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Our reference:
Your reference:
Date: 13 February 2017



To all Members of the Community Development Group

Dear Councillor

A meeting of the COMMUNITY DEVELOPMENT GROUP will be held on Tuesday 21 February 2017 at 7.00 pm in the Council Chamber, Rushcliffe Arena, Rugby Road, West Bridgford to consider the following items of business.

Yours sincerely

A handwritten signature in black ink, appearing to be 'R. B.', written over a light blue horizontal line.

Deputy Monitoring Officer

AGENDA

1. Apologies for absence
2. Declarations of Interest
3. Notes of the Meeting held on Tuesday 22 November 2016 (pages 3 - 10)
4. Economic Growth Update
The report of the Executive Manager - Operations and Transformation is attached (pages 11 - 13).
5. Leisure Facilities Strategy
The report of the Executive Manager - Communities is attached (pages 14 - 35).
6. Work Programme
The report of the Executive Manager - Finance and Corporate Services is attached (pages 36 - 37).

Membership

Chairman: Councillor T Combellack
Vice-Chairman: Councillor J E Thurman
Councillors B Buschman, J Donoghue, M J Edwards, R A Inglis, K A Khan, A L R A Pell, F A Purdue-Horan

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NOTES
OF THE MEETING OF THE
COMMUNITY DEVELOPMENT GROUP
TUESDAY 22 NOVEMBER 2016

Held at 7 pm in the Council Chamber, Civic Centre, Pavilion Road, West Bridgford

PRESENT:

Councillors T Combellack, R A Adair (substitute for Councillor J Donoghue), B Buschman, M J Edwards, R A Inglis, R M Jones (substitute for Councillor K A Khan), A L R A Pell, F A Purdue-Horan, J E Thurman

ALSO IN ATTENDANCE:

P Berrill Broadband Programme Manager, Nottinghamshire County Council

OFFICERS PRESENT:

D Dwyer	Strategic Housing Manager
D Mitchell	Executive Manager - Communities
V Nightingale	Constitutional Services Officer
C Taylor	Community Development Manager
A Tomanek	Housing Options Team Leader

APOLOGIES FOR ABSENCE:

Councillors J Donoghue, K A Khan

13. Declarations of Interest

There were none declared.

14. Notes of the Previous Meeting

The notes of the meeting held on Tuesday 23 August 2016 were accepted as a true record, following the amendment of Stamford Hall to Stanford Hall.

Councillor Edwards gave Members an update regarding the May Queen picture. He explained that the artist had worked in the Nottinghamshire area and had married a girl from Scarrington. He stated that he was assisting the Executive Manager - Communities in finding a location for the painting to be displayed.

15. Update on the Delivery of Rural Broadband in Rushcliffe

Members considered the report of the Executive Manager - Operations and Transformation and received a presentation from Mr Berrill from Nottinghamshire County Council. He explained that Contract 1 had been completed and the County Council was going through the closure process. He said that Contract 2 had commenced in 2015 and would be completed by March 2018. Members were informed that gainshare had been built into the contract and the County Council would receive money back if the take up by residents on the new service exceeded targets. A target of 20% commercial

premises had been set and he was pleased to state that there had been a 34% take up so far, which meant that BT had released £2.2 million. Further money was available for the project as there had also been efficiencies made during Contract 1. Mr Berrill explained that this extra funding would be spent in the three highest priority districts in the County, Bassetlaw, Newark and Sherwood and Rushcliffe.

Members were informed that 80% of the Borough had access to an adequate broadband speed, which had increased to 92% following Contract 1 and would be 96% after Contract 2. A modelling exercise was being undertaken to ascertain how to reach the final properties. Mr Berrill produced a map which detailed by postcode how many properties did not have access to the technology. He also explained the challenges that the project was facing trying to identify exactly which properties were not covered. He stated that there were issues concerning the inclusion of new builds. Following a question he explained that they had approached the Builders Federation and were being notified about developments of over 30, however for smaller developments it would be beneficial for officers to collaborate. He also stated that suppliers were keen to build the technology into new builds as this was more efficient and cheaper than retro fitting. The Executive Manager - Communities agreed to provide details of the correct officer and confirmed that information was being disseminated. Following a request Mr Berrill agreed to provide an updated map following the end of the modelling exercise.

The Group queried how households could obtain faster speeds. Mr Berrill explained that the project supplied fibre to the cabinet and then it was dependent on the copper wire to the house, the further away from the cabinet the slower the speed. When a new cabinet went live BT would supply a list of postcodes however if properties were too far away from the cabinet then the project would class these as not served. He stated that some properties were served by a cabinet and others were connected to the exchange and he emphasised that it was the consumers' responsibility to contact their supplier to upgrade their supply as it was not automatically done. This could involve an additional cost.

With regard to the prioritisation of rural enterprises and farms Mr Berrill stated that this had been the original intention however, it had been decided that these were often the most costly installations and therefore efficiencies needed to be realised by building out from the conurbations. He informed Members that there was a broadband voucher for purchasing satellite or wireless connections of up to 2 mbps available until those properties were served.

AGREED that the Community Development Group had considered and made comments on the presentation on the rollout of fibre broadband in the Borough.

16. South Nottinghamshire Homelessness Strategy and Review

The Group received a presentation from the Strategic Housing Manager regarding the development of a new Strategy for 2017- 2021 and the key achievements of the present Strategy. She stated that key partners had been contacted for pre-consultation input into the document and that the document

was now out for consultation until 6 February 2017. All Members would be consulted on proposal and it was anticipated that there would be a draft produced in March which would be presented to Cabinet for approval in May 2017.

