public Works Loan Board (or the body that will replace the PWLB in the future)
  - Local authorities
  - Commercial banks
  - Money markets
  - Leasing
  - Special purpose companies created to enable local authority bond issue

## **Treasury Management limits on activity**

36. The purpose of these indicators is to contain the activity of the treasury function within certain limits and therefore reduce the risk of an adverse movement in interest rates impacting negatively on the Council's overall financial position. As suggested in the CIPFA Treasury Management Code, all investments (whether fixed or variable rate) with a period of less than twelve months to maturity are regarded as variable rather than fixed rate investments as they are potentially subject to movements in interest rates when they mature. Likewise, any fixed rate borrowing that is due to mature within twelve months is regarded as being at a variable rate as the rate to be paid on any replacement loan could differ from the rate currently being paid.

## **Upper Limits for Fixed and Variable Rate Exposure**

37. These indicators allow the Council to manage the extent to which it is exposed to changes in interest rates.

**Table 12: Interest Rate Exposure** 

%	2016/17 Estimate	2017/18 Estimate	2018/19 Estimate	2019/20 Estimate	2020/21 Estimate	2021/22 Estimate
Fixed						
Upper Limit for Fixed Interest Rate Exposure on Debt	100	100	100	100	100	100
Upper Limit for Fixed Interest Rate Exposure on Investments over 1 year	25	25	25	25	25	25
Upper Limit for Fixed Interest Rate Exposure on Investments up to I year	100	100	100	100	100	100
Variable						
Upper Limit for Variable Interest Rate Exposure on Debt	100	100	100	100	100	100
Upper Limit for Variable Interest Rate Exposure on Investments	100	100	100	100	100	100

## **Maturity Structure of Fixed Rate Borrowing**

38. This indicator highlights the existence of any large concentrations of fixed rate debt that will need to be replaced. It is designed to protect against excessive exposures to interest rate changes in any one period, with particular emphasis on the next ten years.

Table 13: Maturity structure of Fixed Rate Borrowing

%	Existing Level	Lower Limit	Upper Limit
Under 12 months	Nil Borrowing	0	100
12 months and within 24 months	Nil Borrowing	0	100
24 months and within 5 years	Nil Borrowing	0	100
5 years and within 10 years	Nil Borrowing	0	100
10 years and within 20 years	Nil Borrowing	0	100
20 years and within 30 years	Nil Borrowing	0	100
30 years and within 40 years	Nil Borrowing	0	100
40 years and within 50 years	Nil Borrowing	0	100
50 years and above	Nil Borrowing	0	100

39. As the Council does not have existing fixed rate external borrowing, the upper limits have been set at 100% to allow scope for loans to be taken in the appropriate maturity band.

## **Upper Limit for Total Principal Sums Invested over 1 year**

40. This limit is intended to contain exposure to the possibility of any loss that may arise as a result of the Council having to seek early repayment of any investments made. If an investment has to be repaid before its natural maturity date due to cash flow requirements then, if market conditions are unfavourable, there could be an adverse impact upon the Council. As the level of overall investments declines so does the amount that would be expected to invest over 1 year.

Table 14: Principal Sums Invested over 1 year

£'000	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22
	Estimate	Estimate	Estimate	Estimate	Estimate	Estimate
Upper Limit for	4,375	3,000	2,675	2,940	3,050	3,250
Total Principal						
Sums Invested						
over 364 days						

## **Credit Risk**

- 41. The Council considers security, liquidity and yield, in that order, when making investment decisions. Credit ratings remain an important element of assessing credit risk, but they are not a sole feature in the Authority's assessment of counterparty credit risk.
- 42. The Council also considers alternative assessments of credit strength such as information on corporate developments and market sentiment towards counterparties. The following key tools are used to assess credit risk:
  - Published credit ratings of the financial institution
  - Sovereign support mechanisms
  - Credit default swaps (where quoted)
  - Share prices (where available)

- Corporate development, news, articles, market sentiment and momentum
- Subjective overlay
- 43. The only indicators with prescriptive values are credit ratings. The other indicators of credit worthiness are considered in relative rather than absolute terms.

## Investment Strategy 2017/18 to 2021/22

44. Both the CIPFA Code and the CLG Guidance require the Council to invest its funds prudently, and to have regard to the security and liquidity of its investments before seeking the highest rate of return. The Council's objective when investing money is to strike an appropriate balance between risk and return, minimising the risk of incurring losses from defaults and the risk of receiving unsuitable low investment income.