Members were informed that the production of a Strategy was a statutory duty for local authorities every five years and that the new Strategy would be the second in collaboration with Broxtowe and Gedling Borough Councils. It was felt that this was an excellent example of effective partnership working, which included the monitoring of the Strategy by the South Notts Interagency Homelessness Forum.

The Strategic Housing Manager explained that there was a £40 million Government Homelessness Trailblazer fund which authorities could bid for and that officers were working with colleagues from Nottingham City Council, Broxtowe and Gedling Borough Councils to prepare a submission.

With regard to the present Strategy the Strategic Housing Manager stated that the achievements set out a framework for continued improvements for the new Strategy. She outlined the three themes of the Strategy and gave examples of the key achievements, including negotiating for affordable housing on new developments, advice and assistance to approximately 4,000 people, awareness raising, etc. Members were informed that nearly 1,000 households had had their homelessness prevented and the Borough had a very low number of homeless applications where intervention was not able to resolve this. The Council had also worked in partnership with other agencies to assist people, including targeted support for vulnerable adults, the First Lets private rented initiative and working with health colleagues.

The Strategic Housing Manager outlined some of the challenges identified for the service including reducing resources in partner support services. It was noted that due to budget cuts at Nottinghamshire County Council there was less support available for people, especially those with mental health issues, and officers were being presented with more complex cases to deal with. Members queried if this was a failure of the health system. Officers stated that there were a number of variables to people presenting as homeless and there was never just one cause. However, the reduction in support over the last twelve months had resulted in an increase in the number of complex cases being presented. Officers worked closely with colleagues from the Health Services on a Health and Housing Action Plan, and that Nottingham was seen to be leading way on this type of work. Also Metropolitan Housing Trust worked closely with the Council in considering applicants with rent arrears where other factors may have contributed to this.

Other challenges included the Welfare reforms, including Universal Credit and Local Housing Allowance changes, the high housing costs in the Borough compared to Local Housing Allowance rates, Right to Buy proposals and potential changes to the Government's allocation of funding towards Starter Homes rather than social rented housing.

The Group was informed of the new Homelessness Reduction Bill 2016/17 that had just had its second reading by the House of Commons. If this Bill was adopted additional resources might be required as there would be an

increased statutory duty to help everyone and not just priority groups and also the number of days when a person would be considered homeless would be increased from 28 days to 56. On a positive note the Strategic Housing Manager stated that the Council's Choice Based Lettings system was currently being upgraded to produce personal housing plans for people which was a requirement in the new Bill.

The Strategic Housing Manager explained that the new Strategy had five key priorities:

- Minimising demand
- Reducing the extent of crisis presentations
- Delivering effective services at the point of contact
- Providing appropriate accommodation options
- Moving people away from homelessness.

She outlined each priority and the outcomes that would be included within the Strategy's Action Plan. This included providing timely advice, have a strong multi agency approach, making more use of the private rented sector and enabling people to gain skills to reduce repeat cases of homelessness. Officers were also working with colleagues at the County Council to identify any services that were being duplicated and to streamline these.

Members queried the number of incidents of advice given and how this correlated with the number of homeless people there were in the Borough. Officers stated that anyone could ask for advice and that only 80 had been accepted as being homeless. With regard to rough sleepers Members were informed that the Council worked closely with the Police and that when the survey was undertaken this year there had been no rough sleepers whereas last year there had been three and five in 2012. The Friary which was based in the Borough supported people from a wider geographical area and the majority did not have a Rushcliffe connection. Officers stated that they worked closely with the Friary and that they would be included in the consultation. Also officers were working with the City Council on a bid to secure additional funding to assist destitute economic migrants.

Members noted that the wording in the proposed Strategy was less firm than in previous years. The Strategic Housing Manager stated that when the first Strategy had been compiled there had been greater funding opportunities than now, especially for vulnerable groups of people requiring support. Whilst these challenges presented, continued partnership working and the pooling of resources and skills would help address some of these issues.

Following a question, officers stated that the number of people presenting as homeless due to loss of housing would likely continue to increase which mirrored national trends. It was noted that 120 cases had been prevented through the use of the Choice Based Lettings scheme and that information on the prevention of homelessness was available on the Members' Extranet.

Members raised concerns about the difference between market rents and the Local Housing Allowance. Officers stated that this was a particular issue for Rushcliffe and with benefit capping there would be a greater shortfall, however the Council could still award discretionary housing benefit during the

transitional process to cheaper accommodation. It was noted that Broxtowe Borough Council had a large number of sheltered and ex-student accommodation available which would assist single people who only qualified for the shared room accommodation rate. Options were currently being considered on how this accommodation could be utilised as part of the Homelessness Trailblazer bid. The Strategic Housing Manager confirmed that the Strategy would include information on welfare reform, its impacts and actions to mitigate any adverse impacts which might arise.

The Group commented on the number of empty properties there were in the Borough and how the Council could assist in bringing these forward. Officers stated that there were 796 in total, of which 336 had been empty for six months or more, and that this was a small percentage of the properties compared to the overall number of dwellings in the Borough. Officers stated that they were working with private landlords and also that people were being encouraged through the Council Tax system to ensure that properties were not left vacant for long.

Following the adoption of the Strategy it was felt that the Group could monitor the Action Plan in the future.

AGREED that the Group had

- a) noted the progress on the draft South Nottinghamshire Homelessness Strategy and provided feedback on the broad principles and proposed priorities to preventing and tackling homelessness as part of the wider consultation process with key partners and stakeholders, and
- b) endorsed the draft consultation strategy prior to the final Strategy being considered by Cabinet.