## 45. The Council will ensure that:

- It maintains a policy covering both the categories of investment types it will invest
  in, criteria for choosing investment counterparties with adequate security and
  monitoring of their security which is set out in the Specified and Non Specified
  investments sections below.
- It has sufficient liquidity in its investments. For this purpose it will set out procedures for determining the maximum periods for funds may prudently be committed. These procedures will also apply to the Council's prudential indicators covering the maximum principal sums invested.
- 46. The CIPFA Treasury Management Code recommends that organisations should clearly specify the minimum acceptable credit quality of its counterparties; however they should not rely on credit ratings alone and should recognise their limitations. Credit ratings should only be used as a starting point when considering credit risk and organisations should make their investment decisions based on all ratings issued by the main credit rating agencies.
- 47. Credit rating information is provided by Arlingclose on all active counterparties that comply with the criteria below. A counterparty list will be maintained from this information and any counterparty not meeting the criteria will be removed from the list.
- 48. Should a body be removed from the Council's counterparty list then any extant investment will normally be retained until the earliest date under the agreement upon which it can be reclaimed. During such a period no further investments will be made with the counterparty.

#### **Current investments**

49. Surplus funds are invested based on the most up to date forecasts of interest rates and in accordance with the Council's cash flow requirements in order to gain the maximum benefit from the Council's cash position throughout the year. Funds are separated between specified and non-specified investments as detailed below.

## Specified investments

- 50. The CLG guidance defines specified investments as those:
  - Denominated in pound sterling,
  - Due to be repaid within 12 months of arrangements,
  - Not defined as capital expenditure by legislation, and
  - Invested with one of:
    - The UK Government
    - A UK local authority, parish council, or community council, or
    - A body or investment scheme of "high credit quality"
- 51. The Council now defines "high credit quality" organisations as those having a credit rating of A-and above.

## Non-specified investments

- 52. Any investment not meeting the definition of a specified investment is classed as non-specified. The Council does not intend to make any investments denominated in foreign currencies, nor any that are defined as capital expenditure by legislation, such as company shares. Non-specified investments will therefore be limited to long-term investments, i.e. those that are due to mature 12 months or longer from the date of arrangement, and investments with bodies and scheme not meeting the definition on high credit quality.
- 53. The Council may invest its surplus funds with the counterparties detailed in the following table:

**Table 15: Counterparty Details** 

	Rating body (Fitch or equivalent)	Money Limit (maximum)	Time Limit (up to)	•	Non- specified
UK domiciled Banks and Building Societies Unsecured	A- and above	£5m	2 years	Y	Y
UK domiciled Banks and Building Societies Secured	BBB+ to AAA	£5m £5m	6 Months 6 months to 5 years based on rating	N Y	Y
Non-UK domiciled Banks	A and above	£5m	1 year	Y	N
Unrated Building Societies	Not rated	£1m	100 days	Y	N
UK Central Government	Governmen t Secure		50 years	Y	Y
UK Local Authorities	Highly Secure Not Rated	£5m	5 years	Y	Y
UK Registered Providers of Social Housing	A-	£5m	5 years	Y	N
Money Market Funds and other pooled funds	Likely to lose credit ratings (para. 29)	£5m	N/A*	Y	Y
Corporate Bonds and bond funds	Ä-	£5m	5 Years	Y	Y
Funding Circle	N/A	£0.5m	5 years	N	Y
CCLA Property Fund	N/A	£2.5m	N/A**	N	Υ

<sup>\*</sup>Pooled funds do not have a defined maturity date. Monies in Money Market Funds can be withdrawn on the same date; monies in other pooled funds can be withdrawn giving the requisite notice, generally between 1 and 7 days.

- 54. Although the above table details the counterparties that the Council could invest funds with it would not invest funds with counterparties against the advice of Arlingclose even if they met the criteria above.
- 55. Changes to any of the above can be authorised by the Section 151 Officer or the Deputy Section 151 Officer and thereafter will be reported to the Corporate Governance Group.

<sup>\*\*</sup>Monies in the CCLA Property Fund can be withdrawn on each monthly redemption date, if required; it is the Council's intention to hold its investment over a reasonable time frame for property investments, which is 5 years.

This is to cover exceptional circumstances so that instant decisions can be made in an environment which is both fluid and subject to high risk.