17. **Leisure Facilities Strategy**

The Group received a presentation from the Community Development Manager regarding Group's on going consideration of the Leisure Facilities Strategy. He explained that they would be considering the quality of the Borough Council's Leisure Centres and quantity of provision for residents of the Borough as well as a review of the consultation. He explained that Sport England recommended that there should be a centre within a 20 minute travel time, which equated to approximately six miles, and Members were shown a map of the Borough and nearby Centres with the six mile radius highlighted. It was highlighted that this assessment was 'broad brush', so officers were working with Sports England on a planning model which would take into account all neighbouring authorities leisure provision, road networks, planned housing growth and the change from two to one leisure centre in West Bridgford.

The Group was given comparative data for all the Nottinghamshire local authorities and authorities that were considered to be similar by CIPFA. When looking at all community access facilities Members noted that Rushcliffe was well provided for.

The Community Development Manager stated that a condition survey had been undertaken in November 2016 in respect of Bingham, Cotgrave and Keyworth Leisure Centre and estimations had been made to keep the centres operational and functional, but not to extend provision or improve car parking. The largest costs were attributed to Bingham Leisure Centre, as this was the oldest centre, with keeping the centre waterproof being the largest cost. The condition surveys had also identified that within the next fifteen years a new sports hall roof might be required at Cotgrave Leisure Centre and the refurbishment of the roof might also be needed at Keyworth Leisure Centre. The survey had not included the New Rushcliffe Arena as a new facility or the East Leake Leisure centre as this was subject to a PFI arrangement that had refurbishment/improvement built in. Following a question the Executive Manager - Communities stated that appropriate improvements would be incorporated into future Capital Programmes.

In respect of the consultation there had been 40 delegates from 17 parishes at the Parish Forum in October, which had been followed by a questionnaire on playing pitch, skate parks and indoor provision. There had been a survey of the seven secondary schools of which five had replied. All sports clubs that used the leisure facilities had been sent details of an online questionnaire, which had also been available in a paper format; 25 clubs had responded and this equated to over 2,100 people; predominantly this had been from sports hall users. The majority of clubs were satisfied with the facilities provided and overall the comments were good however cleanliness of changing rooms and showers at two sites had received a poor rating and there was some dissatisfaction regarding parking at the joint use sites of Rushcliffe and Bingham Leisure Centres. Members were pleased to note that over 50% of the clubs had reported an increase in their membership which they felt was likely to increase over the next 18 months; with very few stating that the membership had declined. Officers confirmed that the results particularly in relation to poor hygiene would be raised with the Council's leisure providers Carillion and Parkwood.

Following a question regarding the new Arena site officers stated that they had been working hard with the Bowl's Club helping to support the establishment of a new committee. The Community Development Manager said that interest levels at the last meeting with the Club were strong and over 30 people attended to appoint the committee. It was mid season for indoor bowling and the impact of the new centre would be shown towards the end of 2017.

Members discussed the provision of facilities by developers through Section 106 funding. The Executive Manager - Communities said that no development would fully fund a new centre only additional facilities or refurbishment of existing provision. He also said that officers were working with Sport England on the current provision and what scale of facilities would be required with the planned increase in housing by 2028, the end date of the Council's Local Plan, in order to present robust evidence when discussing leisure contributions from developments.

AGREED that the Group had:

- a) Commented on the supply of leisure provision within Rushcliffe, identifying any key issues the refreshed strategy should consider; and

- b) Commented on the consultation undertaken and proposed.

18. Work Programme

The Group considered and approved its work programme. The Chairman highlighted the topics that would be considered at the Group's next meeting.

Date of Meeting	Item
21 February 2017	<ul style="list-style-type: none"> • Leisure Strategy Development • Economic Development Update • Work Programme
May 2017	<ul style="list-style-type: none"> • Leisure Strategy Development • Work Programme

The meeting closed at 9.05 pm.

Action Sheet

COMMUNITY DEVELOPMENT GROUP - TUESDAY 22 NOVEMBER 2016

Minute Number	Actions	Officer Responsible
15. Update on the Delivery of Rural Broadband in Rushcliffe	<p>a) the Executive Manager - Communities to provide Mr Berrill with officer contact details</p> <p>b) Mr Berrill to provide the Group with an updated postcode map following the modelling exercise</p>	<p>Executive Manager - Communities</p> <p>Mr Berrill</p>
16. South Nottinghamshire Homelessness Strategy and Review	<p>a) Constitutional Services to provide Members with a link to the information on the Extranet</p> <p>b) Officers to include the Action Plan in the Group's future work programme.</p>	<p>Constitutional Services</p> <p>Executive Manager - Communities</p>
17. Leisure Facilities Strategy	Officers to pass on club consultation responses highlighting hygiene information to Carillion and to Parkwood Leisure	Community Development Manager

Minute Number	Actions	Officer Responsible	Response
15. Update on the Delivery of Rural Broadband in Rushcliffe	<p>a) the Executive Manager - Communities to provide Mr Berrill with officer contact details</p> <p>b) Mr Berrill to provide the Group with an updated postcode map following the modelling exercise</p>	<p>Executive Manager - Communities</p> <p>Mr Berrill</p>	<p>Details were provided to Mr Berrill following the meeting.</p> <p>An updated map will be provided at the appropriate time.</p>
16. South Nottinghamshire Homelessness Strategy and Review	<p>a) Constitutional Services to provide Members with a link to the information on the Extranet</p> <p>b) Officers to include the Action Plan in the Group's future work programme.</p>	<p>Constitutional Services</p> <p>Executive Manager - Communities</p>	<p>Information on the Extranet and Councillors informed.</p>
17. Leisure Facilities Strategy	<p>Officers to pass on club consultation responses highlighting hygiene information to Carillion and to Parkwood Leisure</p>	<p>Community Development Manager</p>	<p>The leisure providers have been provided with the findings of the club survey and have noted the findings for action.</p>

Report of the Executive Manager - Operations and Transformation

1. Summary

- 1.1. The last report to the Community Development Group was in July 2015. The report and presentation from the Economic Growth Manager provided detail about the work that was being delivered against the agreed priorities.
- 1.2. The Community Development Group supported the proposed actions and priorities for the coming year, and recognised the work undertaken to progress the strategic priority within the resources available.
- 1.3. Since the last report an Economic Growth Officer has been appointed to support the Economic Growth Manager.
- 1.4. This report gives an update on the work done by the Economic Growth Team and the priorities for 2017/18. It will be accompanied by a presentation which will be given by the Economic Growth Manager.

2. Recommendation

It is RECOMMENDED that the Group;

- a) Endorse the actions and priorities proposed for the coming year; and
- b) Recognise the work officers are doing to progress this strategic priority within the resources available.

3. Supporting Evidence

- 3.1. The priorities presented to the Community Development Group in July 2015 included:
 - The establishment of Strategic and Local Growth Boards
 - Submitting final business cases to secure Growth Deal money for 2016/17 and 2017/18 (for the A46 corridor schemes)
 - Identifying projects that accord with the investment strategy and the associated funding available
 - Developing the business pages on the website
 - Implementing the Construction Industry Training Board (CITB) client based approach on all developments – this commits developers to providing skills and training opportunities on sites being developed
 - Extending the remit of the Cotgrave Employment Partnership to develop the employment and skills offer across the Borough.

3.2. The presentation will provide more detail about the work that has been completed, is being delivered and is planned against all of these priorities.

3.3. The following priority areas of work have been identified for 2017/18:

- The establishment of a further Growth Board in East Leake
- Progress the work of the West Bridgford and Bingham / Radcliffe on Trent Growth Boards
- Submit final business cases to secure Growth Deal money for 2017/18 (for the A46 corridor schemes)
- Promote and maximise local benefit of external funding and support via D2N2 Growth Hub
- Deliver the Cotgrave regeneration scheme
- Work with developers on bringing forward strategic employment sites via developer forums
- Work with the N2 Economic Growth officers to deliver the N2 Growth strategy
- Support the Chief Executive on the Skills Agenda
- Deliver the Digital Growth Programme in Rushcliffe
- Deliver the Careers and Enterprise Company initiative
- Deliver the projects which have been awarded funding from the Notts Pre Development Fund
- Market the employment land acquired in Bingham
- Secure funds from Highways England to progress the RAF Newton site
- Support Notts County Council with a further rollout of the Broadband programme

4. Risk and Uncertainties

4.1. The Economic Growth Manager works with colleagues across the Council and the County to maximise the value that can be brought to economic development work. Some projects (eg bringing forward development sites) can be long term and take significant support and negotiation. Where possible the Council will seek further external funding to help secure growth opportunities.

5. Implications

5.1. Finance

5.1.1. Significant external funding has been secured including Growth Deal funding, Notts Pre Development funds, Heritage Lottery funding and potentially funding from Highways England if successful with the bid. The majority of this will be drawn down in 2017/18.

5.1.2. There is a commitment to contribute to the Digital Growth Programme which was launched in February 2017 and also to the Careers and Enterprise initiative.

5.2. Corporate Priorities

Supporting economic growth to ensure a sustainable, prosperous and thriving local economy is identified as a corporate priority within the Corporate Strategy 2016 - 2020.

For more information contact:	Catherine Evans Economic Growth Manager 0115 914 8552 cevens@rushcliffe.gov.uk
Background papers Available for Inspection:	None
List of appendices (if any):	None



Rushcliffe
Borough Council

Community Development Group

21 February 2017

Leisure Facilities Strategy

5

Report of the Executive Manager - Communities

1. Summary

- 1.1. Cabinet resolved in March 2016 to delegate responsibility to the Community Development Group to review the current Leisure Facilities Strategy and report back to Cabinet with a recommendation of an updated Strategy.
- 1.2. The Community Development Group has over the last 10 months received a number of presentations and considered detailed investigation work to support the development of an updated Strategy.
- 1.3. This report contains a summary of the main elements of the new draft Strategy namely a refreshed vision, guiding principles and strategic objectives. The full **working draft** of the Strategy is attached at **appendix 1**.
- 1.4. Councillors are requested to provide comments on the draft Strategy particularly in relation to the vision, guiding principles and strategic objectives.

2. Recommendation

It is RECOMMENDED that the Group:

- a) Provide comments on the draft Strategy;
- b) Approve the draft Strategy for wider consultation (subject to amendments arising from the meeting); and
- c) Delegate authority to the Executive Manager - Communities in consultation with the Portfolio Holder for Communities and the Chairman of the Community Development Group to make final amendments to the draft Strategy arising from the consultation prior to recommendation to Cabinet.

3. Reasons for Recommendation

- 3.1. This is the last meeting scheduled within the work programme for the Community Development Group to consider the Leisure Facilities Strategy and as such provides the final opportunity for comment on the draft Strategy which is substantially complete.
- 3.2. In order to meet the commitment to consult key stakeholders, and support buy-in to the Strategy, the comments of wider partners will be sought before the detailed content of the Strategy is finalised. Consultation with the following partners is proposed to include:

- NHS Rushcliffe Clinical Commissioning Group
- Nottinghamshire County Sport Partnership
- Neighbouring Local Authorities
- Rushcliffe Town and Parish Councils
- Rushcliffe Secondary Schools
- Sport England
- West Bridgford Local Area Forum.