## **Treasury Management Advisors**

- 56. The Council uses Arlingclose as its treasury management advisors. The company provides a range of services which include:
  - Technical support on treasury matters and capital finance issues
  - Economic and interest rate analysis
  - Generic investment advice on interest rates, timing and investment instruments;
     and
  - Credit ratings/market information service comprising the three main credit rating agencies.
- 57. Whilst the treasury management advisors provide support to the internal treasury function, the current market rules and the CIPFA Treasury Management Code confirms that the final decision on treasury management matters rests with the Council. The service provided by the Council's treasury management advisors is subject to regular review.

## **Member and Officer Training**

- 58. The increased member consideration of treasury management matters and the need to ensure that officers dealing with treasury management are trained and kept up to date requires a suitable training process for members and officers. The Council will address this important issue by:
  - Periodically facilitating workshops for members on finance issues;
  - Interim reporting and advising members of Treasury issues via CGG;
  - Identifying officer training needs on treasury management related issues through the Performance Development and Review appraisal process;
  - Officer attendance at training events, seminars and workshops; and
  - Support from the Council's treasury management advisors.

**APPENDIX 6** 

Use of Earmarked Reserves in 2017/18	Projected Opening Balance	Projected Income	Projected Expenditure		Net Change in Year	Projected Closing Balance
	£'000	£'000	£'000		£'000	£'000
Investment Reserves						
Regeneration and Community Projects	1,341	158	(50)	1	108	1,449
Cotgrave Regeneration Project	429	0	(429)	2	(429)	0
The Point Enhancements	60	30	(25)	3	5	65
Councils assets and service delivery	274	0	0		0	274
Local Area Agreement	122	0	0		0	122
New Homes Bonus	2,848	1,830	(3,670)	4	(1,840)	1,008
Invest to Save	150	0	0		0	150
Corporate Reserves						
Organisational Stabilisation	1,333	0	(788)	5	(788)	545
Risk and Insurance	100	0	0		0	100
Planning Appeals	350	0	0		0	350
Elections	153	0	0		0	153
Operating Reserves						
Planning	187	0	(80)	6	(80)	107
Lottery	55	0			0	55
Planned Maintenance	100	0			0	100
N. d.	7,502	2,018	(5,042)		(3,024)	4,478

#### Notes:

<sup>1.</sup> Special Expenses £158k to support future spending requirements, £50k planned use in year; 2. £429k Cotgrave Regeneration 3. £30k Contribution to meet future Point liabilities, 17/18 £25k; 4. NHB receipts £1.83m, Land North of Bingham £1.25m, £1.4m NCCC loan, £1m Arena MRP and £20k Members Community Support Grants; 5. £610K to support budget, £110k year 2 Positive futures grant; 6. £80k Local Plan development.

When telephoning, please ask for: Peter Linfield

Telephone no: 0115 9148349

Email: plinfield@rushcliffe.gov.uk

**Date:** 12 January 2017

Charles Coleman,
Department for Communities and Local Government
2<sup>nd</sup> Floor, Fry Building
2 Marsham Street
London
SW1P 4DF

Dear Mr Coleman,

# **Draft Local Government Finance Settlement 2017/18 – Rushcliffe Borough Council Response**

This is Rushcliffe Borough Council's response to the 2017/18 draft Finance Settlement. Contextually our comments are set against a background of significant reductions in government funding in terms of Revenue Support Grant (by £2.6m in 2019/20, a 100% reduction). The Council has tackled these pressures with great gusto in terms of identifying significant savings in terms of both efficiencies and generating income, whilst maintaining the delivery of excellent services.

These reductions have now been compounded by the impact of the New Homes Bonus (NHB) proposals and our response focuses upon this and in particular Question 2 of the consultation **Do you think the Government should consider transitional measures to limit the impact of reforms to the New Homes Bonus?** 

This Council has been committed to using New Homes Bonus:

- £590,000 investment in social housing units across the borough including the conversion of Leys Court, Ruddington into 21 general needs flats and 30 affordable homes by redeveloping 8 garage sites;
- £2m commitment to support the Growth Deal of £6.3m to lever in £450m of development for the A46 corridor for Cotgrave, Bingham and RAF Newton generating both housing and business growth;
- £100,000 for the Strategic Growth Board to enable further growth throughout the Borough; and
- A £10.2m commitment of NHB over 10 years to fund the Leisure Centre and new office accommodation project. This in itself will create jobs and with a better leisure facility make the area more attractive to both businesses and individuals to locate in the borough. A further effect is that by rationalising of the Council's office accommodation this enables the Civic Centre to be developed as a



Rushcliffe Community Contact Centre

Rectory Road West Bridgford Nottingham NG2 6BU

In person Monday to Friday 8.30am - 5pm First Saturday of each month 9am - 1pm

By telephone Monday to Friday 8.30am - 5pm

Telephone: 0115 981 9911

Email: customerservices @rushcliffe.gov.uk

www.rushcliffe.gov.uk

Postal address Rushcliffe Borough Council Rushcliffe Arena Rugby Road West Bridgford Nottingham NG2 7YG



mix of either business or housing or both providing more opportunities for growth.