3.3. It is not envisaged that the outcome of the stakeholder consultation will significantly change the main strategic principles or objectives of the Strategy. However, providing delegated authority to a small 'executive group' to approve any amendments required provides due diligence prior to submission of the final Strategy to Cabinet.

4. Supporting information

4.1 The Strategy will guide leisure provision in Rushcliffe over the next 10 years, but will receive a light touch refresh after 5 years. The document has been written as a concise summary and will be underpinned by more detailed implementation action plans such as for playing pitches.

4.2 Care has been taken to ensure that the Strategy supports and contributes towards the Council's goals, core values and priorities for improvement as embodied within the Corporate Strategy.

4.3 The key sections within the Strategy are the Council's vision for leisure provision, supported by four guiding principles and five overarching strategic objectives, each of which are detailed in the paragraphs 4.4 to 4.13 below.

Vision

4.4 "To provide high quality, cost effective leisure facilities to support Rushcliffe residents to enjoy healthy, active lives"

Guiding principles

4.5 The Guiding principles are:

- To protect and enhance facilities where there is strong evidence of need
- To invest in major facility enhancements only where a business case demonstrates on-going revenue efficiencies
- To work in partnership to meet the needs of communities
- To focus provision on improving community health and wellbeing.

Strategic Objectives

4.6 The Strategic Objectives are:

- To retain the current five indoor leisure facilities and ensure that they are fit for the future by:
 - i) Developing a business case for capital investment in Bingham Leisure Centre within five years
 - ii) Maintaining the quality of provision at the four other sites by producing a prioritised capital programme based on condition surveys.
- To support partners to secure external funding to deliver the priority projects identified within the playing pitch Strategy.
- To address inequalities in participation.
- To review and develop working partnerships with local health services focussing on getting the 'inactive' into regular activity.
- To maintain the existing spatial standards for provision of children's play and allotments.

5. Risks and uncertainties

- 5.1 It is important that the Council has an up to date Leisure Facilities Strategy in order to guide and help support future provision. Without such a Strategy there is a risk that investment associated with housing development may not be realised and that over time facilities will fall short of the needs of residents.

6. Implications

6.1. Finance

There are no direct financial implications of this report. The outcome of the Leisure Strategy review itself may result in financial implications which would need to be factored into the Council's Medium Term Financial Strategy.

6.2. Legal

There is no statutory requirement to produce a Leisure Facilities Strategy and there are no legal implications arising from this report.

6.3. Corporate Priorities

Leisure provision contributes directly to two corporate priorities, namely:

- Maintaining and enhancing our residents' quality of life
- Transforming the Council to enable the delivery of efficient high quality services.

For more information contact:	Craig Taylor Community Development Manager 0115 914 8345 ctaylor@rushcliffe.gov.uk
Background papers Available for Inspection:	None
List of appendices (if any):	Draft Leisure Facilities Strategy 2017-2027



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Introduction

Rushcliffe is proud to be at the heart of Nottinghamshire sport, playing host to iconic facilities such as Trent Bridge Cricket Ground, Nottingham Forest's City Ground, Home Pierrepont National Water-sports Centre and Nottingham Rugby's 'Lady Bay' sports ground.

The Council recognises the value such facilities can play to inspire residents to take part in sport. Equally importantly we are committed to provide (directly and in partnership with others) leisure facilities to enable all of our community to lead healthy lives, by participating in a wide range of activities.

The opening of Rushcliffe Arena in January 2017 represented a significant step forward in the quality of our indoor leisure portfolio and was a major achievement identified within our first leisure strategy.

This document sets out the councils' vision and key strategic objectives over the next 10 years. It forms part of the suite of local plan documents which will guide future leisure requirements arising from housing growth across the borough. The strategy has been written as a concise summary to aid usability and will be underpinned by more detailed implementation plans such as for outdoor playing pitches.

We have considered a range of evidence and responses to consultation which highlighted the main national and local issues this strategy should seek to address.

Finally, as Portfolio Holder for Communities I am delighted to have overseen the development of this important strategy and look forward to seeing it come to fruition.

I wish to record my personal thanks to the members of Rushcliffe Borough Councils' Community Development Group and all others involved for their dedication and hard work over a period of twelve months to guide the production of the strategy.



Cllr John Cottee
Portfolio Holder Communities

Executive Summary

This document sets out the vision, key strategic objectives and a framework of principles for the Council to ensure leisure provision meets the needs of our residents over the next 10 years and beyond. Care has been taken to ensure that the strategy supports and contributes towards the Council's goals, core values and priorities for improvement as embodied within the Council's Corporate Strategy. The leisure facilities strategy forms part of a suite of local plan documents which will help guide future leisure requirements arising from housing growth across the borough.

The strategy covers indoor leisure facilities directly provided by Rushcliffe Borough Council as well as outdoor playing pitch facilities owned by a range of providers across the borough such as Town and Parish Councils, schools and community sports clubs.

Extensive stakeholder consultation was undertaken as well as a comprehensive assessment of the quantity, quality and accessibility of existing provision. In addition to this, research into a range of national, regional and local strategic influences has informed the final content of the strategy.

**Our
vision:**

“To provide high quality, cost effective leisure facilities to support Rushcliffe residents to enjoy healthy, active lives”



East Leake Leisure Centre

Our guiding principles



- To protect and enhance facilities where there is strong evidence of need
- To invest in major facility enhancements only where a business case demonstrates on-going revenue efficiencies
- To work in partnership to meet the needs of communities
- To focus provision on improving community health and wellbeing

Our five objectives



- To retain the current five indoor leisure facilities and ensure they are fit for the future by:
 - a. Developing a business case for capital investment in Bingham Leisure Centre
 - b. Maintaining the quality of provision at the four other sites by producing a prioritised capital programme based on condition surveys
 - c. Include anything significant from the Facilities Planning Model
- To support partners to secure external funding to deliver the priority projects identified within the Playing Pitch Strategy
- To address inequalities in participation – specifically amongst residents with a disability and lower socio-economic groups
- To review and develop working partnerships with local health services focussing on getting ‘the inactive’ into regular activity
- To maintain the existing spatial standards for wider leisure provision for children’s play and allotments

Why and how was the strategy developed?

Context

Rushcliffe Borough Council produced its' first leisure facilities strategy in 2006, which was subsequently updated in 2011. The original strategy was written to guide the provision and development of leisure facilities over a period of 10 years. It resulted in some significant changes to leisure provision and management across the borough.

Key achievements include:

- 
 Transfer of the management of five leisure centres to Parkwood Community Leisure delivering significant revenue savings for the Council
- 
 Realisation of the vision to rationalise leisure centre provision in West Bridgford from two dated facilities into one state of the art new facility at Rushcliffe Arena
- 
 Renegotiation of the contract with Parkwood Community Leisure for Rushcliffe Arena resulting in significant financial savings
- 
 East Leake Leisure Centre – on-going contract negotiation of the PFI arrangement with Carillion
- 
 Partnership working with other public sector bodies to open 'Gresham Sports Park' which includes a top quality 3G synthetic turf sports pitch, grass football pitches and changing pavilion
- 
 Rebuilt the dilapidated Alford Road changing facility into a new pavilion with 6 changing rooms, kitchen servery, staff office and dedicated storage
- 
 Developed new and enhanced children's play facilities across the borough based on the adopted 'spatial standards of provision'



The Rushcliffe 10k



Nottinghamshire Sport Awards

Why was the strategy developed?

This strategy aims to build on and refresh the previous strategy to reflect the current operating environment which has changed significantly since 2006. Major contemporary influences on leisure provision include a prolonged period of public sector austerity which has put increasing pressure on revenue budgets and the adoption of an approved core strategy by Rushcliffe Borough Council which details the growth areas for 13,000 new homes by 2028.

A new strategy is therefore required to ensure that the Council has clear objectives and priorities to ensure that future leisure facility provision continues to meet the changing needs of residents within a sustainable business model which includes contributions from housing development.

The Government's National Planning Policy Framework (NPPF) is clear about the role that sport plays in delivering sustainable communities through promoting health and well-being. Local authorities are therefore required to plan and provide accordingly through policy and development management.

This is aligned with the local policy, 'Spatial Planning for the Health & Wellbeing of Nottinghamshire' which Rushcliffe Borough Council signed up to in 2016. The document intends to make Nottinghamshire a place that improves the mental and physical wellbeing of residents, reduces health inequalities and promotes the use of Health Impact Assessments (HIAs), where appropriate.

The NPPF (paragraph 73) explicitly notes that: "Planning policies should be based on robust and up-to-date assessments of the needs for open space, sports and recreation facilities and opportunities for new provision. The assessments should identify specific needs and quantitative or qualitative deficits or surpluses of open space, sports and recreational facilities in the local area".

Sport England guidance, in line with the NPPF (paragraph 73) advocates that planning for sport in communities should be based on a clear strategy which sets out the case to protect, enhance and provide facilities (see right).



Figure 1: Sport England Strategic Planning Model

How was the strategy developed?

Rushcliffe Borough Council Cabinet delegated responsibility to the cross-party Community Development Scrutiny Group to oversee the development of the updated strategy.

The Community Development Scrutiny Group agreed the scope of the strategy and considered detailed investigation work over a period of 12 months. This consisted of an analysis of supply (quality, quantity and accessibility), needs assessment, physical activity participation trends, leisure industry trends and stakeholder consultation findings.

The methodology adopted followed Sport England's "Assessing needs and opportunities guide for indoor and outdoor sports facilities". The quality of the indoor leisure stock of the Council was assessed through an independent condition survey undertaken in November 2016 (incorporating both the fabric of the buildings and mechanical and electrical services).

Sport England was commissioned to undertake a detailed evaluation of the demand, quantity and accessibility of provision using sophisticated facilities planning model software. Two scenarios were tested. This consisted of a baseline assessment for 2016 and a forward looking assessment for the year 2028 to model the impact of the significant enhancement of Rushcliffe Arena, closure of Rushcliffe Leisure Centre and changes to population through housing growth and demographic factors such as population ageing.

Specialist playing pitch consultants Knight, Kavanagh and Page were commissioned to undertake an audit, condition survey and stakeholder consultation to develop the outdoor leisure element of the strategy. This involved a detailed assessment of the number and quality of sports pitch sites as well as consultation meetings and surveys of both pitch providers and users.

Stakeholder consultation consisted of a survey of all sports clubs using RBC indoor facilities a survey of all secondary schools within the Borough, consultation workshops at two Rushcliffe Town and Parish Council forums, a survey of Town and Parish councils, written consultation of other



stakeholders and promotion of the opportunity for leisure centre users to provide their views through the customer comments process.

Scope and vision of the strategy

Scope

The strategy will cover a ten year period from 2017 onwards. However given the on-going changes in the operating environment a structured review and refresh will be undertaken after five years. The strategy by its very nature provides high level direction of the Councils ambitions. The strategic recommendations will therefore be supported by more detailed implementation plans which will follow the production of this document.

The strategy focuses on indoor leisure centres directly provided by Rushcliffe Borough Council and will consider wider cross local authority boundary facility provision and citizen demand. The strategy does not cover community halls, golf and countryside / natural resources such as facilities for sailing or rowing.