Furthermore the Council in its Local Plan has the challenge of delivering 13,150 new homes between 2011 and 2028, with a 30% target of affordable housing. This latter point is particularly important given the focus on using Band D properties and the impact of the 'deadweight' figure of 0.4% which we discuss below. We are extremely disappointed that the consultation has taken almost a year for any response and this has been exacerbated by the surprise of the 0.4% deadweight, more than the 0.25% quoted in the consultation; and despite the fact that the Government acknowledges in their response to the consultation that most councils are opposed to having any deadweight. We also oppose this and our reasons are outlined below.

As a Borough Council we face many pressures and particularly costs and risks in ensuring housing is delivered, and the pressures our Planning Service faces. NHB, given our wider diminishing resources, and the volatility of the Business Rates income stream, is one area of funding that helps support growth. The reduction in funding goes against Government policy in terms of assisting with housing growth and particularly affordable housing going forward. As authorities look at more Band A to C properties (as affordable housing), there may be substantial growth in the numbers of these, but due to use of the Band D equivalent many authorities will gain little, if any, reward in terms of NHB. We see NHB being essential in supporting both housing and wider economic growth, for example, it can be used to support infrastructure, often a barrier to housing development.

We also question the potential disparity in resources for those areas that will benefit from the creation of new towns and garden villages which we do not believe are factored into the overall settlement; and will make the achievement of 'relative housing growth' even more challenging. We estimate the impact for 2017/18 on the reduction in NHB to be £453,000 (with £233,000 of this due to the introduction of the deadweight and £220,000 due to the movement from 6 years to 5 years of funding, with a further loss of funding when it becomes 4 years in 2018/19). We estimate our loss in potential NHB resources to be around £3.9m up until 2019/20 based on the movement to the new funding mechanism.

We do not wish to see a reduction in NHB, particularly as it is being diverted to fund Adult Social Care and we do not agree with the rationale for this given NHB was intended as a reward for housing growth. Underfunding of local government services remains a major issue nationally, moving funding around the various pots and tiers of authority does not address this. Furthermore we do not understand the rationale of the 0.40% deadweight and its derivation?

#### Our Recommendation:

Given on-going financial pressures ideally we do not wish to see any changes to the existing mechanism of allocating NHB but as a minimum request, in terms of transitional arrangements, the deadweight figure is capped at 0.25% or another form of transitional funding is introduced which allows ourselves (and others) to manage the loss in funding in a sensible manner.

Hopefully you find our comments constructive and take them into account in the 2017/18 final Local Government finance settlement.

Yours sincerely,



Peter Linfield Executive Manager – Financial and Corporate Services When telephoning, please ask for : Allen Graham Telephone no : 0115 9148349

Email: agraham@rushcliffe.gov.uk

Date: 12 January 2017

The Rt. Hon. Kenneth Clarke QC MP House of Commons Westminster London SW1A 0AA

Dear Ken,

## **Re: Finance Settlement Consultation Response**

I am sure you will be aware of the current consultation regarding the local government finance settlement, and no doubt will have been following the debate very closely regarding the likely local impact of the settlement.

We have clearly been considering our response to ensure that we both protect the local council tax payers' interests, whilst also continuing to pursue the government's growth agenda.

Please find attached a copy of our response, which we believe is balanced and appropriate. It would be helpful if you, as our local MP, could make representations in support of our response. I would be delighted to discuss this further with you if required.

Finally, regarding the changes to the new homes bonus, it is strongly felt that once again, as a low council tax levying authority that has also resisted utilising the new homes bonus to support our revenue position, our positive behaviours are being penalised by a reduction which will undoubtedly inhibit our ability to reward our residents for accommodating increased housing.