The Playing Pitch element of the strategy focuses geographically on all local provision including

- both public and private ownership and control relating to club, education and industrial ownership, as follows:

- Football pitches (including grass and 3G pitches)
- Rugby union pitches (including grass and 3G pitches)
- Cricket pitches
- Artificial grass pitches (AGPs)
- Outdoor tennis
- Outdoor bowls
- Athletics
- Outdoor netball

The inclusion of non-pitch sports i.e. tennis, bowls, netball is covered by separate guidance (Sport England Assessing Needs and Opportunities Guide - ANOG). Thus, where applied, the approach to assessing non-pitch venues is a supply/demand assessment based on a 'light touch' approach.



The Hook skate park

The study also includes mapping and assessments of skate park provision across the Borough.

Vision

Based upon the Sport England ANOG guidance the key outcomes identified for the needs

● assessment were agreed as:

- Contributing to aims and objectives for improving health and wellbeing and increasing participation in sport
- Developing a priority list of deliverable projects which will help to meet any current deficiencies; provide for future demands and feed into wider infrastructure planning work
- Providing evidence to help protect and enhance existing provision
- Providing evidence to help secure internal and external funding

Ensuring the most efficient management and maintenance of sports facility provision in response to identified pressures such as budgetary pressures



Strategic context summary

Background

Rushcliffe lies immediately south of the City of Nottingham and the River Trent and extends across towards Newark in the North East and Loughborough in the South West. Rushcliffe covers 157 square miles (around 400 sq km) and the circumference of the Borough is 123.3km.

Although parts of the Borough lie close to Nottingham, Rushcliffe has a strong identity of its own. The main centre of population is West Bridgford, where around 41,000 of the Borough's 111,100 population live. West Bridgford is also the home of Trent Bridge Cricket Ground and the City Ground, home of Nottingham Forest Football Club.

There are six other large settlements – Bingham (population: 9131), Radcliffe-on-Trent (8205), Cotgrave (7203), Keyworth (6733), Ruddington (7216) and EastLeake (6337) – and a large number of smaller villages dispersed throughout the remainder of the Borough, which is largely rural in character.

There are 55 parish/town councils covering Rushcliffe, some of which own and manage playing pitch provision and small activity halls.

Rushcliffe's population is also notable for its more elderly profile. There is a lower percentage of 25-29 year olds in Rushcliffe than is generally the case in the rest of the country and an above average proportion of adults aged over 45 years.

Rushcliffe health and activity profile

Although deprivation is lower in Rushcliffe than the England average 7.3% of children live in poverty. Life expectancy in areas of Rushcliffe with highest deprivation is 6.1 years (men) and 6.3 years (women) lower than in the least deprived areas.

9.7% of children in year 6 are classified as obese – the figure for adults is 19.1%

Out of the 32 indicators which make up the Rushcliffe Health Profile (compiled by Public Health England) Rushcliffe are significantly better than the England average in 27 but within this predominantly positive picture there are pockets of deprivation and health inequalities which require a targeted approach.

Rushcliffe has the most active population in Nottinghamshire with 63% of residents aged over 16 years taking part in 150+ minutes of activity each week. The levels of physical inactivity (less than 30 minutes per week), are better than the England average of 27.7% but still represent more than one in five people (22.3%). Investigating the Rushcliffe data in more detail highlights increased levels of inactivity by specific sectors; namely people with a limiting disability, lower socio-economic groups (NSEC 5-8) and females.

Health guidelines

The four home Countries' Chief Medical Officers report evidence showing that physical activity has a range of health benefits, recommending;

Adults should aim to be active daily. Over a week, activity should add up to at least 150 minutes of moderate intensity activity in bouts of 10 minutes or more. Alternatively similar benefits can be obtained through 75 minutes of vigorous intensity activity.

Children and young people should engage in moderate to vigorous intensity physical activity for at least 60 minutes and up to several hours every day.

People of all ages should minimise the amount of time spent sedentary (sitting) for extended periods.

Policy

A broad range of national, regional and local policy documentation has been reviewed to provide the context for the strategic framework:

- National Planning Policy Framework 2012
- Sporting Future – A New Strategy for an Active Nation 2016
- Sport England – Towards an Active Nation 2016-2021
- Childhood obesity: a plan for action – U.K. Government (updated Jan 2017)
- Nottinghamshire Health and Wellbeing Strategy 2014-2017
- Nottinghamshire Tackling Excess Weight Action Plan 2016/17
- Spatial Planning for the Health & Wellbeing of Nottinghamshire 2016
- RBC Corporate Strategy – Building on Firm Foundations 2016-2020
- Rushcliffe Borough Council – Local Plan Part 1: Core Strategy adopted 2014
- Rushcliffe Health Partnership Action Plan 2016-17
- Active Rushcliffe Action Plan 2016-17

In general terms, these identify a broad set of aims and objectives to encourage:

- Planning for healthier communities and environments
- Residents to be physically active through any means, not just playing sport
- Increasing activity levels of all groups within society, but with a focus on the 'inactive'
- Physical activity to be introduced from an early age and become a lifelong habit
- Awareness amongst residents of the threat that a poor diet and lack of exercise can pose to their physical and mental health
- The leadership role that local councils play in the provision of leisure participation opportunities
- Co-location of services, flexible multi-sport hubs and partnership working

Current provision

Current provision – map(s) to be provided through sport England/FPM

Condition survey summary

A condition survey was undertaken in November 2016 for the leisure centres in Bingham, Cotgrave and Keyworth. Other sites were not included - East Leake has a separate PFI contract including maintenance, Rushcliffe Leisure Centre closed in December 2016 and Rushcliffe Arena opened in January 2017.

The condition surveys assessed the buildings structure and fabric, internal and external finishes and mechanical and electrical services. Estimated costs cover essential health and safety and the maintenance of acceptable operational and quality standards but not improvements in layout, car-parking or additional sports capacity.

Works were categorised as short-term (0-5 years), medium-term (5-10 years) and long-term (10-15 years). It is estimated that around £1.5M of works are recommended in the short term, rising to a total of £5M within the next 15 years.

Bingham Leisure Centre as the largest and oldest of the sites assessed unsurprisingly requires the most significant works in the short, medium and long term. The cost of maintaining Bingham continues to increase within each five year time frame over the fifteen year period. This is in contrast to Cotgrave and Keyworth where initial investment in the short-term reduces costs required in the medium and long term.

Bingham therefore is highlighted as a priority site for replacement/substantial improvement.

Assessment of needs

Facilities Planning model key findings

Feedback from consultation

Leisure Centre Clubs – 25 clubs representing over 2,000 members across all centres responded to the survey. Overall 92% were satisfied or very satisfied with the leisure facilities provided. Half of the clubs stated that membership had increased over the previous 2 years and this was expected to continue, however despite this 80% were satisfied with the number of hours available to hire.

The key facilities issue for improvement was car parking (particularly at Bingham Leisure Centre).

Town and Parish Councils – consultation was undertaken through a workshop at the Parish Forum, attended by 40 delegates representing 17 Parish and Town Councils. This was built upon with a survey of all Town and Parish Councils and finally the draft strategy document was consulted upon. [Insert KKP Summary](#)

The key issues raised by Parish councils were the quality/accessibility of Bingham Leisure Centre, community demand for additional/improved quality of local provision in Radcliffe on Trent and concerns over rural transport.

Secondary Schools – All secondary schools (including Nottingham Emmanuel) were surveyed in November 2016. A total of 6 of the 7 schools responded, all of whom provided community access to their sports facilities. Four sites provide over 20 hours per week access and 90% report an increase in community use over the last 2 years. Half of the schools indicated more requests to hire than they can accommodate.

This highlights the important role of schools in the overall facility provision in the Borough. It is worthy of note that 2 of the schools who responded provide joint-use leisure facilities with the Council.

Other stakeholders – The following organisations were consulted on the draft strategy; [###list##](#).

The main messages arising were [#### tbc](#)

Strategic Objectives

1. Retain the current five indoor leisure facilities and ensure they are fit for the future:

Bingham Leisure Centre

- Develop a business case for capital investment for a major facility improvement
- Subject to the business case establish a site location
- Explore and develop a funding model

Cotgrave Leisure Centre

- Prioritise a programme of essential maintenance and incorporate into the medium-term financial plan
- Explore opportunities for internal reconfiguration following the relocation of other public sector partners to the new Cotgrave multi-service hub

East Leake Leisure Centre

- Review the PFI agreement with Carillion Leisure during 2021?

Keyworth Leisure Centre

- Prioritise a programme of essential maintenance and incorporate into the medium-term financial plan
- Explore the business case and options to enable an increase in exercise class provision

Rushcliffe Arena

- Assess the impact of the new centre establishing 'lessons learned' which will inform future facility improvements within the wider portfolio
- Support the maximum utilisation of all leisure centre facilities including the re-establishment of the Indoor Bowls Club

Include anything significant from the Facilities Planning Model

2. Support partners to secure external funding to deliver the priority projects within the Playing Pitch Strategy
 - o A detailed playing pitch strategy will follow in summer 2017 as an appendix to this strategy
 - o Support Radcliffe on Trent Parish Council to secure funding to redevelop the Wharf Lane skate-park
3. To address inequalities in participation
 - o Undertake a phased programme of disability inclusion audits across the leisure portfolio and produce an action plan to increase participation
 - o To review a package of measures (including pricing strategy, promotion and programming) to increase participation by residents in the lower (5-8) National Statistics Social Economic Classification groups
4. Review and develop working partnerships with local health services focussing on getting 'the inactive' into regular activity
 - o Review and re-launch the GP referral programme
 - o Develop a programme of activities for older people across all sites
 - o Based on Clinical Commissioning Group need, establish local connections with NHS services at Leisure Centre Manager level
5. Maintain the existing local spatial standards for provision of children's play and allotments as follows;
 - o Equipped children's play areas 0.25 hectares per 1,000 population
 - o Allotments 0.4 hectares per 1,000 population

Appendices



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Report of the Executive Manager - Finance and Corporate Services

1. Summary

- 1.1. The work programme for the Community Development Group is developed around the corporate priorities that fall within its remit and takes into account the timing of the Group's business in the previous municipal year and any emerging issues and key policy developments that may arise throughout the year.
- 1.2. Members are asked to propose future topics to be considered by the Group, in line with the Council's priorities which are:
- *Delivering economic growth to ensure a sustainable, prosperous and thriving local economy;*
 - *Maintaining and enhancing our residents' quality of life;*
 - *Transforming the Council to enable the delivery of efficient high quality services - Our Council.*

2. Recommendation

It is RECOMMENDED that the Group notes the report and considers any future topics.

3. Reasons for Recommendation

Date of Meeting	Item
21 February 2017	<ul style="list-style-type: none"> • Leisure Strategy Development • Economic Development Update • Work Programme
1 June 2017	<ul style="list-style-type: none"> • YouNG • Work Programme
22 August 2017	<ul style="list-style-type: none"> • YouNG • Work Programme
21 November 2017	<ul style="list-style-type: none"> • YouNG • Work Programme

For more information contact:	Peter Linfield Executive Manager - Finance and Corporate Services 0115 914 8439 plinfield@rushcliffe.gov.uk
Background papers Available for Inspection:	None
List of appendices (if any):	None