Yours sincerely,

Allen Graham
Chief Executive

Encl. Rushcliffe Borough Council Response to Draft Local Government

Finance Settlement 2017/18

Cc Cllr Neil Clarke, Leader

Cllr Simon Robinson, Deputy Leader

Rushcliffe Borough Council

Rushcliffe Community Contact Centre

Rectory Road West Bridgford Nottingham NG2 6BU

In person

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## Rushcliffe Borough Council Pay Policy Statement 2017/18

#### 1. Introduction

- 1.1 This Statement sets out the Council's policies in relation to the pay of its workforce, particularly its Senior Officers, in line with Section 38 of the Localism Act 2011. The Statement is approved by full Council each year and published on the Council's website demonstrating an open and transparent approach to pay policy.
- 1.2 This Statement draws together the Council's policies relating to the payment of the workforce particularly:
  - Senior Officers
  - Its lowest paid employees; and
  - The relationship between the pay of Senior Officers and the pay of other employees
- 1.3 For the purposes of this statement 'pay' includes basic salary, pension and all other allowances arising from employment.

## 2. Objectives of this Statement

- 2.1 This Statement sets out the Council's key policy principles in relation to pay evidencing a transparent and open process. It does not supersede the responsibilities and duties placed on the Council in its role as an employer and under employment law. These responsibilities and duties have been considered when formulating the Statement.
- 2.2 This Statement aims to ensure the Council's approach to pay attracts and retains a high performing workforce whilst ensuring value for money. It sits alongside the information on pay that the Council already publishes as part of its responsibilities under the Code of Practice for Local Authorities on Data Transparency. Further details of this information can be found on the Council's website at the following address:

  <a href="http://www.rushcliffe.gov.uk/councilanddemocracy/aboutthecouncil/seniorofficers/roleandremuneration/">http://www.rushcliffe.gov.uk/councilanddemocracy/aboutthecouncil/seniorofficers/roleandremuneration/</a> -

#### 3. Senior Officers

- 3.1 For the purposes of this Statement, Senior Officers are defined as those posts with a salary above £50,000 in line with the Local Government Transparency Code 2014. Using this definition Senior Officers within Rushcliffe currently consists of 10 posts out of an establishment of 266<sup>6</sup>. The posts are as follows:-:
  - Chief Executive
  - Executive Manager Finance and Corporate Services (Section 151 Officer)
  - Executive Manager Operations and Transformation
  - Executive Manager Neighbourhoods
  - Executive Manager Communities
  - Chief Information Officer 2
  - Service Manager Finance and Commercial
  - Service Manager Transformation
  - Service Manager Neighbourhoods
  - Service Manager Communities

### 4 The Policies

4.1 The Council consults when setting pay for all employees. The Council will meet or reimburse authorised travel, accommodation and subsistence costs for attendance at approved business meetings and training events. The Council does not regard such costs as remuneration but as non-pay operational costs.

## 5. Pay of the Council's Lowest Paid Employees

5.1 The total number of Council employees is presently 266 The Council has defined its lowest paid employees by taking the average salary of five permanent staff (employed on a part-time basis) on the lowest pay grade the Council operates, who are not undergoing an apprenticeship. On this basis the lowest paid full-time equivalent employee of the Council earned £15,297. In 2016/17 the Council adopted the Living Wage rate of £7.85 per hour for its lowest paid employees; this is £1.15 above the National Minimum Wage. The Government's National Living Wage is currently £7.20 per hour for employees aged 25 or over, the Council's current lowest pay rate exceeds this figure.

## 6. Pay Relationships

6.1 The Localism Act 2011 requires the Council to set out its policy relating to the relationship between the pay of its Senior Officers and the pay of the rest of its employees. This relationship is demonstrated by the Council's grading structure and the information is available from the Council's website.

6.2 The Council does not explicitly set the pay of any individual or group of posts by reference to a pay multiple. The Council feels that pay multiples cannot capture the

<sup>&</sup>lt;sup>6</sup> Local Government Transparency Code (Oct 2014) requires inclusion of Senior Officers in receipt of salaries of £50,000+ (previously £58,200+). The current Senior Officer team therefore now includes 5 Service Managers with combined Lead Specialist roles; the average additional salary element associated with the Service Manager role is £11,000. 2 This post is a shared post between Rushcliffe Borough Council, Newark and Sherwood District Council and Broxtowe Borough Council. The salary for this is shared between the Councils.

complexity of a dynamic and highly varied workforce in terms of job content, skills and experience required. In simple terms, the Council sets different levels of basic pay to reflect differences in levels of responsibility. Additionally, the highest paid employee of the Council's salary does not exceed 10 times that of the lowest paid group of employees.

6.3 The Head of Paid Service, or his delegated representative, will give due regard to the published Pay Policy Statement before the appointment of any Officers. Full Council will have the opportunity to discuss any appointment exceeding £100,000 before an offer of appointment is made, in line with the Council's Officer Employment procedure rules within Part 4 of the Council's Constitution.

## Appendix to the Pay Policy Policies on other aspects of pay

## **Process for setting the pay of Senior Officers**

The pay of the Chief Executive is based on an agreed pay scale which is agreed by Council prior to appointment. Changes to this are determined by the Leader, Deputy Leader and Leader of the Opposition, who are advised by an agreed external professional and the Monitoring Officer.

The pay of all Officers including Senior Officers is determined by levels of responsibility, job content and the skills and experience required. Consideration is also given to benchmarking against other similar roles, market forces and the challenges facing the authority at that time and to maximise efficiency. The pay of these posts is determined through the Chief Executive, or his nominated representative, in consultation with the Strategic Human Resources Manager and in line with the Council's pay scales and its agreed scheme of delegation.

The Council moved away from the national conditions of service in 1990 and pay scales are set locally.

As with all employees, the Council would look to appoint on the lowest point of the scale to secure the best candidate. However, there are factors that could influence the rate offered to an individual, including the relevant experience of the candidate, their current rate of pay and market forces.

All Senior Officers are expected to devote the whole of their service to the Authority and are excluded from taking up additional business, ad hoc services or additional appointments without consent as set out in the Councils code of conduct.

## Terms and Conditions - All Employees

All employees are governed by the local terms and conditions as set out in the Employee handbook.

#### **Local Government Pension Scheme**

Every employee is automatically enrolled into the Local Government Pension Scheme. Employer and employee contributions are based on pensionable pay, which is salary plus, for example, shift allowances, bonuses, contractual overtime, statutory sick pay and maternity pay as relevant.

For more comprehensive details of the local government pension scheme see: <a href="www.lgps.org.uk">www.lgps.org.uk</a> and <a href="www.nottspf.org.uk">www.nottspf.org.uk</a>

Neither the Scheme nor the Council adopt different policies with regard to benefits for any category of employee and the same terms apply to all staff. It is not normal Council policy to enhance retirement benefits but there is flexibility contained within the policy for enhancement of benefits and the Council will consider each case on its merits.

#### **Car Allowances**

From 1 January 2017 the Council pays mileage rates at HMRC recommended rates.

#### **Pay Increments**

Where applicable pay increments for all employees are paid on an annual basis until the maximum of the scale is reached. The Chief Executive, or his nominated representative, has the discretion to award and remove increments of officers' dependant on satisfactory or unsatisfactory performance.

#### **Relocation Allowance**

Where it is necessary for a newly appointed employee to relocate to take up appointment, the Council may make a contribution towards relocation expenses. The same policy applies to Senior Officers and other employees. Payment will be made against a range of allowable costs for items necessarily incurred in selling and buying a property and moving into the area. The costs include estate agents fees, legal fees, stamp duty, storage and removal costs, carpeting and curtains, short term rental etc. The Council will pay 80% of some costs and 100% of others or make a fixed sum available. If an employee leaves within two years of first employment, they may be required to reimburse a proportion of any relocation expenses.

#### **Professional fees**

The Council currently meets the cost of professional fees and subscriptions for employees where it is a requirement of their employment or their contract. Only one professional fee or subscription is paid.

## **Returning Officer Payments**

In accordance with the national agreement the Chief Executive is entitled to receive and retain the personal fees arising from performing the duties of returning officer, acting returning officer, deputy returning officer or deputy acting return officer and similar positions which he or she performs subject to the payment of pension contributions thereon, where appropriate.

Fees for returning officer and other electoral duties are identified and paid separately for local government elections, elections to the UK Parliament and EU Parliament and other electoral processes such as referenda. As these relate to performance and delivery of specific elections duties they are distinct from the process for the determination of pay for Senior Officers.

## **Managing Organisational Change Policy**

The original Managing Organisation Change Policy was agreed by Council in March 2007 (revised 2010). The Council's policy on the payment of redundancy payments is set out in this policy. The redundancy payment is based on the length of continuous local government service which is used to determine a multiplier which is then applied to actual pay.

The policy provides discretion to enhance the redundancy and pension contribution of the individual and each case would be considered taking into account individual circumstances. Copies of the policy are available on the Council's website.

## Payments on termination

The Council does not provide any further payment to employees leaving the Council's employment other than in respect of accrued leave which by agreement is untaken at the date of leaving or payments that are agreed or negotiated in line with current employment law practices.

## **Publication of information relating to remuneration of Senior Officers**

The Pay Policy Statement will be published annually on the Council's website following its approval by full Council each year.